Directorate for Sustainable Communities Spatial Planning Services



Spatial Planning Services
Civic Centre, Duke Street, Chelmsford,
Essex CM1 1JE

Date: 11 September 2024 Telephone: 01245 606330

E-mail: planning.policy@chelmsford.gov.uk

Dear Mr Ashcroft,

Independent Examination of the Broomfield Neighbourhood Development Plan

Thank you for your Examiner's Clarification Note relating to the Broomfield Neighbourhood Plan Examination.

Broomfield Parish Council has provided responses to the Points for Clarification, which are attached as an Annex to this letter.

If either the City Council or Parish Council can provide further information, please let me know.

Yours sincerely,

Jenny Robinson

Jenny Robinson Senior Planning Officer

Broomfield Neighbourhood Plan

Parish Council response to Examiner's Clarification Note August 2024

The Neighbourhood Plan Examiner published a Clarification Note on 18 July 2024. This paper provides the Parish Council's response to the questions raised in the Note.

Policy BFD 3 - Recreational Disturbance Avoidance and Mitigation

The Examiner asks whether it is necessary for the policy to be included in the Plan given the status of the Essex Coast Recreational Disturbance Avoidance and Mitigation Strategy Supplementary Planning Document which is already administered by the City Council through the development management process?

Parish Council response:

The relevant adopted Local Plan policy on this matter is Policy DM16 – Ecology and Biodiversity. The policy was written and adopted before the Essex Recreational disturbance Avoidance and Mitigation Strategy (RAMS) and associated Supplementary Planning Document (SPD) was adopted by the City Council. The policy was included in the Neighbourhood Plan to bring the Local Plan policy up-to-date and providing a policy "hook" under which the SPD could operate in the Neighbourhood Area.

Policy BFD 8 - Housing Mix

The Examiner asks whether the figures set out in Policy BFD 8 could they be rounded up so that they are less mathematical in their format?

Parish Council response:

The Parish Council acknowledges that it will not be possible to deliver the precise mathematical split of housing on a development as the division would result in a fraction of a number. For this reason, the Examiner might like to consider taking the approach that he has in other neighbourhood plan examinations by adding the word "approximately" before each percentage.

Policy BFD 9 - Adaptable Homes

The Examiner asks whether the second part of the policy is required as the provision of broadband to new buildings is now addressed nationally in the Building Regulations?

Parish Council response:

The Parish Council accepts that these matters are now required through the implementation of the Building Regulations and is not required in the policy.

Policy BFD 10 - Land east of Saxon Way

The Examiner raises a number of questions in relation to this policy which are addressed separately below.

Parish Council response:

1 – Commercial viability: The Parish Council has worked with the landowner during the preparation of the Plan. The landowner has confirmed his position by providing the following email response: – 'Dear Sir, As a Broomfield family for many generations, and as landowners in the parish we are supportive of the concept being proposed for our land at Campion Farm as set out in the Neighbourhood Plan. We are committed to negotiate with the Broomfield Parish Council to try and achieve a successful outcome for our land.' (copy of email dated 29th August attached below as Appendix 1).

Given its location outside the Settlement Boundary, land values will not be those expected of a market housing site, such as the strategic site at North Broomfield or any other site within the Settlement Boundary. As such, there is no reason to think that the proposed package of uses are not viable. They are not 'for profit' uses and therefore commercial viability is not considered to be a relevant constraint in this instance.

- 2 Active Community Land Trust (CLT): The Council has worked with the Rural Community Council for Essex to develop the approach set out in the Plan, including the use of a CLT or similar to deliver the community housing element. The RCCE has conducted an affordable housing needs survey on behalf of the Council, which indicated a need for affordable community housing. As a new initiative in Broomfield, there is not an established CLT in the Parish at the moment. The Council considers that the best time to establish the CLT and recruit members is upon confirmation of the allocation when the Plan is adopted, because this will create an immediate purpose and heightened rationale for the CLT. Initially, its focus would therefore be on delivering the proposal in BFD10.
- 3 Delivery of a GP surgery on the site: The local Integrated Care Board (ICB) has acknowledged that there is a significant shortfall in surgery provision in the North of Chelmsford; and that it has no clear way of addressing this by any other means. A programme of meetings is underway between the ICB and local representatives, led by the Patient Partnership Group at Little Waltham Surgery (the primary care network that is most affected by the shortfall). It is envisaged that a new surgery would operate as another site of this existing GP practice. A planning workshop session is due in September. The Parish Council is part of this process and, due to residents' longstanding desire for a surgery, would prioritise this use within the 1.25 ha developable area of the site allocation. However, should the current ICB process lead to a different outcome, the Council's intention would be to use the developable area entirely for community-led affordable housing.
- 4 Impact of the proposed development on the amenity of the existing residential properties in Saxon Way: The Council expects that the development proposed in policy BFD10 would require the upgrading of Saxon Way (which is currently unmade) to meet County Highways minimum standards, in order to mitigate impact and improve the amenity of existing residents regarding road safety and pollution. In terms of a detailed impact assessment, there is no detailed scheme at present against which impact could be assessed. However, Policy BFD10, along with the other relevant policies of the Neighbourhood Plan and the Local Plan, are sufficient to ensure that the residential amenity of residents would be safeguarded in particular, Policy DM29 (Protecting Living and Working Environment) with which a future planning application would need to conform.

