

4 September 2025 at 7pm

Council Chamber, Civic Centre, Chelmsford

Membership

Councillor C Adutwim (Chair)

and Councillors

H. Ayres, P. Clark, P. Davey, I. Fuller, J. Jeapes, S. Manley, B. Massey, M. O'Brien, A. Sosin, A. Thorpe-Apps, R. Whitehead, and S. Young

Local people are welcome to attend this meeting remotely, where your elected Councillors take decisions affecting YOU and your City.

There is also an opportunity to ask your Councillors questions or make a statement. These have to be submitted in advance and details are on the agenda page. If you would like to find out more, please email committees@chelmsford.gov.uk or telephone (01245) 606480

Recording of the part of this meeting open to the public is allowed.
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CHELMSFORD POLICY BOARD

4 September 2025

AGENDA

1. Apologies for Absence

2. Declarations of Interest

All Members are reminded that they must disclose any interests they know they have in items of business on the meeting's agenda and that they must do so at this point on the agenda or as soon as they become aware of the interest. If the interest is a Disclosable Pecuniary Interest they are also obliged to notify the Monitoring Officer within 28 days of the meeting.

3. Minutes

Minutes of meeting on 26 June 2025

4. Public Questions

Any member of the public may ask a question or make a statement at this point in the meeting. Each person has two minutes and a maximum of 20 minutes is allotted to public questions/statements, which must be about matters for which the Board is responsible. The Chair may disallow a question if it is offensive, substantially the same as another question or requires disclosure of exempt or confidential information. If the question cannot be answered at the meeting a written response will be provided after the meeting.

Any member of the public who wishes to submit a question or statement to this meeting should email it to committees@chelmsford.gov.uk 24 hours before the start time of the meeting. All valid questions and statements will be published with the agenda on the website at least six hours before the start time and will be responded to at the meeting. Those who have submitted a valid question or statement will be entitled to put it in person at the meeting.

5. Review of the Council's Statement of Community Involvement

6. Urgent Business

To consider any other matter which, in the opinion of the Chair, should be considered by reason of special circumstances (to be specified) as a matter of urgency.

MINUTES
of the
CHELMSFORD POLICY BOARD
held on 26 June 2025 at 7pm

Present:

Councillor C. Adutwim (Chair)

Councillors, K. Franks, I. Fuller, J. Jeapes, R. Hyland, S. Manley, B. Massey, M. O'Brien, S. Scott, A. Thorpe-Apps and S. Young

1. Apologies for Absence

Apologies for absence were received from Cllrs Ayres, P. Clark, Davey, Whitehead and A. Sosin. Cllrs Franks, Scott and Hyland substituted for Cllrs A. Sosin, Whitehead and P. Clark respectively.

2. Declarations of Interest

Members were reminded that they must disclose any interests they knew they had in items of business on the meeting's agenda and that they must do so at this point on the agenda or as soon as they became aware of the interest. If the interest was a Disclosable Pecuniary Interest they were also obliged to notify the Monitoring Officer within 28 days of the meeting. Any declarations are recorded in the relevant minute below.

3. Minutes

The minutes of the meeting on 13th March 2025 were confirmed as a correct record.

4. Public Questions

[One public question had been received in advance of the meeting, which related to Item 5 and can be viewed here.](#) The question was responded to during the officer presentation for Item 5 and the response is detailed in that minute.

5. Chelmsford Local Plan – Pre-Submission (Regulation 19) Consultation Feedback

The Board were asked to consider a report which provided feedback on the main issues raised in the consultation responses to the Local Plan Pre-Submission (Regulation 19) Consultation and the Pre-Submission Integrated Impact Assessment (IIA).

The consultation ran for six weeks and closed on 8 March 2025. It was shared that over six thousand notifications had been sent as well as social media posts, site notices and exhibitions. 6,725 representations were received from 2,798 respondents to the Pre-Submission Local Plan, including residents, developers, businesses, statutory consultees, and parish tier councils.

The Board was informed that the consultation process met all legislative requirements and the commitments set out in the Council's adopted Statement of Community Involvement.

The Board was informed that the IIA received 54 responses from 39 respondents, and these had been analysed by consultants and were available in the report.

All representations submitted would be considered by an independent Planning Inspector, appointed by the Secretary of State, as part of the Local Plan's examination process. Submission of the Local Plan for examination is expected to take place in December 2025. All representations to the Pre-Submission Local Plan and IIA are publicly available online.

In response to a public question, it was shared that the feedback report met all legislative requirements and the commitments set out in the Council's Statement of Community Involvement, the report did not contain misleading or buried information and followed the same process used for previous Local Plans. The report was not aiming to dismiss or devalue comments that were similar in wording but rather summarised them by main issue. A focused Council response to the main issues raised in the Pre-Submission Local Plan consultation will be provided in the Regulation 22 Consultation Statement for submission alongside the Local Plan. The Board were informed that the Council had received 6,725 comments from 2,798 respondents during the Regulation 19 consultation and that the higher figure of 22,000 as mentioned in the public statement, could have come from earlier Local Plan consultations and combining figures with a previous petition..

In response to questions from the Board, officers stated that;

- In response to the report not expressing the 'strength of public feeling'. The Council was required by planning regulations to summarise the main issues raised and report the number of representations, the independent Planning Inspector would assess the strength and substance of those issues during examination. All responses were collated factually and impartially.
- Every individual representation was to be submitted to the Planning Inspector, in full and unredacted, except in cases of inappropriate content. This was confirmed as standard practice to ensure transparency and accountability.
- The Local Plan would return to the Policy Board in November, followed by Cabinet in November, and then to Full Council in December 2025, with all dates to be coordinated by Democratic Services.

RESOLVED that:

- the Board noted the outcomes of the consultation contained within the covering report and attached at Appendices 1 and 2.
- That delegated authority was given to the Director of Sustainable Communities in consultation with the Cabinet Member for a Greener Chelmsford to make any necessary minor amendments to the Chelmsford Local Plan Pre-Submission (Regulation 19) Feedback Report and Pre-Submission Integrated Impact Assessment Feedback Report before publication as part of the Local Plan evidence base.

