Chelmsford Policy Board Agenda



13 March 2025 at 7pm

Council Chamber, Civic Centre, Chelmsford

Membership

Councillor C Adutwim (Chair)

and Councillors

P. Clark, J. Deakin, I. Fuller, J. Jeapes, B. Massey, M. O'Brien, G. Pooley, A. Sosin, A. Thorpe-Apps, N. Walsh, R. Whitehead, and S. Young

Local people are welcome to attend this meeting remotely, where your elected Councillors take decisions affecting YOU and your City. There is also an opportunity to ask your Councillors questions or make a statement. These have to be submitted in advance and details are on the agenda page. If you would like to find out more, please telephone Dan Sharma-Bird in the Democracy Team on Chelmsford (01245) 606523 email dan.sharma-bird@chelmsford.gov.uk

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CHELMSFORD POLICY BOARD

13 March 2025

AGENDA

PART 1

Items to be considered when members of the public are likely to be present

1. Apologies for Absence

2. Declarations of Interest

All Members are reminded that they must disclose any interests they know they have in items of business on the meeting's agenda and that they must do so at this point on the agenda or as soon as they become aware of the interest. If the interest is a Disclosable Pecuniary Interest they are also obliged to notify the Monitoring Officer within 28 days of the meeting.

3. Minutes

Minutes of meeting on 16 January 2025

4. Public Questions

Any member of the public may ask a question or make a statement at this point in the meeting. Each person has two minutes and a maximum of 20 minutes is allotted to public questions/statements, which must be about matters for which the Board is responsible. The Chair may disallow a question if it is offensive, substantially the same as another question or requires disclosure of exempt or confidential information. If the question cannot be answered at the meeting a written response will be provided after the meeting.

Any member of the public who wishes to submit a question or statement to this meeting should email it to <u>committees@chelmsford.gov.uk</u> 24 hours before the start time of the meeting. All valid questions and statements will be published with the agenda on the website at least six hours before the start time and will be responded to at the meeting. Those who have submitted a valid question or statement will be entitled to put it in person at the meeting.

- 5. Updated Essex Parking Standards Guidance
- 6. North Hill, Little Baddow Conservation Area
- 7. Feedback from the Waterways Working Group

8. Work Programme

9. Urgent Business

To consider any other matter which, in the opinion of the Chair, should be considered by reason of special circumstances (to be specified) as a matter of urgency.

MINUTES

of the

CHELMSFORD POLICY BOARD

held on 16 January 2025 at 7pm

Present:

Councillor C. Adutwim (Chair)

Councillors S. Davis, J. Deakin, I. Fuller, J. Jeapes, B. Massey, M. O'Brien, G. Pooley, S. Scott, A. Sosin, A. Thorpe-Apps, N. Walsh and S. Young

Also in attendance:

Cllrs Armstrong, Moore and Robinson

1. Apologies for Absence

Apologies for absence were received from ClIrs P Clark and Whitehead. ClIrs Davis and Scott substituted for them.

2. Declarations of Interest

Members were reminded that they must disclose any interests they knew they had in items of business on the meeting's agenda and that they must do so at this point on the agenda or as soon as they became aware of the interest. If the interest was a Disclosable Pecuniary Interest they were also obliged to notify the Monitoring Officer within 28 days of the meeting. Any declarations are recorded in the relevant minute below.

3. Minutes

The minutes of the meeting on 7th November 2024 were confirmed as a correct record.

4. Public Questions

Six public questions had been received in advance of the meeting, which all related to Item 5 and can be viewed here. The questions were responded to during the officer presentation for Item 5 and the responses are detailed in that minute.

Two questions related to Barbrook Way in Bicknacre and asked about alternative site access options that had been dismissed in preference to Barbrook Way, if the alternative options could be shared with the public and the S38 agreement. A further question requested a delay to the publication of the pre-submission plan to allow for the provisions of the new NPPF to be taken into account, that it placed too much reliance on major sites and that if the plan was to go forward, 'grey land' should be looked into further. A question was also asked about a brownfield site in Chatham Green and why it had not been mentioned in the document and

that sites such as this were being ignored in favour of greenfield sites. The question also referred to a recent appeal decision on the site, the good frequency of the bus service, comparisons with other areas, scoring of the site and the settlement boundary of Chatham Green. The Board also heard a question about Growth Sites 11b and 11c, querying the minor policy amendments made in respect to requirements for education provision. A question was also asked about why a response to disagree with the SHELAA rating for Growth Site 11c had not been recorded and if it would be altered accordingly.

5. Chelmsford Local Plan – Regulation 19 Pre-Submission Consultation Documents

The Board were informed of the green sheet of amendments that had been circulated ahead of the meeting, which can be viewed here. The Board noted that the green sheet detailed some missed text and plans.

The Board were asked to consider the Chelmsford Local Plan Pre-Submission (Regulation 19) Document and the Pre-Submission Integrated Impact Assessment and their approval was sought to publish the documents for a six week public consultation that would start in early February 2025. The Board were informed that the report set out the third formal stage in preparation of the review of the adopted Chelmsford Local Plan and the document was the version of the Plan, that the Council proposed to submit to the Secretary of State for Independent Examination by a Planning Inspector.

The Board were informed that the Council had now reached the last stage of public consultation before submission for independent examination and that the transitional arrangements detailed in the latest National Planning Policy Framework (NPPF) would be utilised. The Board heard that the arrangements meant the Chelmsford Local Plan Review could continue under the previous 2023 NPPF plan-making process as it met the requirements of the transitional arrangements, which were to be within 80% of identified local housing need using the new standard method and to reach Regulation 19 stage by 12th March 2025. The Board were informed by officers of the various consequences that would follow if the transitional arrangements were not used. It was noted that, these were the need to redo at least one stage of preparation of the Local Plan Review resulting in considerable delay and cost and the need to find an additional 4,600 new homes to accommodate 100% of the Standard Method. It was also noted that the adopted Local Plan would become out of date in May 2025 meaning that a five-year housing supply could not be demonstrated, leaving the Council open to speculative planning applications, and a likelihood that applications would be submitted on the Preferred Options sites without any site policy for the Council to control or shape.