Policy BFD 17 - Micro Hydroelectricity Schemes

The Examiner seeks clarity as to whether the policy relates to the various proposals listed in paragraph 12.18 of the Plan or whether hydroelectricity is defined elsewhere in the Plan.

Parish Council response:

The Neighbourhood Plan does not define hydroelectricity. The <u>British Hydropower Association</u> defines it as "Mini hydro power systems convert the potential energy in small streams and waterways into kinetic energy via a mechanical turbine, which drives a generator to produce electricity."

Representations

As requested by the Examiner, the Parish Council provides a table below with responses to the comments received, addressing in particular the points raised by:

- Essex County Council;
- Roka Nixy (via IBA Planning); and
- Obsidian Strategic Asset Management Limited
- Chelmsford City Council

Summary Comment

Parish Council response

Essex County Council

Essex County Council submitted comments at the Regulation 14 stage.

Objectives

The County Council has put forward a number of suggested changes to the NP Objectives, repeating what was suggested at the Regulation 14 stage.

The Parish Council remains of the opinion that the suggested changes are too detailed for inclusion as an objective.

Chapters 2 and 4

The County Council suggest some minor changes and updating of Local Plan timetable.

The suggestions put forward by the County Council are not matters that impact on whether the Plan meets the Basic Conditions and the Plan can be amended to bring it up-to-date ahead of the Referendum.

Community Action CA3

The County Council suggest references to `cycle paths' should be amended to `cycle routes

The County Council suggested this at Regulation 14 consultation stage. The Parish Council remains of the opinion that members of the public better understand the term 'cycle paths' than 'cycle routes', so use of both terms is desirable.

The County Council also states that they would not advocate planting of hedgerows on both sides of new cycle routes because of perceived safety and security issues with routes enclosed by vegetation, and because of difficulty with maintenance of the hedgerows overgrowing the cycle routes. Reference is made to Department for Transport Local Transport Note (LTN) 1/20 Cycle Infrastructure Design.

The County Council made this comment at Regulation 14 consultation stage. The Parish Council will take account of this when individual cycle routes are implemented, but remains of the opinion that this level of detail is not appropriate in the text of the Plan.

Policy BFD6 - Broomfield Green Wedge

The County Council suggests amending he policy to refer to cycle routes rather than paths.

The Parish Council considers that the current wording remains clear and appropriate.

Summary Comment Parish Council response Community Action CA4 - Further Study of the Natural **Environment** The County Council provides comments but do not put The Parish Council notes the comments. forward and suggested changes. Community Action CA6 - Improving Public Access to the **Chelmer River Valley** The County Council seeks clarification as to whether The reference to footpaths refers to neither footpaths refer to footways or Public Rights of Way (PRoW). footways or public rights of way. Footways are understood to be part of the highway and PRoWs are statutory paths that are legally designated. The Parish Council, as the Community Action states, seeks to get agreement with landowners to create new paths. Over time, these could potentially become PRoWs, if the landowner agrees. Policy BFD10 - Land East of Saxon Way The County Council recommends that the site should be The comments are noted. The Council subject to the pre-application highway advice process which considers such a requirement would be provides an early indication of whether a proposal is likely to addressed via the City Council at the prebe acceptable to the Highway Authority or not and details of application stage. information that should be submitted with any application. A further amendment is required to amend cycle paths to Again, the Parish Council considers that cycle routes and clarification is sought as to whether the current wording remains clear and footpaths refer to footways or Public Rights of Way appropriate. Policy BFD9 - Adaptable Homes The Parish Council notes that the The County Council puts forward an amendment to paragraph 2 of the policy relating to the provision of Examiner asks whether this element of the broadband. policy is required given the requirements of the Building Regulations. Should the Examiner consider it appropriate to retain this paragraph, the Parish Council is happy to leave the Examiner to determine whether the County Council's suggestions are necessary to meet the Basic Conditions. Chapter 8 - Design Development [sic] The County Council seeks an amendment to criterion v to The Parish Council believes the County refer only to cycle routes. Council is requesting amendment to Policy BFD11 – Development Design Considerations. Part v states "Cycling should be encouraged by introducing cycle routes (cycle paths) and providing bicycle parking and storage where appropriate." The Parish Council considers that the criterion is clear and does not require further amendment.