(7.05pm to 7.34pm)

6. Homelessness & Rough Sleepers Strategy 2025-2030

The Board received the updated Homelessness and Rough Sleepers Strategy 2025-2030, which is a statutory requirement to be reviewed at least once every five years.

It was explained that the strategy reflected both the Council's legal duties under homelessness legislation, and a current understanding of local needs and priorities. Chelmsford City Council had seen a significant increase in temporary accommodation use, due to a fall in affordable housing supply. However, recent years had seen a reduction in both demand and cost for temporary accommodation due to local mitigation measures. It was shared that a large number of households in temporary accommodation were single people, with 80% of those experiencing mental health challenges.

It was shared that this strategy was to prioritise prevention over crisis response and aimed to remain a flexible, living document, with actions focused on short-to-medium term delivery, and be monitored regularly. Examples of progress included new supported housing units with partners such as CHESS, and ongoing work to address domestic abuse. The Council also planned to work with its communications team to raise public awareness about homelessness, including correcting common misconceptions.

In response to questions from the Board, it was stated that;

- Early referrals from partner agencies existed as there was a duty to refer, which reportedly works well in some cases, such as probation services, but was inconsistent, particularly where agencies lack statutory duties, such as GPs. The Council was working to strengthen these relationships.
- There was no statutory duty to work with neighbouring authorities but there was strong cross-district collaboration through the Essex Housing Officers Group.
- A Public Spaces Protection Order (PSPO) does not target rough sleepers specifically, unless there was an element of anti-social behaviour.

RESOLVED that;

- The Board recommended the report to Cabinet for approval.
- delegated authority was given to the Director of Sustainable Communities in consultation with the Chair, Vice Chair and Cabinet Member for Fairer Chelmsford, to make any final changes to the Strategy ahead of the consideration by Cabinet.

(7.34pm to 7.58pm)

7. Work Programme

The Board considered an item detailing their future work programme.

RESOLVED that the Work programme be approved.

(7.58pm to 8.00pm)

8. Urgent Business

There were no items of urgent business.

The meeting closed at 8.00pm

Chair



Chelmsford Policy Board

4 September 2025

Review of the Council's Statement of Community Involvement

Report by:

Director of Sustainable Communities

Officer Contact:

Jenny Robinson, Senior Planning Officer

jenny.robinson@chelmsford.gov.uk, 01245 606265

Purpose

To present the revised draft Statement of Community Involvement (SCI) and seek the Board's approval to publish the draft document for public consultation.

Recommendations

- 1 That the Board approve the draft SCI for public consultation.
 - 2 Any subsequent changes to the draft SCI and finalising of all consultation material are delegated to the Director of Sustainable Communities, in consultation with the Cabinet Member for a Greener Chelmsford.
-

1. Introduction

- 1.1. This report outlines the review of the Council's Statement of Community Involvement (SCI). The revised draft SCI is attached at Appendix 1, and it is recommended that this draft be published for four weeks consultation as soon as practicable after this Board meeting.

2. Background

- 2.1. The Statement of Community Involvement (SCI) sets out our strategy for effectively involving the community, interested organisations and statutory stakeholders in planning and development matters which affect them. It covers both planning policy and development management functions, and complements Council-wide engagement commitments set out in the *Consultation and Engagement Strategy* and *Our Chelmsford, Our Plan*.
- 2.2. The requirement for Planning Authorities to publish an SCI is set out in Section 18 of the Planning and Compulsory Purchase Act 2004.
- 2.3. The Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended) require Local Planning Authorities to review their SCI every five years. The current SCI was adopted in 2020.

3. Preparation of the draft SCI

- 3.1. The content of the SCI has not changed significantly from the current adopted version, as the legislation prescribes what should be included such as how we will consult on Local Plan and other planning policy documents including Neighbourhood Plans, and how we will involve people in consideration of planning applications.
- 3.2. However, the opportunity will be taken to update information including a description of the Integrated Impact Assessment (IIA) which accompanies the Local Plan, updated Masterplanning/Development Framework approaches, updated web links, and to remove specific reference to the coronavirus pandemic whilst retaining the commitment to follow Government advice in exceptional circumstances (such as public health or extreme weather events) where normal consultation activity cannot be carried out. Other changes relate to providing further clarity.

4. Consultation on the draft SCI

- 4.1. Unlike other local development documents, there is no formal requirement to consult on the review of an SCI. However, it has always been our practice to consult on versions of the SCI (2005, 2010, 2013, 2016, 2020) and it is considered as best practice to do so.
- 4.2. It is proposed to consult on the document for a four-week period which is anticipated to commence on 11 September 2025.
- 4.3. The focused consultation would target statutory stakeholders, duty to co-operate and other interested bodies, developers and planning agents. For the public, the consultation would comprise consultees on the planning policy

consultation database, and website publicity, City Life articles and social media channels in an attempt to consult people not already involved with the planning process.

- 4.4. A summary of the main issues raised and how they have been addressed in the document will be reported to Chelmsford Policy Board prior to seeking approval from Cabinet to adopt the final version of the document.

5. Conclusion

- 5.1. The revised draft SCI updates key information on how we will consult on planning matters, and meets Government guidance on the timing of revision of SCI documents.
- 5.2. The draft SCI document attached at Appendix 1 is recommended to be published for public consultation.

List of appendices:

Appendix 1 Statement of Community Involvement – Consultation Draft

Background papers:

[Statement of Community Involvement, September 2020](#)

Corporate Implications

Legal/Constitutional:

The SCI will be subject to consultation in accordance with the Planning and Compulsory Purchase Act 2004.

Financial:

There are no cost implications arising directly from this report. The Sci is being prepared using the existing budget.

Potential impact on climate change and the environment:

None.

Contribution toward achieving a net zero carbon position by 2030:

None.

Personnel:

There are no personnel issues arising directly from this report.

Risk Management:

None.

Equality and Diversity:

The SCI will provide a framework for effectively involving the whole community, interested organisations and statutory stakeholders in planning and development matters which affect them. An Equalities and Diversity Impact Assessment has been undertaken, and concludes that it will not have a disproportionate adverse impact on any people with a particular characteristic and in general will have positive or neutral impacts across a wide range of people and will be compatible with the duties of the Equality Act 2010.