The Board were informed that 10,418 comments had been received from 3,678 respondents to the Preferred Options Consultation. It was noted that Government or national bodies either supported the plan outright or offered qualified support, there was a mix of support and opposition from Parish Tier Councils and large numbers of public objections, with an organised campaign by Local Parish Councils, against proposals for Hammonds Farm. The Board also heard that many developers/landowners supported development on their sites and some objected where the plan did not allocate specific land or sites for development and called for Green Belt and Green Wedge reviews. The Board were also taken through the main changes in the plan and the sections that had been updated in response to the preferred options consultation feedback, which included new and deleted policy requirements and changes to the Hammonds Farm allocation.

The Board were also informed about the updated Transport Impact Assessment, which detailed minor impacts along the A12 relative to background growth but that Junctions 18 and 19 would both need improvements, which include the improvements proposed by National

Highways to Junction 19 Boreham interchange and a focus on 60% modal shift targets to sustainable and active travel in the two garden communities. The Board noted that the overall impact assessment was that the impact of the Local Plan on the strategic highway network should not be considered severe. The Board were also updated on the Pre-Submission Integrated Impact Assessment. The Board were informed that a 6-week consultation was set to run between 4th February and 18th March, before consideration of the consultation headlines by the Policy Board, expected in June 2025 and the other key dates with a final step of adoption in Summer 2026 after the Independent Examination.

In response to the questions submitted in advance by the public;

- It was noted that as detailed above, there were various consequences that would result from not continuing under the transitional arrangements.
- It was noted that a wide range of alternative spatial strategies and housing sites had been considered and development within the Green Belt had been discounted as there was suitable land available outside of it.
- The Board heard that there was no requirement to release grey belt land and the plan provided a mix of different sizes and types of development to not be overly reliant on large strategic sites, along with provision for specialist residential developments at certain sites.
- In relation to the questions on Barbrook Way, the Council were confident that a potential 'ransom strip' of land would not cause any issues regarding access to the development site. It was also noted that omissions had been made from the initial You Said We Did feedback report in Appendix 1 as they referred to a different site access and the plans would be included in the final feedback report as indicated on the green sheet of amendments. It was also noted that the SHELAA rating had been changed due to some minor changes to the assessment criteria and amber therefore no longer applied for the site, which the latest SHELAA documents detailed on the Council's website.
- In relation to the questions on a proposed site in Chatham Green, that the settlement sat lower in the settlement hierarchy due to its lower level of services and facilities, making it less sustainable and that over 3000 homes had been allocated on brownfield sites. It was also noted that many small housing sites were within the plan, not every individual site could be mentioned and the transport evidence base was one part of evidence that should not be viewed in isolation. The Board also heard that a review had been carried out of the defined settlement boundary and the proposal site was 200m away from the settlement boundary and therefore considered isolated development.
- In relation to a question on Growth Sites 11b and 11c that a number of site allocation policies have been clarified in relation to financial requirements to early years and childcare and education provision.

In response to questions from Board members, officers informed them that;

- Work had begun on the Local Plan Review back in 2021, so it had not been rushed as a result of the new NPPF and as detailed earlier in the meeting, the consequences of not continuing were too impactful. It was therefore, instead felt prudent to make use of the transitional arrangements as recommended.
- Work had taken place with neighbouring Council's under the duty to co-operate and especially with Maldon District Council, who had made representations at each previous formal consultation stage, and a statement of common ground has been signed between the two Councils and published on the Council's website.
- Improvements to Junction 19 of the A12 and Boreham Interchange were within a group of schemes being considered by the Government for funding, but to not proceed with development nearby now, would likely have a negative impact on the chance of that

funding being released. It was noted that funding was normally allocated to support housing growth, so the Council had to continue to be ambitious to receive the funding. The Board heard that it was important to be a plan led authority and it was vital to have strong plans in place to receive strategic infrastructure funding. It was noted that the Council's commitment to growth would mean higher chances of Government funding, as demonstrated in the current Local Plan where, the funding for the new rail station and North East bypass was not approved until after the Local Plan came into effect.

- Promoters of sites would still need to mitigate the traffic impacts of their development at the master planning and planning application stage, with their own junction improvements and traffic modelling.
- There was a 10% national requirement for bio-diversity net gain, but it was felt both of the Garden Communities should go beyond and reach 20% due to their scale and importance. It was noted that commitments were being made by developers of both Garden Communities at this stage and that these would be looked at during the master planning stage and could be enforced by the masterplans and future planning permissions.
- Future decisions on individual planning permissions would continue to be on the individual planning judgement and merits of an application and the Making Places Supplementary Planning Document is being reviewed as the existing guidance is being lifted into policies of the Pre-Submission Local Plan.
- There had been evidence at previous sites including Chelmsford Garden Community of a modal shift in sustainable transport usage and having a Local Plan in place allowed control over those elements as travel plan arrangements could be put in place early on, to encourage behaviour change.
- Some Conservation Areas had not been reviewed for a number of years and they did require updating at times, but it was very resource intensive. It was noted that the Local Plan evidence base did detail many specific Heritage Impact Assessments that had been carried out in consultation with Historic England and officers had been mindful of heritage impacts, whilst reviewing the plan, to ensure that any allocations had an acceptable impact or could be mitigated.