Summary Comment	Parish Council response
Policy BFD14 - Land South of Broomfield Place	Tanon Council Copenies
The County Council make comments but does not seek any changes to the Policy.	The County Council's comments are noted.
Chapter 11 – Traffic and Travel The County Council recommend the reference to the ECC/Mouchel study (2007) is deleted from paragraph 11.2 and replaced with reference to the Chelmsford's Future Transport Network (CFTN).	The County Council, at Regulation 14 consultation stage, sought this amendment to paragraph 11.4, rather that paragraph 11.2, to refer to Chelmsford's Future Transport Network (CFTN). This was carried out in the Submission Plan. Further changes to paragraph 11.4 could be made in the Referendum Plan without impacting
	on whether the Plan meets the Basic
Travel Strategy Cycling	Conditions.
Travel Strategy – Cycling A number of comments are made but no changes to the Plan are sought	The Parish Council notes the comments.
Travel Strategy - Encouraging Walking The County Council seeks evidence that there is current demand for a crossing near Chelmer Valley High School.	The B1088 Main Road is a heavily trafficked road and there are bus stops on the eastern side of the road near the access routes to the school. It is considered that a crossing in this area would help to encourage safe bus and walking trips to the school, which currently has in excess of 1200 pupils.
Travel Strategy - Encouraging Bus Use The County Council seeks the amendment to paragraph 11.27 to reflect the current pricing of £2 per single fare across Essex until the end of 2024.	Given that the initiative is only confirmed to the end of 2024, it does not seem appropriate to include such a statement that could soon become out-of-date.
Paragraph 11.29 The County Council recommend paragraph 11.29 is amended to better reflect the `Smarter Choices Campaign' being provided by the developers at North Broomfield.	The recommended changes to paragraph 11.29 could be made in the Referendum Plan without impacting on whether the Plan meets the Basic Conditions.
Paragraph 11.33 The County Council recommend paragraph 11.33 is updated to reflect that the Radial Distributor Road around Beaulieu Park has been completed and is operational.	The recommended changes to paragraph 11.33 could be made in the Referendum Plan without impacting on whether the Plan meets the Basic Conditions.
Community Action CA14 - Strategy to Encourage Sustainable Travel	
The County Council recommend reference to `cycle paths'	The same comment was made at

Regulation 14 stage and the Parish

is amended to `cycle routes' and `pavements' to

Summary Commont	Pariah Council recononce
Summary Comment	Parish Council response
`footways' in paragraph 1.	Council amended the Community Action to refer to footways (pavements) and cycle
	routes (cycle paths). It is considered that
	this approach helps the layperson
	understand the Plan without the use of
	jargon.
Occurrential Action OAIF Bodycingthe Inspect of Treffic	
Community Action CA15 - Reducing the Impact of Traffic The County Council seek the deletion of paragraph 3 of the	The recommended change to delete
Community Action.	paragraph 3 could be made in the
	Referendum Plan without impacting on
	whether the Plan meets the Basic
	Conditions.
Broomfield Neighbourhood Plan Design Guidelines (April	
2020) The County Council seek a number of changes to the Design	Like evidence documents that support all
Guidelines to, primarily, bring them up-to-date	development plan documents, they can
Salasimos to, primarity, similg trisim up to date	become out-of-date very quickly. However,
	it is not considered necessary to
	commission revisions to the Guidelines at
	this stage.
Mr. Abu Reaz Alam	
Mr. Abu Reaz Alam did not comment at Regulation 14 consulta	
Mr. Abu Reaz Alam seeks the provision of community spaces that will fulfil both a religious and community facility in the	The Neighbourhood Plan would need to demonstrate that any land allocated for
north of Chelmsford.	such uses would be available and
north of officialists.	deliverable during the Neighbourhood Plan
	period. The Parish Council has not
	previously been made aware of the need
	for such facilities and it is suggested that
	the Local Plan is best positioned to enable
	such development.
Mr Mohammad Muqtadir Samy	
Mr Mohammad Muqtadir Samy did not comment at Regulation	n 14 consultation stage
Mr Mohammad Muqtadir Samy objects to the lack of	The Neighbourhood Plan would need to
provision for prayer hall which shows the plan completely	demonstrate that any land allocated for
ignored the religious and social gathering need of the local	such uses would be available and
community	deliverable during the Neighbourhood Plan
	period. The Parish Council has not
	previously been made aware of the need
	for such facilities and it is suggested that
	the Local Plan is best positioned to enable such development.
Mr K W Fong	todo
Mr K W Fong did not comment at Regulation 14 consultation s Mr Fong objects to Policy BFD10 – Land east of Saxon Way in	tage
terms of:	

terms of:

Community Health and Wellbeing

Mr Fong suggests that Roselawn Farm should be enhanced with cycling tracks, as suggested in the Neighbourhood Plan. This would promote active travel, provide a safe space for cyclists. The farm could become a significant park offering recreational activities like walking and cycling, fostering physical and mental well-being.