Health and Safety:

There are no Health and Safety issues arising directly from this report.

Digital:

There are no Digital Services/IT issues arising directly from this report.

Other:

The document will contribute to priorities in the Council's Our Chelmsford, Our Plan 2024: A Fairer and More Inclusive Place, A Greener and Safer Place, and A More Connected Place.

Consultees:

CCC – Development Management

CCC – Legal and Democratic Services

CCC – Marketing and Communications Team

Relevant Policies and Strategies:

This report takes into account the following policies and strategies of the City Council:

Local Plan 2013-2036

Our Chelmsford, Our Plan, 2024

Consultation and Engagement Strategy, 2014

Our Chelmsford, Our Plan

The above report relates to the following priorities in the Corporate Plan:

Promoting sustainable and environmentally responsible growth to stimulate a vibrant, balanced economy, a fairer society and provide more homes of all types.

Creating a distinctive sense of place, making the area more attractive, promoting its green credentials, ensuring that people and communities are safe.

Bringing people together and working in partnership to encourage healthy, active lives, building stronger, more resilient communities so that people feel proud to live, work and study in the area.



Chelmsford Local Plan

**Statement of Community
Involvement**

Consultation Draft

September 2025

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1 Introduction

What is a Statement of Community Involvement?

This Statement of Community Involvement (SCI) sets out our strategy for effectively involving you in planning matters.

Planning affects most people in some way – the homes we live in, the open spaces we enjoy, the leisure facilities we use, and how we travel around.

We are committed to ensuring that we involve the community, interested organisations and statutory stakeholders in planning and development matters which affect them. We want to make it as easy as possible for you to find out how to get involved.

The Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended) require Local Planning Authorities to review their SCI every five years. We adopted our last SCI in 2020.

Our Policy on engagement

We have Council-wide policies on how people can stay informed and contribute to the decisions we make about the services we provide.

- Our [Consultation and Engagement Strategy](#) sets out our approach to how we will involve residents in a consistent and co-ordinated way, our corporate standards, and the types of approach we use
- [Our Chelmsford, Our Plan](#) is a strategy for creating a fairer, greener and more connected community. It sets out our priorities for Chelmsford for the next few years, as follows:

A fairer and more inclusive place	Promoting sustainable and environmentally responsible growth to stimulate a vibrant, balanced economy, a fairer society and provide more homes of all types.
A greener and safer place	Creating a distinctive sense of place, making the area more attractive, promoting its green credentials, and ensuring that people and communities are safe.
A more connected place	Bringing people together and working in partnership to encourage healthy, active lives, building stronger, more resilient communities so that people feel proud to live, work and study in the area.

This SCI focuses specifically on planning and how we will ensure the wider policy commitments are included in everything we do.

While we must meet minimum standards for community involvement which are set out in Planning legislation, we want to go further to engage with people and enable the local community to get involved with influencing planning decisions.

We will meet the following principles when we consult and engage with you:

- Ensure our consultation is accessible to all regardless of age, gender, faith, race, disability as well as knowledge and experience
- Explain what we are and are not consulting on and ask for your views as early as possible, and throughout the process, where we can
- Consult in ways which relate to the stage of the planning process, the issues being discussed, the people and groups involved, and the resources available to us
- Use clear, concise and straightforward language and materials in our consultations, wherever possible
- Use digital ways of getting in touch such as use of the internet and social media to make consultation easier, quicker and more cost effective, alongside traditional ways of consultation so those without internet access or skills are fully included
- Listen to everyone's views and take them into account, and give feedback on how consultation has been used.

What is the planning system?

Development is influenced by national and local policies.

The National Planning Policy Framework (NPPF) sets out the Government's national planning policy. It includes things like use of land, sustainability, good design and managing flood risk.

The Local Plan is our long-term strategy to ensure Chelmsford can meet local needs for new homes, employment, shops, open space and infrastructure like roads and schools. It also includes policies which are used to decide planning applications. It is prepared taking national policy into account.

We also publish additional information on how some of these policies will be used, in Supplementary Planning Documents. At an even more local level, some parishes and communities are preparing Neighbourhood Development Plans to add detail to Local Plan policies and influence what happens in their area.

Planning applications are needed for most types of development, such as building a house or an extension, or changing the use of land or buildings. We need to approve these planning applications before work can start. They must take account of relevant national and local policy.

What is the role of the Council in planning?

Council staff and elected Councillors are involved in making planning decisions. We work together in a fair and positive way to secure high quality development in the right places.

Spatial Planning

This team provides the planning framework for Chelmsford through the [Local Plan](#). The team develops the Local Plan through significant consultation and engagement with local communities, organisations and statutory stakeholders. This also includes consultation and engagement on Supplementary Planning Documents, strategic masterplans and helping parishes and communities to develop their Neighbourhood Plans.

Development Management

This team provides development advice and determines planning applications. The team deals with thousands of applications every year ranging from house extensions right up to large new housing estates and business buildings.

We assess all planning applications against national policy set out in the NPPF and the Local Plan. Specialists within the team advise on listed buildings and conservation, tree preservation and landscaping. We also consult external organisations on technical aspects of an application such as flooding, traffic, and parking.

We are committed to meeting the requirements of planning legislation in relation to engagement, and we try to go beyond this to make sure as many people as possible can have their say and get involved with planning in their area.

Councillors

Our elected Councillors have a key role to play in the planning process:

Representation

- Listening to and representing the views and concerns of residents on planning applications.

Committees

- Developing policies and monitoring their delivery
- Making decisions on some of the more significant or controversial planning applications and those that cannot be determined by officers under delegated powers.

How will you monitor the SCI?

We want this SCI to be flexible so we can make helpful changes to the way we involve the local community and stakeholders in planning decisions, particularly in relation to greater use of technology. We need to review the SCI every five years, but we will monitor this SCI regularly and if it becomes out of date sooner, we will review it. The Government also continues to bring forward planning reform, and if this results in any changes to the actions we have set out in the SCI then it will be updated.

Any comments we receive on the way we consult and engage will be considered, and where we can they will be used to improve what we do in future.