A member of the board expressed their concern with the Local Plan process nationally and stated that they did not think it was effective. Other members of the Board thanked officers for their continued hard work in reviewing the Local Plan and noted the importance of having an agreed plan in place.

RESOLVED that;

1. the Board agreed that the review of the Chelmsford Local Plan proceeds to Regulation 19 publication as set out in The Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended) and its subsequent submission for Independent Examination is made under the transitional arrangements identified for plan-making in the National Planning Policy Framework (NPPF) December 2024.

2. the Board approved the publication of the Chelmsford Local Plan Pre-Submission (Regulation 19) Document, and the Pre-Submission Integrated Impact Assessment attached at Appendices 2 and 3 of this report for public consultation in accordance with Regulation 19 of The Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended).

3. the Board noted the contents of the Preferred Options 'You Said, We Did' Feedback Report attached at Appendix 1 and approved it for publication along with the amendments detailed on the green sheet. 4. the Board delegated authority to the Director of Sustainable Communities in consultation with the Cabinet Member for a Greener Chelmsford to: (i) make any necessary minor amendments to the Chelmsford Local Plan Pre-Submission (Regulation 19) Document, the Pre-Submission Integrated Impact Assessment and the Preferred Options 'You Said, We Did' Feedback Report before publication; and (ii) prepare all necessary documentation to support the planned programme of public consultation.

5. the Board endorsed the proposed approach to the Local Plan Pre-Submission (Regulation 19) Document consultation arrangements set out in Appendix 4.

(7.05pm to 8.18pm)

6. Chelmsford Local Plan – Draft Planning Obligations Supplementary Planning Document

The Board considered a report, which detailed the Draft Planning Obligations Supplementary Planning Document (SPD) and sought their approval to publish the document for a six-week consultation starting in early February 2025. The Board were informed that the document set out the scope and scale of planning obligations applicable to different scales and types of development and had been updated to reflect the Regulation 19 Pre-Submission Local Plan, changes in national policy and updates to evidence bases. The Board also heard that it included and updated some published Planning Advice notes to provide implementation guidance in one document where appropriate.

The Board noted that the consultation would run alongside the Local Plan Regulation 19 consultation and a summary of the main representations and how the Council would propose to address them, would be reported to the Policy Board. The Board also noted that the revised consultation draft, would be submitted as an evidence base document for the examination of the Pre-Submission Local Plan and the final version would be informed by any amendments made by the Inspector.

RESOLVED that;

1. the Board approved the publication of the Draft Planning Obligations SPD attached at Appendix 1 of this report for public consultation in accordance with the requirements of The Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended).

2. The Board delegated authority to the Director of Sustainable Communities in consultation with the Cabinet Member for a Greener Chelmsford to: (i) make any necessary minor amendments to the Draft Planning Obligations SPD before publication; and (ii) prepare all necessary documentation to support the planned programme of public consultation.

3. The Board delegated authority to the Director of Sustainable Communities in consultation with the Cabinet Member for a Greener Chelmsford to prepare all necessary documentation to support consultation with statutory bodies on a screening report to determine whether the Draft Planning Obligations SPD requires a full Strategic Environmental Assessment and / or Habitats Regulations Assessment.

(8.19pm to 8.29pm)

7. Work Programme

The Board considered an item detailing their future work programme, which now included meeting dates for 2025-26.

RESOLVED that the Work programme be approved.

(8.29pm to 8.30pm)

8. Urgent Business

There were no items of urgent business.

The meeting closed at 8.30pm

Chair



Chelmsford Policy Board

13 March 2025

Updated Essex Parking Guidance and Standards

Report by:

Director of Sustainable Communities

Officer Contacts:

Jeremy Potter, Spatial Planning Services Manager – jeremy.potter@chelmsford.gov.uk 01245 606821

Purpose

The purpose of this report is for the Board to consider the updated Essex Parking Guidance and Standards commissioned by the Essex Planning Officers' Association (EPOA) and refer to the Council's Cabinet for approval.

Recommendations

1. That the Board recommends that the Council's Cabinet approve the use of the updated Essex Parking Guidance and Standards Parts 1 and 2 in the consideration of development proposals and planning applications in accordance with Policy DM27 of the adopted Chelmsford Local Plan (2020) and its emerging review.

1. Introduction

- 1.1 Essex Planning Officers' Association (EPOA) have commissioned consultants to update the Essex-Wide Planning Parking Standards last produced in 2009. Officers from all Essex District Councils and Essex County Council have been involved in their production and the updated documents have been subject to public and stakeholder consultation organised by Essex County Council in 2024.
- 1.2 The Parking Guidance relates to parking provision and design for new developments and the consideration of planning applications. Although some of the design principles may be interchangeable, it is not intended to apply to public car parking e.g. public or private car parks.

- 1.3 The updated Parking Guidance and Standards have been split into two parts. Part 1 deals with general design and the number of parking spaces required for new development and Part 2 specifically supplements this with further guidance for garden communities and large-scale developments.
- 1.4 The parking standards relate to cycles, electric vehicles, parking for disabled motorists, powered two-wheelers, in addition to conventional powered vehicles.