Historical and Educational Value

Mr Fong suggests that development risks irreversibly damaging the important archaeological sites. Transforming it into an urban zone would mean losing a significant part of our cultural heritage that holds historical and sentimental value for many residents.

Smart Urban Planning and Quality of Life

Mr Fong states that Chelmsford has other opportunities for urban development that do not compromise green wedges. The city's adopted local plan includes sizable developments in other parts of Chelmsford, which are more economically effective and sustainable.

Traffic and Infrastructure Concerns

Mr Fong states that the B1088 is at 96% capacity (nearly at full capacity), and further development would worsen traffic, making it difficult for emergency vehicles to navigate.

Urbanizing Roselawn Farm will only exacerbate the problem.

Road Safety and Pollution

Mr Fong states that Saxon Way has a rough surface and lack of safety measures make it unsuitable for increased traffic. Saxon Way is partly owned by the Council which should take

Parish Council response

Policy BFD10 aims to secure exactly the type of facilities that Mr Fong supports (see para.s 6.28 to 6.34). Open space, including cycle paths, constitutes the far the largest part of the proposed site allocation (4 out of 5.3 ha). However, as recognised in para.s 6.36 and 6.37, these benefits are unlikely to be realised without a small amount of development.

Celebrating local heritage is a key reason for the overall proposal, as explained in para.s 6.33, 7.33, 9.8-9 and in Community Action CA10. The site would not be transformed into an urban zone and an extensive pre-application stage of archaeological work, including geophysics and trial-trenching, would be required (para. 7.33) to identify and protect any remaining archaeology.

In terms of smart planning and quality of life, opportunities for development in the wider Chelmsford area do not achieve any of the benefits of this particular scheme for Broomfield. The reasons for selecting this site over others promoted in Broomfield are set out at para.s 7.26 and 7.27

Addressing the need for new foot and cycle paths, as part of the wider strategy to promote sustainable travel in Community Action CA14, is a key reason for the overall proposal (see para.s 7.26 and 7.32). Due to the small size of the proposed developable area, the impact on the highway network is unlikely to represent a significant issue. The County Highways Department does require developers to seek pre-planning application advice but has not objected outright to the proposal.

In terms of road safety and pollution, it would be expected that Saxon Way would be made up to meet County Highways minimum standards.

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Ms. S W Chan

Ms. S W Chan did not comment at Regulation 14 consultation stage

Ms. Chan objects to Policy BFD10 – Land east of Saxon Way in terms of:

Main Road General Traffic Issues:

Ms Chan states that the B1088 is at 96% capacity (nearly at full capacity), and further development would worsen traffic, making it difficult for emergency vehicles to navigate. Urbanizing Roselawn Farm will worsen the traffic congestion.

Addressing the need for new foot and cycle paths, as part of the wider strategy to promote sustainable travel in Community Action CA14, is a key reason for the overall proposal (see para.s 7.26 and 7.32). Due to the small size of the proposed developable area, the impact on the highway network is unlikely to represent a significant issue. The County Highways Department does require developers to seek pre-planning application advice but has not objected outright to the proposal.

Road condition of Saxon Way:

Ms Chan states that Saxon Way is an unmade road and is unsafe and unsuitable for more vehicles.

In terms of road safety and pollution, it would be expected that Saxon Way would be made up to meet County Highways minimum standards.

Urban Planning and Quality of Life:

Ms Chan sates that Chelmsford has other opportunities for urban development that do not compromise green wedges. The city's adopted local plan includes sizable developments in other parts of Chelmsford, which are more economically effective and sustainable.

Opportunities for development in the wider Chelmsford area would not achieve any of the benefits of this particular scheme for Broomfield. The reasons for selecting this site over others promoted in Broomfield are set out at para.s 7.26 and 7.27. Para 7.28 explains that the proposal does not materially harm the role, function and intrinsic character and beauty of the Green Wedge'.

Community Health and Well-being:

Ms Chan suggests that Roselawn Farm is an ideal place offering spaces for a sizable recreational activities like hiking, cycling, and picnicking, promoting physical activity and mental wellbeing and that currently there is not such green facilities available nearby. Urbanizing this space would deprive residents of these invaluable health and wellness benefits.

There is no public access to area at present, so it currently offers no benefit for the activities mentioned. Policy BFD10 aims to secure exactly the type of facilities that Ms Chan supports (see para.s 6.28 to 6.34). Open space, including cycle paths, constitutes the far the largest part of the proposed site allocation (4 out of 5.3 ha). However, as recognised in para.s 6.36 and 6.37, these benefits are unlikely to be realised without a small amount of development.