Keeping services running

There may be times when we cannot meet all our commitments due to exceptional circumstances, such as public health or weather events, even though we have listed them in this document. We will always be committed to keeping essential services running but the way we deliver some services may change.

We will always follow the latest Government advice on how to protect the community and our staff, and how to maintain channels of communication.

2 Get Involved with Planning Policy

We produce a number of planning policy documents, all of which involve wide community and stakeholder engagement.

We adopted the Local Plan 2013-2036 in May 2020. The Local Plan is the Council's long-term strategy for Chelmsford ensuring new homes, employment, shops, open space and infrastructure are provided in a sustainable way. It also seeks to protect existing open spaces, heritage, the Green Belt and rural area from unwelcome development - and contains the policies used for deciding planning applications.

Local Plans must be reviewed every five years, so we began a review of the Local Plan in 2022. We have consulted on three draft versions using a variety of techniques to capture people's views.

We also consult on new Supplementary Planning Documents and Neighbourhood Plans as they are developed. We have set out the timetable for these consultations in a Local Development Scheme. This is regularly updated to reflect the Council's priorities for plan making.

Who will we involve?

We want to involve as many people as possible in developing planning policy. We try to consult and engage with a cross-section of the local community, who are aware of important local issues. There are also specific groups called statutory consultees, and other interested organisations, whose views are vital to us when we are developing our policies.

Who are the statutory consultees?

Government legislation tells us that we must consult certain organisations including Essex County Council, neighbouring councils, local parish and town councils, utility companies, health, environmental and transport bodies. We also engage constructively with other councils and interested organisations on strategic matters contained in the Local Plan, under what is called 'the duty to co-operate'. These strategic matters are those where the actions of different councils may impact on others, such as meeting the needs for housing or jobs, or transport infrastructure. We have included a more detailed list of consultees at Appendix 1 of this document.

Which other interested organisations do you consult?

We also consult with other organisations that have an interest in our policies and who can help us with information and ideas. These include business and sports organisations, planning professionals and developers, and voluntary and community groups. We have included a more detailed list at Appendix 1 of this document.

I'm a local resident – how do I get involved?

We have a database of people and organisations who want to be kept informed when we consult and take decisions on the Local Plan and other planning policy documents. This is called the planning policy consultation portal.

If you register, you can:

- Read and save consultation documents
- Make your comments online
- Receive alerts on future consultations.

You can sign up here: <https://consult.chelmsford.gov.uk/portal/>

If you are already registered, you can change your login details or preferences on the consultation portal.

How will you consult people?

There are a number of ways you can get involved with planning policy discussions and decisions. The type of consultation will depend on the topic, who we want to consult, and the timing. Some of the ways we consult people and organisations on specific topics are listed in Section 3.

Awareness

This means letting you know about the work we are doing and how you will be able to get involved. This might include the dates and locations for engagement events, how to find documents and more information, and how to make your comments.

We will

- Write to statutory consultees and other consultation bodies by e-mail or post
- Write to you by e-mail or post if you are registered on our consultation database
- Where legislation tells us to, place a public notice in a local newspaper publicising the consultation or adoption of a planning document.

We may also

- Put up posters and flyers in public places
- Advertise in community newsletters
- Promote consultations in our online Council newsletter Chelmsford City Life which is also shared with local print and broadcast media
- Add information on social networking sites including Facebook and X.

Information

We want to provide the information you need so you can decide if you want to make any comments.

We will

- Publish planning documents for consultation on our website
- Where there are evidence base documents and feedback reports, publish them on our website too
- Look for innovative ways of providing information using digital versions of documents or summaries of them.

Consultation

We will ask for your views on planning policy matters and provide different ways that you can do this. When we carry out formal consultation, we follow the legislation which tells us what we should do. Sometimes we carry out informal consultation and engagement where we can be a bit more flexible.

Formal consultation is normally for four or six weeks. The minimum period depends on the type of document, and is set out in legislation. If the consultation falls over a holiday period, such as Christmas, we will try to extend the period so that people have more time to have their say.

We will

- Publicise consultation information such as how to comment and when by on our website, with links to important information
- Provide surveys, questionnaires, or feedback forms to make it easy for you to give your views
- Make a print copy of relevant documents (as set out by legislation) available at our Customer Service Centre (by appointment) during opening hours
- Invite your comments via the consultation portal, e-mail or post.

Engagement

Sometimes we want to discuss issues with you in more detail, so we can provide extra information, answer your questions, and get important feedback from you.

We may

- Hold exhibitions in local venues such as shopping centres and the Civic Centre, staffed where we can, to enable face-to-face discussion
- Arrange presentations to interested groups such as parish councils, youth groups, residents' groups and civic panels
- Run focused workshops for discussion on specific topics during development of a planning document, such as transport or landscape.

Feedback

All the feedback we receive is recorded and carefully reviewed so that we can identify the main issues from consultation and consider how we can use that to shape our documents.

We will

- Publish a feedback report setting out:
 - Who we consulted
 - How we consulted
 - The number of comments
 - A summary of the main issues raised
 - A Council response to the main issues raised.
- Present the feedback report along with the updated consultation document at different stages of preparation to show how the latest consultation document has continually taken the comments into consideration
- If you made a comment, we will let you know when the feedback report is reported to Committee and where you can read it.

What about accessibility?

We will always do our best to make sure that documents are written clearly and avoid or explain technical language. Documents will be published on our website where many browsers will enable you to increase the size of the text. There is also a Readspeak service which will read aloud the text of any web page. This can help if you have a visual impairment, have difficulty reading for any reason, or if English is not your first or favoured language. The 'Listen' button appears at the top of every page on the Council's website. We can also provide documents in an alternative format on request including audio, large print, Braille, and other languages.

If you have a poor internet connection or would like help to view documents online, you can contact our Customer Service Centre where our staff will be able to help you. You might also be able to visit your local library or parish council office to see documents online, but do contact them before visiting so they can let you know how they can help.

Printed copies of documents can be sent to you on request, but we will make a charge to cover the cost of printing and postage.

Please call 01245 606606 or contact us online <https://www.chelmsford.gov.uk/your-council/contacting-us/> for more information on accessibility.