2. Context

- 2.1 The parking guidance and standards produced in 2009 have become out of date, predating the first National Planning Policy Framework (NPPF) published in 2012. In the 2009 document the number of vehicle parking spaces required at new development were framed as 'maximums', as at that time it was a national policy requirement. A blanket approach did not differentiate between the location of development proposals and their accessibility to public transport or connectivity to services and facilities.
- 2.2 The application of maximum parking provision (spaces) for development in more rural or remote locations where there is no feasible alternative to private vehicle use has proved problematic. The increasing size of vehicles has also meant that the size and configuration of parking and garages have needed to be updated.
- 3. Updated 2024 Essex Parking Guidance documents

Parking Guidance Part 1: Parking Standards Design and Good Practice

- 3.1 Part 1 of the updated guidance, attached at Appendix 1 of this report, sets out the general principles, design guidance, the zonal locational approach and vehicle parking provision for different types of development. The guidance has also been updated to reflect the increased need for electric vehicle charging infrastructure within parking provision and parking for cycle and powered two-wheelers.
- 3.2 A zonal approach identifying connectivity levels has been formulated using a consistent methodology outlined at Section 2.4 of Part 1. Three subdivided levels are identified as set out below and mapped within Appendix A of Part 1 of the guidance. The mapping has also been plotted on a GIS layer which will allow the identification of locations at a much lower scale than the mapping represented in the guidance.

Connectivity Level		
High Connectivity	Very High	
	High	
Moderate Connectivity	Good	
	Moderate	
Low Connectivity	Low	
	Very Low	

3.3 The vehicle parking standards have been updated using this zonal approach. These are set out Table 8-2 of the Part 1 document. For comparison, in the 2009 standards it only differentiated between 1 and 2+ bed dwellings with no locational requirements, whereas the 2024 standards differentiate between 1, 2, 3 and 4+ bedroom dwellings within high, moderate and low connectivity locations providing a finer grain approach. This means that the parking provision can be higher to serve larger dwellings in lower connectivity areas but also to ensure that in very highly connected locations parking provision for residential use remains low.

- 3.4 The design and size of parking spaces have also been updated. Although the basic parking space size of 5.5m by 2.9m remains and an additional 0.5m is added onto any boundary of the parking space with a wall or fence.
- 3.5 The previous 2009 parking guidance specified a minimum garage size of 7.0m by 3.0m. The new guidance increases minimum garage sizes with the width for single garages increased by 0.4m and new minimum sizes for double and tandem garages.

Parking Guidance Part 1: Parking Standards Design and Good Practice

- 3.6 Part 2 of the guidance documents, attached at Appendix 2 of this report, complements Part 1 of the guidance and deals specifically with large scale developments and Garden Communities. The additional guidance is required as one of the objectives of strategic scale new development and Garden Communities is to create a modal shift to more sustainable modes and active travel.
- 3.7 However, as it can take many years for these types of sites to be developed with sustainable transport and active travel infrastructure, modal shift will not be instantaneous. Therefore, a Connectivity Toolkit has been developed to be used with the updated Part 2 Parking Guidance which provides a site connectivity score. This connectivity tool spreadsheet is available to download from the Essex Design Guide website from link below:

www.essexdesignguide.co.uk/design-details/2024-essex-parking-guidance/

3.8 The Development Framework Document (DFD) masterplan for Chelmsford Garden Community approved by the City Council in 2023 provides a bespoke parking strategy and standards which are similar to the standards in the updated Part 2 Essex Parking Guidance. The approved parking standard provision for Chelmsford Garden Community contained within the DFD will be used for purpose of decision on planning applications alongside the design guidance within the updated Part 2 Essex Parking Guidance.

4. Chelmsford Local Plan

- 4.1 Policy DM27 of the adopted Local Plan states that: 'The Council will have regard to the vehicle parking standards set out in the Essex Parking Standards Design and Good Practice (2009), or as subsequently amended, when determining planning applications. Proposals which provide below these standards should be supported by evidence detailing the local circumstances that justify deviation from the standard.'
- 4.2 The updated Policy DM27 contained within the review of the Local Plan currently at Pre-Submission (Regulation 19) stage replaces the reference to the 2009 parking standards with the updated 2024 Essex Parking Standards.
- 4.3 Policy DM27 is worded in such a way that allows the Council to have regard to the updated parking standards when determining planning applications and allows the consideration of local circumstances providing flexibility, if required.

5. Conclusion

5.1 The updated Essex Parking Guidance and Standards replaces the 2009 guidance which has become out of date and as such is used inconsistently. The updated Parts 1 and 2 Parking Guidance provides a consistent baseline for decision making for planning applications and better reflects the connectivity and location of development sites rather than applying a blanket approach. It also reflects changes in vehicle sizes to ensure parking spaces and garages are fit for purpose.

List of Appendices:

Appendix 1 – Essex Parking Guidance – Part 1: Parking Standards and Good Practice Appendix 2 – Essex Parking Guidance – Part 2: Garden Communities and Large-Scale Developments

Background Papers:

Essex Parking Standards Design and Good Practice September 2009 National Planning Policy Framework 2024

Corporate Implications:

Legal/Constitutional:

There is a need to ensure that the Council's planning policies are implemented using up-todate guidance and evidence.

Financial:

There are no direct implications.

Potential Impact on Climate Change and the Environment:

The parking standards include provision for active travel parking standards, electric vehicle charging infrastructure and having regard to the connectivity of locations which responds positively to the impact of climate change.

Contribution toward Achieving a Net Zero Carbon Position by 2030:

Any development by the Council would need to comply with the response to climate change and the environment outlined above.

Personnel:

N/A

Risk Management:

N/A

Equality and Diversity:

The parking standards have been updated to reflect best practice for the provision and design for accessible parking bays for disabled users.

Health and Safety:

N/A

Digital:

N/A

Other: N/A

Consultees:

CCC – Development Management South Essex Parking Partnership (SEPP)

Relevant Policies and Strategies:

The report takes account of the following policies and strategies of the City Council:

Essex Coast Recreational disturbance Avoidance and Mitigation Strategy 2018-2038 Climate and Ecological Emergency Action Plan (2020) Duty to Co-operate Strategy (2022)

Our Chelmsford, Our Plan

The above report relates to the following priorities in the Corporate Plan:

Promoting sustainable and environmentally responsible growth to stimulate a vibrant, balanced economy, a fairer society and provide more homes of all types.