Parish Council response

Historical and Educational Value:

Ms Chan states that further development will put a risk in damaging the burial site that is irreversible once it is damaged. Transforming it into an urban zone would mean losing a significant part of our cultural landscape that has historical and sentimental value to many residents.

Celebrating local heritage is a key reason for the overall proposal, as explained in para.s 6.33, 7.33, 9.8-9 and in Community Action CA10. The site would not be transformed into an urban zone and an extensive pre-application stage of archaeological work, including geophysics and trial-trenching, would be required (para. 7.33) to identify and protect any remaining archaeology.

Environmental Sustainability:

Ms Chan sates that converting the Green Wedge into urban land would result in significant environmental degradation, loss of wildlife habitat, and decreased air quality.

Climate Change Mitigation:

Ms Chan states that urban development on this farm would contribute to increased carbon emissions and further exacerbate climate-related challenges. Green wedges also help in managing water resources, reducing runoff, and maintaining groundwater levels.

In terms of environmental sustainability and climate change mitigation, the issues raised are fully addressed in the Strategic Environmental Assessment (SEA) for the Broomfield Neighbourhood Plan (AECOM July 2024), which is available on the City Council's website, specifically, para.s 7.1 to 7.5. In addition, any development would have to achieve a minimum 10% net gain in biodiversity.

Dr Mohammad Kabir

Dr Mohammad Kabir did not comment at Regulation 14 consultation stage

Dr Kabir states that there is a need to build sustainable community and religious facilities for religious, Muslim population, specially in North of Chelmsford.

The Neighbourhood Plan would need to demonstrate that any land allocated for such uses would be available and deliverable during the Neighbourhood Plan period. The Parish Council has not previously been made aware of the need for such facilities and it is suggested that the Local Plan is best positioned to enable such development.

Mr Chanchal Khan

Mr Chanchal Khan did not comment at Regulation 14 consultation stage

Mr Kham states that despite weekly prayers arranged by Essex Muslim Centre at Springfield Parish Council, facilities are at full capacity which means that it is difficult to accommodate everyone when parking. Having a new space will allow members to focus on mental health, social care and physical activity in order to contribute further to the local community

The Neighbourhood Plan would need to demonstrate that any land allocated for such uses would be available and deliverable during the Neighbourhood Plan period. The Parish Council has not previously been made aware of the need for such facilities and it is suggested that the Local Plan is best positioned to enable such development.

Parish Council response

Mr Md Taifur Ripon

Mr Md Taifur Ripon did not comment at Regulation 14 consultation stage

Mr Taifur Ripon states that when we go for Eid or Ramadan or Friday prayer, we care fully parking in parking spot, but always oversubscribed. A place in new development would help to reduce pressure on central Chelmsford.

The Neighbourhood Plan would need to demonstrate that any land allocated for such uses would be available and deliverable during the Neighbourhood Plan period. The Parish Council has not previously been made aware of the need for such facilities and it is suggested that the Local Plan is best positioned to enable such development.

Mr Mohammad Bari

Mr Mohammad Bari did not comment at Regulation 14 consultation stage

Mr Bari states that a larger centre in the North is needed to provide for daily prayers, Friday prayers, Eid celebrations, and Ramadan prayers. This centre should also offer fitness classes, mental health support, and activities for the elderly to help Muslims engage with the community. Educating young people about religious values and respect for other religions is crucial to preventing extremism. A designated area for prayer, education, physical activities, and social support is essential for the community's well-being and integration with local services..

The Neighbourhood Plan would need to demonstrate that any land allocated for such uses would be available and deliverable during the Neighbourhood Plan period. The Parish Council has not previously been made aware of the need for such facilities and it is suggested that the Local Plan is best positioned to enable such development.

Mr Hasan Chowdhury

Mr Hasan Chowdhury did not comment at Regulation 14 consultation stage

Mr Chowdhury identifies a number of issues that the Muslim community faces in Chelmsford and states that the Muslim community in North Springfield need a designated place /facilities to provide prayers & educational facilities, physical, social and cultural activities to support mental health, social care and NHS services.

The Neighbourhood Plan would need to demonstrate that any land allocated for such uses would be available and deliverable during the Neighbourhood Plan period. The Parish Council has not previously been made aware of the need for such facilities and it is suggested that the Local Plan is best positioned to enable such development.

Dr Hossain Hadi

Dr Hossain Hadi did not comment at Regulation 14 consultation stage

Dr Hadi states that the Essex Muslim Centre is eager to develop a community centre in North Chelmsford to provide a space for Muslims to observe religious duties such as Friday prayers, Eid prayers, and nightly prayers during Ramadan. They propose the establishment of a centre that can accommodate 300-400 people for these congregational activities and facilities for religious education, social activities, mental health support, women's exercise clubs, and physical activities, promoting health awareness and targeting ethnic and gender-specific needs. They hope the

The Neighbourhood Plan would need to demonstrate that any land allocated for such uses would be available and deliverable during the Neighbourhood Plan period. The Parish Council has not previously been made aware of the need for such facilities and it is suggested that the Local Plan is best positioned to enable such development.