3 When will you consult people on Planning Policy?

We will consult you when we are:

- A) preparing a Local Plan
- B) preparing a Supplementary Planning Document
- C) helping a local community to prepare a Neighbourhood Plan
- D) working with a developer on a masterplan.

We have set out a timetable for these in the Local Development Scheme.

Although there are certain things we will do for each type of consultation to make sure we comply with legislation, there are other things we may do depending on the subject, timing and who we are consulting to raise awareness and give more people a chance to get involved. These are set out for the different types of consultation below.

A) Preparing a Local Plan

We are reviewing our adopted the Local Plan. The stages of preparation are set out below. We intend to reach the submission stage in 2025/2026. The Local Plan allocates sites for development to meet Chelmsford's needs until 2041.

When we are developing our Local Plan, we also have to assess the plan's impact on the environment, economy and society. This is called the Integrated Impact Assessment (IIA) which covers a Sustainability Appraisal, Strategic Environmental Assessment and a Habitats Regulations Assessment. The IIA also includes a Health Impact Assessment and Equality Impact Assessment. We update this at key stages of preparing the Local Plan, and we have consulted on the updated versions at the same time as we consulted on the Local Plan.

Stage 1 Evidence gathering

This involves reviewing and developing a range of evidence to inform the Local Plan review including national policy

We will

- Engage with specified stakeholders and duty to co-operate bodies
- Invite comments, where appropriate.

We may also

- Arrange focused meetings with interest groups.

Stage 2 Preparation

This involves debate and information gathering on content of the reviewed Local Plan. This may involve one or two preparation stage consultations (referred to as 'Regulation 18').

We will

- Prepare and consult on the Integrated Impact Assessment
- Gain Council approval of consultation documents
- Invite comments.

We may also

- Arrange presentations for local interest groups
- Hold public exhibitions.

Stage 3 Draft Local Plan Publication

This involves drafting a final version of the Local Plan taking comments, evidence and national policy into account (referred to as 'Regulation 19'). This includes a Policies Map to show all the plan policies and the areas they cover.

We will

- Gain Council approval of consultation documents
- Update and consult on the Integrated Impact Assessment
- Collate all comments received at all formal consultation stages into a Consultation Statement
- Invite comments on soundness and legal compliance only.

We may also

- Publish feedback on the results of the Stage 2 consultation and how it has been used
- Arrange presentations for local interest groups
- Hold public exhibitions
- Where necessary we may carry out additional focused consultations at this stage.

Stage 4 Submission

This involves sending the Local Plan, supporting documents, the evidence base, and all comments received from public consultation to the Secretary of State.

We will

- Publish all documents on our website
- Notify the specified stakeholders and duty to co-operate bodies
- Notify other people who have said they want to be notified.

We may also

- Publish feedback the results of the Stage 3 consultation and how it has been used.

Stage 5 Examination

This involves a public examination by the independent Planning Inspectorate on the Local Plan and all the comments received on it.

We will

- Publish the details of the Examination and the matters to be discussed
- Invite people who made a comment to attend and speak at the examination
- Keep the website up to date with any new documents
- If the Inspector recommends 'main modifications' before the Local Plan can be adopted, we will consult on those too.

Stage 6 Adoption

This involves considering the recommendations in the Inspector's Report, and reporting to Full Council to gain adoption of the Local Plan.

We will

- Publish the Inspector's Report on our website and make a print copy available for viewing (by appointment) at the Customer Service Centre
- Notify people who have made a comment that we have received the Inspector's Report
- Adopt the Local Plan at a Full Council meeting
- Publish the adopted Local Plan and its Adoption Statement, and final Integrated Impact Assessment and its Adoption Statement, on our website and make a print copy available for viewing (by appointment) at our Customer Service Centre
- Send the Local Plan Adoption Statement to people who have made a comment or asked to be notified.

We may also

- Publicise the adoption on our online Council newsletter Chelmsford City Life which is also shared with local print and broadcast media
- Add information to social media feeds
- Publish the Local Plan Adoption Statement in a local newspaper.

B) Preparing a Supplementary Planning Document

We produce Supplementary Planning Documents (SPD) to give additional information on how some of our Local Plan policies will be used in making planning decisions. Consultations on any SPD that come forwards will follow the process set out below.

Stage 1 Evidence gathering

This involves developing a range of evidence to inform the SPD including national policy.

We will

- Prepare a scope of the issues to be addressed with the input of relevant stakeholders.

Stage 2 SPD Preparation

This involves using the evidence and identified issues about the content of the new SPD and using it to produce a draft document for consultation.

We will

- Gain Council approval of consultation documents
- Invite comments.

We may also

- Arrange presentations for local interest groups
- Hold public exhibitions.

Stage 3 Adoption

This involves drafting the final version of the SPD taking comments, evidence and national policy into account.

We will

- Collate all comments received into a Consultation Statement
- Adopt the document at a public meeting of the Council or one of its committees
- Publish the adopted SPD and an Adoption Statement on our website and make a print copy available for viewing (by appointment) at our Customer Service Centre
- Send the Adoption Statement to people who have made a comment or asked to be notified.

We may also

- Publicise the adoption on our online Council newsletter Chelmsford City Life which is also shared with local print and broadcast media
- Add information to social media feeds.

C) Community-Led Planning Consultation

Community-led planning gives rights and powers for communities to get more involved in planning for their areas. It is optional, and is led by a town or parish council, or a community organisation. We will give help at key stages.

The most commonly used right is to produce a **Neighbourhood Development Plan**. This is a planning document which sets out policies for development and use of land in a neighbourhood. It is referred to simply as a Neighbourhood Plan.

Community groups can also produce the following:

Neighbourhood Development Order

- Groups can grant permission for certain types of development without people applying to us for planning permission.

Community Right to Build Order

- Enables neighbourhoods to bring forward small scale development in such as housing for local needs or community facilities.

The process for these is similar to the process for Neighbourhood Plans. Groups should contact us for more information before starting any work.

Other community-led planning initiatives might be more appropriate for your area such as a conservation area appraisal, village design statement or parish plan, or informal projects and partnerships.