Creating a distinctive sense of place, making the area more attractive, promoting its green credentials, ensuring that people and communities are safe.

Bringing people together and working in partnership to encourage healthy, active lives, building stronger, more resilient communities so that people feel proud to live, work and study in the area.



PARKING GUIDANCE

PARKING STANDARDS DESIGN AND GOOD PRACTICE

SEPTEMBER 2024

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Appendix A: Connectivity Maps Appendix B: Combined Standards Table



ACRONYMS

AC	Alternating Current
CCS	Combined Charging System
CCTV	Closed Circuit TeleVision
CHAdeMO	Trade name of a fast-charging method for battery-powered electric vehicles
CPMP	Car Park Management Plan
DC	Direct Current
DfT	Department for Transport
ECC	Essex County Council
EDG	Essex Design Guide
EPOA	Essex Planning Officers Association
EV	Electric Vehicle
EVCP	Electric Vehicle Charge Point
GC	Garden Community
GFA	Gross Floor Area
HGV	Heavy Goods Vehicle
НМО	House of Multiple Occupation
LHA	Local Highway Authority
LPA	Local Planning Authority
LSD	Large Scale Development
LTN	Local Transport Note
NPPF	National Planning Policy Framework
PTW	Powered Two-Wheeler
SuDS	Sustainable Drainage Systems
TA	Transport Assessment
ТР	Travel Plan
TS	Transport Statement



1. INTRODUCTION AND CONTEXT

1.1 PURPOSE OF THE PART 1 GUIDANCE

The purpose of this document is to support the guidance set out in the National Planning Policy Framework (NPPF) and provide advice to planners, members of the public, developers and architects. It is intended to:

- Assist the local planning authorities in determining appropriate levels of parking provision for new developments;
- Assist developers in preparing plans for the development of land; and
- Assist the determination of planning applications by ensuring that applications submitted include an appropriate level of cycle parking, car parking, and electric vehicle parking provision; and parking designs and arrangements that operate effectively and safely.

The standards are intended to guide new development in order that the appropriate balance can be achieved between securing a reduced reliance on the private car while needing to make provision for travel by all modes in a way that does not prejudice the safety or the quality of new development. The issue of parking provision will be considered alongside existing local policy and all other material planning considerations.

These parking standards seek to set out the requirements and considerations for the level of parking to be provided within new developments in Essex and capture the fundamental design principles and technical elements required. Further to the needs of the average motorist, these standards encapsulate Electric Vehicles (EVs), Powered Two-Wheelers (PTWs), disabled motorists, and cyclists.

This document has been produced in collaboration with the Essex Planning Officers Association (EPOA), including representatives from the district councils in Essex. Whilst these Part 1 standards do not explicitly cover the unitary authorities in Essex, they will be taken into account by such authorities through the development of their own standards.

1.2 THE NEED FOR PARKING STANDARDS

Parking is a key function of streets and affects the other principal functions of place, movement, access and drainage and lighting. It directly and indirectly impacts on society, the environment and the economy, and if left unconstrained can have negative consequences.

The way vehicles are parked affects places in many ways, such as visual quality, street activity interaction between residents and safety. Equally, the availability of parking can be a major determinant of travel mode choice. The quantity, quality and relative location of parking comparative to other transport options, can directly influence how people choose to travel. These issues need to be properly considered to avoid inappropriate parking behaviour, resulting in poor and unsafe conditions for pedestrians and other road users, and low uptake (and viability) of sustainable transport options.

In order to promote more sustainable modes of transport, there is a growing requirement to increase parking provision for other modes of personal transport, such as bicycles, electric mopeds, motorcycles, service vehicles and EVs. This would work towards a rebalancing of streets towards safe, attractive multi-modal spaces, rather than designing solely for private car use and parking. Disabled people also have specific needs in terms of parking design and provision.

There is also a clear need for standards to be unambiguous and to make planning decisions more straightforward particularly on smaller



development applications. These standards seek to address this issue but given the complexities of the decisions to be made in relation to parking, there remain many areas where a developer will need to demonstrate what they are proposing to provide meets the requirements of the development. A clear standard cannot always be defined that will apply to all scenarios and circumstances.

1.3 ESSEX PARKING STANDARDS HISTORY

This document replaces the previous Parking Standards for Essex, produced in 2009. In collaboration with representatives from the authorities making up EPOA and Essex County Council (ECC), several areas of potential improvement from the 2009 Parking Standards were identified. The following has therefore been included within this document.

- Inclusion of EV parking standards, in relation to the quantity provided and its design.
- Provision of in-depth cycle parking standards and design requirements.
- Connectivity-led parking standards for residential development. Further detail on the application of a zonal approach is contained within Section 2.
- Emphasis on the relationship between parking standards and place making.

1.4 APPLICATION OF STANDARDS

Development is defined through The Town and Country Planning (Development Management Procedure) (England) Order 2015 Part 1 Article 2¹.

Major development is defined as a development involving any one or more of the following:

• the provision of dwellings/houses where:

- 1. the number of dwellings/houses to be provided is 10 or more; or
- 2. is to be carried out on a site having an area of 0.5ha or more and it is not known whether the development provides 10 or more dwellings/houses;
- the provision of a building(s) where the floor space to be created by the development is 1,000sqm or more; or
- is to be carried out on a site having an area of 1ha or more.

Minor development is defined as anything less than the criteria for major development.

This document applies to development as per the above criteria for minor and major development.