Summary Comment	Parish Council response
review plan will address these needs, particularly in North	
Chelmsford, an area with growing numbers of Muslim	
population	

Mr Md Moududur Rahman

Mr Moududur Rahman did not comment at Regulation 14 consultation stage

Mr Rahman expresses concern about the insufficient worship facility with in the North Chelmsford area

The Neighbourhood Plan would need to demonstrate that any land allocated for such uses would be available and deliverable during the Neighbourhood Plan period. The Parish Council has not previously been made aware of the need for such facilities and it is suggested that the Local Plan is best positioned to enable such development.

Mr Jahir Uddin

Mr Jahir Uddin did not comment at Regulation 14 consultation stage

Mr Uddin identifies a number of issues concerning facilities for the Musim community in Chelmsford and states that there is an urgent need a designated area for Muslims that provides prayer facilities, educational opportunities, physical activities, and social and cultural activities to support mental health, social care, and NHS services

The Neighbourhood Plan would need to demonstrate that any land allocated for such uses would be available and deliverable during the Neighbourhood Plan period. The Parish Council has not previously been made aware of the need for such facilities and it is suggested that the Local Plan is best positioned to enable such development.

Mr Mohammad Hasan Murad

Mr Mohammad Hasan Murad did not comment at Regulation 14 consultation stage

Mr Murad identifies a number of issues concerning facilities for the Musim community in Chelmsford urges the planning authority to take this into consideration hence the need to build sustainable, bigger community and religious facilities for religious Muslims population, especially in North of Chelmsford.

The Neighbourhood Plan would need to demonstrate that any land allocated for such uses would be available and deliverable during the Neighbourhood Plan period. The Parish Council has not previously been made aware of the need for such facilities and it is suggested that the Local Plan is best positioned to enable such development.

Mr Mohammed Rahman

Mr Mohammed Rahman did not comment at Regulation 14 consultation stage

Mr Rahman identifies a number of issues concerning facilities for the Musim community in Chelmsford and states that there is a need more facilities in north Chelmsford so that the increased population living here will benefit from it in years to come.

The Neighbourhood Plan would need to demonstrate that any land allocated for such uses would be available and deliverable during the Neighbourhood Plan period. The Parish Council has not previously been made aware of the need for such facilities and it is suggested that

Summary Comment	Parish Council response
	the Local Plan is best positioned to enable such development.
Mahammad lalam	

Mohammad Islam

Mohammad Islam did not comment at Regulation 14 consultation stage

Mr Rahman identifies a number of issues concerning facilities for the Musim community in Chelmsford.

The Neighbourhood Plan would need to demonstrate that any land allocated for such uses would be available and deliverable during the Neighbourhood Plan period. The Parish Council has not previously been made aware of the need for such facilities and it is suggested that the Local Plan is best positioned to enable such development.

Mr Mohammad Tanvir Ahmad

Mr Tanvir Ahmad did not comment at Regulation 14 consultation stage

Mr Tanvir Ahmad suggests that it is necessary to build a couple of new schools, a community and sports centre, and spaces for religious purposes to meet the needs of the expanding community in the north of the City. He seeks to have a Muslim prayer facility in the new build area and states that transportation from the new development to the train station needs to be more frequent.

It is believed that these comments are aimed at the Local Plan rather than the Neighbourhood Plan

Mr Bibi Afrose

Mr Afrose did not comment at Regulation 14 consultation stage

Mr Afrose identifies a number of issues concerning facilities for the Musim community in Chelmsford and states that there is a need more facilities in north Chelmsford.

The Neighbourhood Plan would need to demonstrate that any land allocated for such uses would be available and deliverable during the Neighbourhood Plan period. The Parish Council has not previously been made aware of the need for such facilities and it is suggested that the Local Plan is best positioned to enable such development.

Mr Michael Priaulx, Local Network: Swifts & Planning Group

The Local Network: Swifts & Planning Group did not comment at Regulation 14 consultation stage

The Group welcome the Natural Environment section is welcome, but it does not consider endangered urban wildlife such as red-listed bird species which inhabit buildings, nor propose biodiversity enhancement integrated into the buildings of new development, e.g. swift bricks, bat boxes and hedgehog highways. Also requests that the following should be added to the Neighbourhood Plan "Existing nest sites for building-dependent species such as swifts and house martins should be protected, as these endangered red-listed species which are present but declining in the parish return annually to traditional nest sites. Mitigation should be provided if these nest sites cannot be protected"

It is considered that these matters are adequately addressed in the Chelmsford Local Plan and their "Making Places -Supplementary Planning Document" January 2021

Chelmsford City Council

The City Council commented at Regulation 14 consultation stage

Factual updates

The City Council propose a number of amendments to paragraphs that would be factual updates.