All community-led plans must be in general conformity with national policy set out in the National Planning Policy Framework and the Local Plan. They should be positive planning documents and support the strategic development needs of the whole City Council area, rather than trying to prevent or reduce them.

There are a number of very good online resources for more information on all the different types of community-led planning.

Locality offers a wide range of support, including guides and toolkits. It also manages Government grant funding for plans, which can allow groups to get technical support and pay for key elements of developing their plan.

neighbourhoodplanning.org

The Rural Community Council for Essex offers a wide range of advice, guidance documents, and one to one support for groups. <https://www.essexrcc.org.uk/>

You can **contact us** for advice and guidance, and for further details of what we can do to help you. planning.policy@chelmsford.gov.uk

The process for developing Neighbourhood Plans is set out below, outlining the responsibilities of the community group and what we will do to help. Some of the actions are set out in the legislation and are listed below as actions that the group or we must do. There could be other things that we may do, if appropriate. A similar process will be followed where a Neighbourhood Group wants to update a made Neighbourhood Plan, depending on the scale of the changes proposed.

Stage 1 Group formation

This involves setting up the group, known as the qualifying body, to develop the plan.

- Where there is a Parish Council, they are the ‘qualifying body’, so they do not need to apply to form the group
- Where there is no Parish Council, a Neighbourhood Forum can be set up. A proposed forum should have 21 members living or working in the neighbourhood, which should include City Council Members. It must prepare a written constitution.

The group will

- Apply to us for designation, providing the forum name, written constitution, name of the area and map, contact details, and conditions statement.

We will

- Publish the forum application and supporting information on our website
- Invite comments
- Take comments into account and decide whether to designate the forum
- Publish the decision and supporting information on our website.

Stage 2 Area designation

This involves agreeing the area that the Neighbourhood Plan will cover.

- Where there is a Parish Council, the area will usually follow the Parish boundary. Parish Councils should consult with neighbouring Councils before deciding on the area. The area can be part of a Parish or more than one Parish
- Where there is no Parish Council, a Neighbourhood Forum will normally decide the area before applying to designate the forum group. It might cover an area with similar characteristics or a single ward or multiple wards of the City Council area.

The group will

- Send us a statement of why the area is appropriate, that they are a relevant body, the name of the area, and a map.

We will

- For an area following a single parish boundary – decide the application under delegated powers
- For all other areas – publicise the application on our website and invite comments
- Take comments into account and decide whether to designate the forum area
- Publish the decision and supporting information on our website.

We may also

- Publicise the adoption on our online Council newsletter Chelmsford City Life which is also shared with local print and broadcast media
- Add information to social media feeds.

Stage 3 Plan development

This involves the group/forum setting up a steering group, agreeing things like a timeline and budget, reviewing existing evidence, engaging with the community, and drafting a plan.

The group will

- Agree a work programme which will depend on the size of the community and the scope of the plan
- Engage with local people, businesses, and other interested organisations on an ongoing basis during the plan development. The plan should be based on evidence which includes the community's priorities and ideas.

We will

Offer support including the following:

- Provide a central point of communication
- Assess questionnaires before they are circulated to ensure all relevant issues are included
- Share data and existing evidence base documents
- Share information on key contacts and stakeholders
- Advise on technical mapping support
- Advise on compliance with national and local planning policy
- Provide links to the group/forum information on our website.

We cannot

- Fund any additional evidence studies needed
- Prepare or fund any consultation documents or activities, although we can offer advice
- Prepare or submit bids for grant funding.

Stage 4 Draft Plan

This involves the group finalising its draft plan and consulting with the local community and specified stakeholders (referred to as 'Regulation 14').

The group will

- Publicise the draft plan
- Invite comments
- Consult specified stakeholders
- Send us a copy of the draft plan
- Review the comments and make any updates to the draft plan.

We will

- Review and make comments on the draft plan before Regulation 14 consultation
- Make formal comments on the Regulation 14 consultation as a consultee
- Add information about the consultation to our website.

Stage 5 Submission Plan

This involves the group updating its final plan taking comments, evidence and national policy into account. It then submits the plan to us to carry out formal consultation (referred to as 'Regulation 16').

The group will

Submit to us:

- The draft plan and a map of the area it covers
- A consultation statement explaining how people have been consulted, a summary of the comments received, and how comments have been used
- A statement of how the plan meets the legislative requirements
- Any supporting evidence and other documents.

We will

- Publish all submitted documents on our website
- Notify any specified stakeholders who made previous comments that the plan has been submitted
- Invite comments.

Stage 6 Examination

This involves an independent examiner carrying out an examination of the plan. This will make sure that the proper legal process has been followed and that the plan meets prescribed basic conditions. This is usually, but not always, done in writing rather than a formal hearing.

We will

- Appoint an independent examiner
- Send all the submission documents and comments received to the examiner
- When the examiner sends their report, decide how to action any recommendations and what modifications should be made to the plan
- Publicise the decision and reasons for it, along with the examiner's report.

Stage 7 Referendum and adoption

This involves holding a public referendum in the Neighbourhood Area covered by the plan. If more than 50% vote yes, we will adopt the plan. This is known as a 'made' plan.

We will

- Organise, manage and finance the referendum
- Publicise the results of the referendum
- If a yes vote, adopt the plan as part of the Local Plan
- Publicise the adoption of the plan.

We may also

- Publicise the adoption on our online Council newsletter Chelmsford City Life which is also shared with local print and broadcast media
- Add information to social media feeds.

D) Masterplans Consultation

Masterplans in this context are high level documents, which are also called Development Frameworks, that set out what we expect from new development. They are a key stage between us adopting our Local Plan and decisions being made on planning applications submitted by developers. They are separate from the planning application process, which can run alongside masterplanning work or follow afterwards.

We want to make this a meaningful process for residents and community groups to engage with the process. We use Masterplans/Development Frameworks to help shape excellent places to live, work and enjoy. They help us to make sure developments deliver what the area needs, while giving developers some flexibility to take account of local factors.

What are Masterplans?

The Local Plan allocates the strategic growth sites and sets out policies for what must be provided on the site. Masterplans/Development Frameworks are prepared by site developers for the largest growth sites allocated in the Local Plan. They may also be completed for other long-term projects proposing a number of linked developments for different time scales.