1.5 PART 2 PARKING GUIDANCE

Alongside this Part 1 guidance, a companion 'Part 2' has also been provided. The Part 2 guidance is relevant to Garden Communities (GCs) and Large Scale Developments (LSDs), defined as:

- Large Scale Developments are defined as residential-led developments, usually with other supporting land uses such as education, retail, commercial and community uses, but which are not recognised as GCs. LSDs are more likely to be associated with existing settlements rather than standalone developments, but could comprise around 1,000+ homes. They do not refer to other significant developments such as business parks, logistics parks or energy / industrial / processing sites, and refer to a significantly greater scale of development to the 'major development' definition used in planning applications (typically referring to development of over 10 dwellings).
- Garden Communities are defined as strategic, larger-scale developments, forming an extension to an existing town or forming a new settlement. They



¹ https://www.legislation.gov.uk/uksi/2015/595/article/2/ made

a defined by their underpinning principles, and can range in scale from around 3,000 homes to 10,000+ homes (as part of mixed-use development). They represent a significant change in the traditional approach to delivery of strategic development, by virtue of their scale, underpinning principles, context, and Local Plan policy support. Many GCs are also recognised by the Government and have received funding to support their delivery, typically through a combination of the public and private sector, and existing local communities.

It is encouraged that adjacent developments with clear cumulative impacts are considered under the Part 2 guidance, in agreement with the relevant Local Planning Authorities (LPA) and Local Highway Authority (LHA).

The Part 2 guidance should be referred to when determining the volume and design requirements of parking at GCs and LSDs. Other detailed matters such as parking bay dimensions and specifications for EVs are found within Part 1. The reason for differing guidance is that LSDs, and in particular GCs, are expected to achieve exemplar sustainable mobility outcomes and therefore necessitate more progressive parking provision, either to better match demand or as a mechanism to reduce demand.

The Part 2 guidance adopts a Connectivity Tool to establish how well connected a development is and its potential to achieve sustainable transport outcomes. Connectivity mapping covering all of Essex is used in determining the connectivity level of an application site. This Part 1 guidance refers to the connectivity level of a site when considering residential vehicle parking provision.

1.6 RELATIONSHIP WITH NATIONAL AND LOCAL POLICY AND GUIDANCE DOCUMENTS

These Part 1 standards have been developed to align with, and support, relevant national and local policy documents. This includes the NPPF², Local Plans pertinent to the 12 borough, district or city councils in Essex, and Local Transport Strategies.

National guidance documents such as the National Design Guide and National Model Design Code, illustrate how well-designed places that are beautiful, enduring, and successful can be achieved in practice.

The Manual for Streets³ (MfS) sets out principles and recommendations related to parking within the context of street design. Whilst the document does not exclusively focus on parking, it emphasises that parking design should be part of a holistic approach to street design, taking into account the broader goals of creating safe, attractive, and functional streets that serve the needs of all road users.

More locally, The Essex Design Guide⁴ (EDG) is a comprehensive document that provides planning and design guidance for various elements within developments in Essex. The guide aims to promote high-quality and sustainable design that enhances the built environment and creates better places for residents, businesses, and visitors.

It seeks to ensure parking areas are well-planned, efficient, and positively contribute to the overall design of a development, either residential or commercial. It offers guidance on parking layouts and design, integration with the surrounding environment, and sustainable parking solutions. The Part 1



² Department for Levelling Up, Housing & Communities, <u>National Planning Policy Framework</u>, July 2021
3 <u>Manual for Streets</u>, DfT and Department for Ministry of Housing, Communities & Local Government, 2007
4 <u>Essex Design Guide</u>, 2018

Standards closely align with principles in the EDG to ensure consistent guidance and standards across Essex.

The above noted policy and design documents should be read in conjunction with these Part 1 parking standards.

1.7 GUIDING VISION

The underlying context for this parking guidance, understands that design, location and quantity of parking are important tools to employ in the design of good quality places. Parking is just one element within a wider toolbox of supporting sustainable mobility measures which can work towards delivering better outcomes. To be effective and contribute towards achieving sustainable travel outcomes, an appropriate level of car parking provision in Essex should be delivered alongside supporting measures described in this chapter. This does not represent comprehensive guidance on designing for sustainable mobility outcomes, and should be viewed in the context of other strategies around good built form and landscape design.

1.7.1 Parking hierarchy

When planning for development, the parking hierarchy set out in Figure 1 1 should be considered. It reflects the outcomes and is a simple and practical reference point when considering the quantum, design and provision of parking. It reflects an order of priority as follows:

- 1. The storage of active and sustainable mobility and e-mobility modes should be considered first and made most convenient, attractive and prominent. These modes include (but are not limited to) bicycles, e-bikes and cargo bikes, scooters and e-scooters, and mobility scooters.
- 2. Where vehicle parking is provided the space for car sharing should be most convenient and attractive (applicable to destination land uses such as employment). EV charging infrastructure should become more available and initially more convenient as the vehicle fleet switches from petrol and diesel vehicles. Dedicated space should be made available for PTWs.
- 3. Parking for petrol and diesel private vehicles should be provided where necessary and carefully integrated into the streetscape.