Policy BFD 8 – Housing Mix

The City Council request that the policy and paragraphs 7.14 and 7.15 are amended/deleted. They suggest that the housing mix should be that of Policy DM1 of the Local Plan. And that the policy conflicts with the Local Plan policy.

The City Council state that the Local Plan Strategic Growth Site 8 – North of Broomfield – includes a requirement for homes of a mixed size and type, with qualification at Para 7.289 that housing should be provided in accordance with the Council's policy requirements and that it cannot therefore be required to meet the criteria in Policy BFD8, and the two are in conflict.

Policy DM1 of the Local Plan is not a strategic policy and therefore the Neighbourhood Plan does not have to be in general conformity with it. The Broomfield Housing Needs Assessment is a detailed assessment based solely on the parish rather than the wider City Council administrative area. It is therefore entirely appropriate to include a locally derived policy for the mix of housing to meet locally identified needs.

The Strategic Growth Site policy allocates the site for "Around 450 new homes of mixed size and type to include affordable housing." Para 7.289 of the adopted Local Plan states "The development should provide a mix of size and types of homes. Affordable, self-build and custom-build, appropriately accessible and adaptable housing as well as other types of specialist housing should be provided in accordance with the Council's policy requirements. The capacity of the site and mix of housing will need to reflect the available primary school places within the admissions area."

The Examiner will note that neither the policy nor supporting paragraph specify the housing mix except in relation to the available primary school places – which is not an appropriate means of defining housing need.

Paragraph 7.290 of the adopted Local Plan notes that "There is an emerging Neighbourhood Plan being prepared in Broomfield which it is envisaged will help shape this site allocation."

The Parish Council is therefore of the opinion that there is nothing in a strategic policy in the Local Plan that restricts the Neighbourhood Plan specifying the

Parish Council response

housing mix for the strategic site and that Policy BFD 8 is in conformity with the strategic policies of the adopted Local Plan.

The City Council states that "There is no indication of how a development of 10 or more dwellings would be restricted to existing Broomfield residents (which would be unlikely particularly for the 65% of market homes) so an alternative mix would not therefore be meeting the needs of Broomfield parish."

The Parish Council does not understand this comment, as the Neighbourhood Plan does not propose that developments of 10 or more dwellings should be restricted to existing Broomfield residents (apart from the Community Land Trust project proposed by Policy BFD10).

Policy BFD10 - Land east of Saxon Way

The City Council advise that the policy includes all the required elements to ensure development is deliverable and sustainable.

The Parish Council would be happy for the policy to be amended to include all the required elements if the Examiner considers it necessary to provide a clear and deliverable policy.

The City Council considers that the site size would be considered a major development which would require a need for various infrastructure contributions, which are suggested in the comment.

The Parish Council would support the inclusion of contributions to infrastructure requirements, but on the proviso that it is caveated that the contributions would only be required if the quantum and type of development triggers such needs and is justified, given that CIL is already in place for such contributions. In particular, financial contributions should not be sought from a GP facility towards healthcare provision, given that the development makes such provision.

The City Council suggest including "Main vehicle and pedestrian access would be from Saxon Way."

The Parish Council would support such an amendment should the Examiner consider it necessary.

The City Council suggest that further clarification may be necessary relating to whether the housing and the surgery could come forward together, or whether they are alternatives. The policy does indicate that the housing would only come forward if the remainder of the site is for community open space; if so, the bullets for the uses could be re-ordered as follows:

The Parish Council considers that both the affordable housing and GP surgery could both be developed on the identified developable area. Whatever built development takes place, the public open space is a requirement of the development. As such, the suggestion put forward by the City Council is not appropriate. A better approach would be:

- community affordable housing to meet the specific needs of local people in Broomfield; or
- community affordable housing to meet the specific needs of local people in Broomfield; and/or
- a GP surgery should the Mid and South Essex Integrated Care Board provide evidence that the surgery is required and deliverable at the time a planning application for the development is submitted; and
- a GP surgery should the Mid and South Essex Integrated Care Board provide evidence that the surgery is required and deliverable at the time a planning
- community open space, cycle paths and footpaths.