We work with the developers to make sure the Masterplans/Development Frameworks meet the policy we have set and to allow local communities to get involved.

Masterplans/Development Frameworks should:

- show how a development relates to the existing site and surrounding area
- identify the location of access points and community facilities
- show which parts of the site will be developed and which parts of the site will stay open.

We have agreed a detailed masterplan procedure which sets out in detail how Masterplans/Development Frameworks will be prepared for relevant growth sites allocated in the Local Plan.

Preparation

When a developer tells us they are ready to start working on a Masterplan/Development Framework, we start the process by agreeing a timetable with the developer to make sure everything can be fully considered including community consultation on the proposal. The amount of detail and extent of masterplanning work will depend on the size and scale of development proposed.

Occasionally we may take a different approach to producing the masterplan, although the same amount of information will be provided, and we will carry out the same level of consultation. For example, the Chelmsford North East Garden Community has a different delivery structure including a dedicated delivery board and a community engagement group.

Process

The developer works with stakeholders to gather evidence and discuss key issues, before preparing a draft framework to show the vision and principles for a site, which reflects the policies in the Local Plan site allocation.

We expect the developer to engage with relevant stakeholders including statutory bodies, service providers, local transport authority and local organisations such as Parish/Town Councils, neighbourhood plan and community groups etc, and key leading and local City Councillors. They may also commission supporting evidence where relevant on key topics such as transport modelling, flood risk, landscape and habitats, or sustainability. Comments and feedback gained through the consultation process will be used to update the Masterplan/Development Framework.

We will register the Masterplan/Development Framework with a unique reference number, and advise the developer on organisations they should engage with. We may put up site notices to raise awareness of the consultation and publish documents on our website.

You can read more about the Masterplan/Development Framework process and view current Masterplan consultations in progress on our website.

4 Get Involved with Development Management

Consultation with the community and key stakeholders takes place at the following different stages of development

- A) Pre-application
- B) Planning applications
- C) Planning Appeals.

Whilst there are certain things we must do to make sure we comply with legislation, these are the minimum requirements for publicising and consulting the community and stakeholders on planning applications. There are additional things we may do depending on the subject, timing and who we are consulting to raise awareness and give more people a chance to get involved. The legislation does change from time to time, so we will follow what it says. This might be different from what is set out for the different stages of development below, but we will publicise any changes on our website.

A) Pre-application consultation

This involves consultation by a site's developers themselves which may be carried out before a planning application is made, usually for larger scale or potentially contentious development. It provides a good opportunity for developers to find out how local residents feel about planning proposals, and allows people to make suggestions which the developer can include in their planning application.

We will

- Encourage developers to carry out pre-application consultation on larger scale or potentially contentious projects
- Ask them to make sure that local people, the town or parish council, and other affected organisations know about the proposals and can make their comments. They may do this through exhibitions, focused workshops and websites
- Advise developers on ways of consulting and who to consult
- After the consultation, we ask developers to include details of how they have consulted and how comments have been used, alongside their planning application. This means that we can see what issues have been raised and how they have been dealt with, before considering the planning application.

B) Planning application consultation

This involves the Council publishing planning applications with their supporting documents, inviting comments within set timeframes, and deciding planning applications taking national and local policy and all the comments received into account.

We will

- Publish details of all planning applications on our planning application portal Public Access, reached via our website
- Display a site notice at or near to the application site with details of the application, where you can view it, and the date you should make your comments by
- Publish a notice in the Essex Chronicle if legislation requires us to
- Publish your comments with your name alongside the application details on Public Access, or a summary (without your name) if they are hand-written/received by post
- Follow any other legislation currently in force
- Not accept anonymous comments.

You can

- View documents and sign up to be notified about planning applications on the self-service system on Public Access, where you can also:
 - Track applications and be notified when they are being progressed
 - Search a weekly list, or by an address, or by a reference number
 - Choose which applications you want to be notified about
 - View supporting plans and documents
 - See other related plans such as previous applications and property history
 - Submit comments electronically using an efficient and easy to use system
 - Read the officer's report and decision notice
 - See if any planning appeals have been made and read decisions on them
 - View planning enforcement notices
 - If you are using a phone or tablet you can make comments via our online form.

You should

- Make sure you send us your comments by the closing date
- Provide your name and address – otherwise we cannot consider your comments
- Limit your comments to material planning matters. These include:
 - the size and scale of the proposal
 - potential loss of light
 - the design and appearance of the proposal
 - potential loss of privacy or increased overlooking
 - the impact on traffic and parking
 - potential for additional noise and disturbance
 - the impact on trees, landscape or existing buildings.

Planning matters do not include:

- property value
- the loss of a view
- land ownership disputes or covenants
- preference for an alternative development
- competition for existing business
- the personal circumstance of the applicant.

We will redact and not publish any comments that we consider to be racist, inflammatory or derogatory.

How we make decisions

Most decisions on planning applications – about 97% - are made by planning officers under delegated powers. We have targets for the time taken to make planning decisions. At the moment these are 13 weeks for major applications, 16 weeks where a major application needs an Environmental Impact Assessment, and 8 weeks for all others. Sometimes the time can be extended if necessary. If the legislation changes, we will follow what it says.

For large or complex applications, we may agree a longer timetable with the applicant to make sure everything can be fully considered. This is called a planning performance agreement, which will include how the community will be consulted on the proposal.

The remaining 3% of planning applications are decided by the Planning Committee. These are usually some of the more significant or controversial planning applications and those that cannot be determined by officers under delegated powers.

We present a written report and an officer recommendation, taking account of all the comments received, to Planning Committee. At the meeting, Councillors discuss and decide on the application. You can attend a Planning Committee to give your views on a planning application or ask questions during time that is set aside at the beginning of the meeting. You can find out more about this on our website.

We will

- Publish the decision on the planning application on our website
- Publish the officer report and decision notice
- Include any conditions the planning permission must comply with
- Include the reasons for an application which is refused planning permission.

C) Planning appeal consultation

An applicant can appeal if:

- we have refused planning permission
- we have included conditions that they feel are not acceptable
- if we have not decided the application within the time limits.