Figure 1-1: The Parking Hierarchy



1.7.2 Supporting measures

A number of supporting measures strengthen parking controls, such as:

	Density and land use planning	A mix of uses encourages more sustainable travel patterns, by allowing more trips to be made internally. building at a higher density and reducing the land required for vehicle parking enables smaller blocks, bringing facilities and homes closer, resulting in more walkable neighbourhoods.
	Travel and parking hierarchy	Designing with an order of priority, with walking and other active mobility modes such as cycling, first - making their use and strorage the most convenient. Vehicle sharing should have a second priority, followed by priavte vehicle ownership.
00	Active travel	Walking and cycling infrastructure should be safe, direct and convenient. It should be well lit, accessible and attrative to use. Active mode routes to local amenities should be more direct than driving.
	Public transport	Well connected places enable people to get around conveniently and sustainably without the need to drive. Delivering homes and destinations with good quality public transport supports lower car ownership.
	Car clubs and shared mobility	Shared mobility has the potential to reduce household car ownership and the proportion of lone-driver trips which are made in cars.
	Demand management	Effective management and maintenance of parking provision is necessary to ensure an attractive and high-quality place is delivered which realises the outcomes.
		Stewardship models can provide a mechanism to become self-financing
	Stewardship and enforcement	and contribute to the creation and sustainment of good quality places for the long term. The approach to stewardship, and parking enforcement, should be considered by site promoters from the outset.



1.7.3 Principles of the Part 1 Standards

In light of the relevant objectives and policies outlined above, the following key principles have been established to underpin these parking standards:

- All measures to encourage trips by non-car modes should be taken to influence a shift to sustainable modes of travel, particularly in urban centres with good connections to key services and facilities. A zonal approach to travel choice hierarchy considers location, access to alternative (non-car) transport options and access to key facilities.
- Parking for cyclists must be considered in terms of its quantity, quality, accessibility, convenience and safety. These fundamental elements must be included within the earliest stages of design.
- Parking provision should be future proofed to ensure provision is made for EVs.
- Developers will be expected to provide sufficient parking on the development site to accommodate forecast parking requirements, including disabled parking. It is expected that there will be no overspill parking from developments onto the surrounding existing road network.
- Any on-street parking will be planned in a way to enhance placemaking and ensure vehicular prominence is mitigated.
- Parking, with every other aspect of transport, must contribute to climate change-related commitments and objectives as relevant.
- All parking provision should be safe for all users.
- Areas for parking should be flexible to allow for alternative uses for the space when parking may not be required in the future when demand has reduced.

1.8 STRUCTURE OF THE PARKING STANDARDS

This document has been approached with the following sections:

- Section 2 covers general guidance on parking within developments, including topics such as zoning, reduced provision, transport assessments, travel plans, shared parking, extensions, and enforcement.
- Section 3 focuses on providing guidance for cyclists within new development, encompassing quantity and design aspects.
- Section 4 offers guidance specifically related to accommodating EVs within new development, inclusive of quantity and design.
- Section 5 considers the design needs for disabled people.
- Section 6 provides guidance on the design needs for people with PTWs.
- Section 7 presents the design and layout of parking areas for attractive, safe, convenient, equitable and appropriate parking.
- Section 8 sets out private vehicle parking standards, including for PTW and disabled bay provision, according to use class.



2. GENERAL GUIDANCE

This chapter sets out general guidance and matters for consideration when determining the parking requirements within developments.

2.1 TYPES OF PARKING PROVISION

Cycle parking is a secure and convenient space to accommodate all types of cycle vehicle used by all types of cycle users. These parking spaces should be accessible, convenient, weather-protected and secure, both to deter theft and to encourage cycling as a sustainable alternative mode of transport.

Cycle parking can vary by purpose, particularly between types of destination (home, visitor, workplace, etc.) and length of stay (long-term or short-term).

Cycle parking is integral to any cycle network, and to wider transport systems incorporating public transport. The availability of secure cycle parking at home, at the end of a trip or at an interchange point has a significant influence on cycle use. Common types of cycle parking include 'Sheffield' stands, two-tier stands and cycle hubs. Front wheel support (e.g. concrete 'slots' or metal hoops that support only the front wheel and do not enable the frame to be secured) are not acceptable due to cycle security considerations.

Electric bicycles can reduce the physical effort required in comparison to a traditional pedal bicycle, making cycling more accessible to a wider range of people whilst also enabling users to cover a greater distance. This can make cycling a more attractive choice for many individuals. Whilst many electric bicycle batteries can be removed from the bicycle and charged using a standard household electrical outlet, charging facilities that offer a combined storage and charging solution, particularly at larger hubs, will support the increasing popularity of such mode. The electrification of cycle also makes cycling a more feasible option for transporting 'last mile' freight; enabling and supporting movement and parking of cargo bikes for individuals and businesses should also be supported.

Electric Vehicle parking includes residential and commercial parking bays with EV charging facilities to recharge electric cars, neighbourhood EVs or plug-in hybrids. This also includes ducting and cabling required to enable future provision.

PTWs comprise mopeds, scooters and motorcycles of all capacities. PTWs offer more efficient use of parking space, and so have specific requirements for parking which are often different from cars. PTWs need a stable and flat surface for ease and safety of access and so that stands can keep the vehicle upright. Dropped kerbs should be provided where necessary to facilitate access. PTWs also have special security requirements, needing to be secured to a fixed object such as appropriate street furniture or ground anchor to avoid opportunistic theft.

Car parking provision is usually expressed in terms of 'spaces' or 'bays' and includes carports as well as driveways, basement, multi-storey, under croft, parking courts and garages (larger than certain specified internal dimensions). It is noted that parking provision for vans in residential developments should also be accounted for where there is evidence these are used for work purposes.

Where relevant, developments should also make effective provision for Heavy Goods Vehicles (HGVs) and delivery vehicles such as supermarket delivery and courier vans on the basis of a full appraisal of current and future requirements.

Car club parking is a subgroup of car parking recognising the spatial and transport benefits



of car club schemes with dedicated spaces/ bays in accessible and connected locations. There is evidence that shared mobility options have the potential to reduce car ownership and the proportion of lone-driver trips which are made in cars.