Summary Comment	Parish Council response
	application for the development is
	submitted; and
	• community open space, cycle paths and
	footpaths.
Abu Akanda	
Abu Akanda did not comment at Regulation 14 consultation st	age
Abu Akanda states that a mosque & Muslim community	The Neighbourhood Plan would need to
centre	demonstrate that any land allocated for
	such uses would be available and
	deliverable during the Neighbourhood Plan
	period. The Parish Council has not
	previously been made aware of the need
	for such facilities and it is suggested that
	the Local Plan is best positioned to enable
	such development.
National Highways	_
National Highways commented at Regulation 14 consultation	stage
National Highways support the Vision Statement	No further comment
3 7 11	
National Highways support the principles of the traffic and	
transport objectives.	
National Highways state they are aware of the 'North of	
Broomfield' and Strategic Growth 8 proposal.	
Duran Gald Davids Council	
Broomfield Parish Council	
The Parish Council's response is naturally supportive of the	No further comment
Neighbourhood Plan as submitted	
IBA Planning on behalf of Roka Nixy Ltd	
Neither IBA Planning or Roka Nixy Ltd commented at Regulation	on 14 consultation stage
IBA Planning object to the inclusion of View 12 on Map 6 as it	This view looking east from the end of
is not on publicly accessible land.	Saxon Way (including the description and
	sensitivities outlined in the text) can be
	seen by the public from the footway on the
	northern side of Saxon Way; and at the
	access to the Royal British Legion Club
	which is open to public membership.
Mr Vicens commented at Regulation 14 consultation stage	
Mr Vicary commented at Regulation 14 consultation stage	T
Policy BFD 10 – Land east of Saxon Way	The County Highway Dans street as the
Mr Vicary states that there is no mention in the submitted	The County Highways Department seeks
Plan of catering for the extra vehicles generated by the	to understand the vehicle impact on the
development and how this would impact on surrounding	highway network resulting from the
roads and existing residential properties. He also states that	proposal but have not objected outright to

the Concept Plan does not show how vehicular access would be obtained.

Mr Vicary requests the deletion of the Policy from the Plan.

Parish Council response

the allocation. Impact on the highway network would be addressed at preapplication discussions and at the planning application stage. Due to the small size of the proposed developable area, the impact on the highway network is unlikely to represent a significant issue.

The Parish Council agrees that the Concept Plan could be amended to identify Saxon Way as the vehicular access point to the site.

Community Action CA 14 - Strategy to Encourage Sustainable Travel

Mr Vicary commented on this matter at the Regulation 14 consultation and makes comments in response to those of the Parish Council in the Consultation Statement.

The Parish Council has nothing to add to its original comments.

DHA Planning on behalf of Obsidian Strategic Asset Management Ltd

Neither DHA Planning nor Obsidian Strategic Asset Management Ltd commented at Regulation 14 consultation stage

Obsidian control 'Land East of Broomfield' and are promoting the site for residential allocation as part of the emerging Local Plan process.

Comments are submitted, as summarised below, on four of the NP policies:

Policy BFD2 – Protecting Broomfield's Landscape Character

A Landscape and Visual Technical Note is submitted with the representation suggesting that the development of the site they are promoting would "not undermine the integrity of these landscape qualities" of the site.

Policy BFD8 - Housing Mix

It is requested that the "policy should make it absolutely clear that private mix must be dictated by the market." The representation also notes that the Preferred Options Local Plan consultation sets out a different mix.

The promotion of the site through the Local Plan process is noted and a matter for the City Council.

Given that the NP does not propose to allocate the site, the conclusion as to whether the development of the promoted site would undermine the landscape qualities is a matter for the City Council in determining Local Plan allocations.

Paragraph 63 of the NPPF (December 2019) specifically states that "Within this context of establishing need, the size, type and tenure of housing needed for different groups in the community should be assessed and reflected in planning policies." Nowhere does the NPPF state that the market should decide. The current Local Plan policy for housing mix (Policy DM1) is not a strategic policy and therefore the Neighbourhood Plan does not have to be in general conformity with it.

Parish Council response Summary Comment Policy BFD10 - Land East of Saxon Way The representation states that it is not clear why the Land The Neighbourhood Plan Site Assessment East of Saxon Way has been carried forward for allocation Report scores both the site East of Saxon within the NP, contrary to the findings of the Neighbourhood Way and the site promoted by the Plan Site Options Assessment, when there are other more representation as being "potentially suitable sites in Broomfield. suitable for allocation in the Neighbourhood Plan." Also, the Examiner will note that the development site proposal within Policy BFD 10 is much smaller than the site originally put forward through the Call for Sites, and is different

in nature.

Appendix 1 - email from landowner re: Policy BFD10

From: Richard Stubbings

Sent: Thursday, August 29, 2024 4:00 PM

To: Mark Hembury <Clerk@broomfield-pc.gov.uk>

Subject: Re: Land east of Saxon Way - Broomfield Neighbourhood Plan

Dear Sir,

As a Broomfield family for many generations, and as land owners in the parish we are supportive of the concept being proposed for our land at Campion Farm as set out in the Neighbourhood Plan.

We are committed to negotiate with the Broomfield Parish Council to try to achieve a successful outcome for our land.

Yours faithfully Richard Stubbings Sent from my iPhone