If you have made comments on a planning application, we will notify you if an appeal is made.

A planning inspector will decide if the appeal can be allowed or dismissed. There are three main procedures for planning appeals, these are written representations, hearings and public inquiries. Most appeals are dealt with through written

representations. Hearings offer an informal meeting setting for more complex cases and inquiries are a more formal, court-like procedures for larger and complex cases.

For appeals on applications made by householders, you are not able to make any further comments but your original comments will be taken into consideration. For certain other appeals you can submit more written comments. You can find out more on the Planning Inspectorate website.

For appeals decided by a hearing or a public inquiry, you can also ask to appear at the hearing or inquiry to make your comments in person.

The Inspector will decide if our planning decision was correct, and the decision is binding on all parties. The Inspector will send us a decision letter which we will publish on our website.

Other engagement

We sometimes arrange forum meetings with stakeholders to let them know about new initiatives and updates on the way we engage and consult on planning policy, planning applications, appeals and enforcement. These groups usually include Parish Councils, planning agents and major developers, and we may invite other stakeholders depending on the topic.

Appendix 1

Specific consultation bodies:

In accordance with government regulations the following specific consultation bodies must be consulted where the Council considers that they may have an interest in the subject of the planning document:

- The Coal Authority
- The Environment Agency
- Historic England
- Marine Management Organisation
- Natural England
- Network Rail
- National Highways
- A relevant authority any part of whose area is in or adjoins the local planning authority's area:
 - Adjoining local planning authorities – Braintree District Council, Maldon District Council, Rochford District Council, Basildon Council, Brentwood Borough Council, Epping Forest District Council and Uttlesford District Council
 - Essex County Council
 - Parish and Town Councils within and adjoining Chelmsford City Council's area
 - Essex Police, Fire and Crime Commissioner
- Electronic communications companies who own or control apparatus situated in Chelmsford City Council
- Relevant utility and infrastructure providers (including transport network, water, sewerage, energy [electricity and gas] and telecom)
- Anglian Water
- Essex and Suffolk Water
- Mid and South Essex Integrated Care Board
- Homes England

Duty to Co-operate bodies

The Localism Act 2011 introduced a Duty to Co-operate, which is designed to ensure that all organisations involved in planning work together on issues that are of a bigger than local significance.

The authorities and agencies that the City Council will co-operate with is specified in Regulation 4 of the Town and Country Planning (Local Development) (England) Regulations 2012. The following bodies are designed as Duty to Co-operate stakeholders (this is not an exhaustive list):

- The Environment Agency
- Historic England
- Natural England

- The Mayor of London
- The Civil Aviation Authority
- Homes England
- Mid and South Essex Integrated Care Board
- The Office of Rail Regulation
- Transport for London
- Integrated Transport Authorities
- National Highways and Essex County Council as the local Highway Authority
- The Marine Management Organisation
- Essex Local Nature Partnership

General consultation bodies

We also consult with other organisations that have an interest in our policies and who can help us with information and ideas.

- Neighbouring and nearby Local Planning Authorities
Essex County Council; Braintree District Council, Colchester Borough Council, Maldon District Council, Rochford District Council, Basildon Council, Brentwood Borough Council, Epping Forest District Council, Tendring District Council and Uttlesford District Council
Castle Point District Council and Southend-on-Sea Borough Council
- Essex Police, Essex County Fire and Rescue Service
- Network Rail
- Sport England
- Essex Bridleways Association
- Relevant educational bodies
- Voluntary bodies whose activities benefit any part of the administrative area
- Bodies which represent the interest of different racial, ethnic or national groups within the administrative area
- Bodies which represent the interests of the different religious groups within the administrative area
- Bodies which represent the interests of disabled persons within the administrative area
- Bodies which represent the interests of person carrying on business within the administrative area
- Bodies which represent the interest of environmental groups within the administrative area

Appendix 2

Website links:

CCC Consultation and Engagement Strategy

<https://www.chelmsford.gov.uk/media/oyvdfhbm/consultation-and-engagement-strategy.pdf?alld=3174>

CCC Our Chelmsford, Our Plan

<https://www.chelmsford.gov.uk/your-council/plans-and-reviews/our-chelmsford-our-plan/>

National Planning Policy Framework

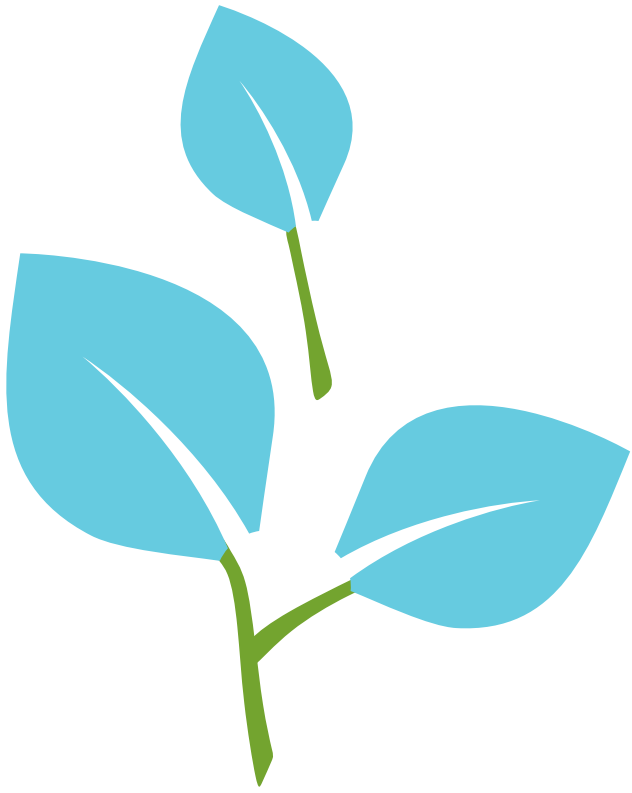
<https://www.gov.uk/government/publications/national-planning-policy-framework--2>

CCC Local Plan

<https://www.chelmsford.gov.uk/planning-and-building-control/planning-policy-and-local-plan/adopted-local-plan/>

Planning Inspectorate

<https://www.gov.uk/government/organisations/planning-inspectorate>



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