Car club parking can be integrated with mobility hubs which can be delivered at various scales. These can include a range of mobility options such as a bus stop, seating, shelters and bicycle parking with potential for co-location of retail, freight consolidation and parcel lockers, bike/e-bike and other micro-mobility hire, and community space.

Other types of parking include family/children, doctor, ambulance, police and coach. There are no defined standards in regard to parking provided for miscellaneous parking needs such as these and reference to individual LPAs should be sought in the case they have their own policies addressing their provision.

2.2 INCLUSIVITY

Disabled (Blue Badge) parking ensures an adequate provision for parking is made to meet the needs of disabled people. Irrespective of whom is driving, the ease with which people with disabilities can reach their destination by vehicle, is typically determined by where the vehicle can be parked. Parking bays allocated for disabled people should be conveniently located and clearly signed with step free access. Any parking control or parking use equipment should be positioned so that it can be operated conveniently by all users, including wheelchair users. Cycle parking should not be designed to encroach upon the clear width of an accessible route such as at the base of a ramp at a building entrance/exit. Not only should the stands themselves not encroach, but also any cycles protruding from them once in use.

Parking should never reduce the width of the footway to less than 2000mm, as stated in Inclusive Mobility: A Guide to Best Practice

for Mobility Impaired People as the minimum width that should be provided. This width accommodates the needs of most mobility aid users, including wheelchair and mobility scooter users, assistance dog and long cane users and walking cane, frame or crutch users. A minimum width of 1500mm clear width must be provided in circumstances where 2000mm is not achievable, allowing a wheelchair user and a walker to pass each other. The guidance states that where there is an obstacle, such as lamp columns, signposts or electric vehicle charging points, the absolute minimum clear width should be 1000m and that this should be for a length no longer than 6m.

2.3 CALCULATION OF PARKING REQUIREMENTS

For trip destinations, parking requirement is calculated on Gross Floor Area (GFA, the sum of the floor areas of the spaces within the building), or the number of visits by time period and the duration of their stay (where the final employee/visitor number and duration of stay are known or can be estimated). As a rule, business and commercial use vehicle parking requirements are calculated by GFA, whilst leisure uses are based on the estimated number of vehicle visits by time period and the duration of their stay. For residential development, the size of the dwelling (number of bedrooms) is taken into account, with spaces allocated on a per dwelling basis.

All developments where there is an assumption that on-street parking will accommodate any parking or loading/servicing demand or requirements from the site, or whose parking requirements could significantly affect on-street parking supply, must take account of existing parking conditions in the vicinity of the site using a suitable methodology (to be agreed with the LPA/ LHA in advance).



Where GFA is used to determine parking standards and the calculation results in a fraction of a space, the number should be rounded up to the nearest whole number. For example, the standard may be 1 car parking space for every 100m² of GFA, and a development has a GFA of 430m² – a calculation of 430 divided by 100 gives 4.30 spaces, and rounding up to the nearest whole number gives a total requirement of 5 spaces.

Where developments are smaller than the relevant threshold in the Parking Standard tables, the rounding up principle will still apply. For example, a shop (E[a]/E[b]) of 200m2 GFA will require 1 cycle space for staff and 1 cycle space for customers, despite being less than 400m² in GFA.

Where a development incorporates two or more land uses to which different parking standards are applicable, the standards appropriate for each use should be applied in proportion to the extent of the respective use. For example, where a development incorporates B2 and B8 uses, each use should be assessed separately according to the appropriate standards set out within this guidance. The total number of resulting parking spaces reflects the number of spaces that should be provided. Further detail is referenced in "Shared Parking Provision Between Developments" later in this Section.

Any future change of use that requires planning permission may require a change in parking requirements in accordance with the standard. Note that where the peak demand for parking for the different land uses is different, shared use of parking may be appropriate.

The disabled and EV parking provision should be included within the appropriate quantum of vehicle parking.

2.4 ZONAL APPROACH TO RESIDENTIAL PARKING STANDARDS

As referenced in the National Planning Policy Framework (NPPF)⁵, it is recognised that the level of parking required for a development is dependant not only on the land use type, but the level of connectivity of the site. There is, therefore, a need to have standards that vary based on the level of connectivity of the location.

A zonal approach to parking standards recommends a lower provision of vehicle parking may be appropriate in highly connected locations where there is good access to facilities via public transport, walking and cycling.

Appendix A contains mapping showing existing connectivity levels across Essex, determined from three layers which are overlaid to form one overall accessibility 'score'. This approach has been developed specifically to inform parking standards and is not considered appropriate for other purposes, such as to support the development of housing on unallocated sites. The colours of the mapping reflect a connectivity score category, where a darker colour indicates a location where more of these metrics are overlaid, and therefore present a higher connectivity. This is the approach adopted in the Part 2 parking guidance relevant to GCs and LSDs.

The three key layers are:

- Connections to urban centres within 10and 20-minute walking times (assuming a 4.8km/h speed)
- Connections to urban centres within 10and 20-minute cycle times (assuming a 16km/h speed)
- County-wide Public Transport Accessibility Level (PTAL) scores

5 (paragraph 111) <u>https://www.gov.uk/government/publica-tions/national-planning-policy-framework--2</u>



The mapping, particularly PTAL scores, will be revisited annually to ensure connectivity levels remain up-to-date.

The county-wide map is provided in Figure 2-1 overleaf and more detailed district / borough level maps are included in Appendix A.

A combined table, which encapsulates standards for vehicles, Electric Vehicles (EVs), Powered Two-Wheelers (PTWs), disabled motorists and cyclists, can be found in Appendix B.

Connectivity is the fundamental principle considered when establishing parking standards for Residential C3 development, and areas with existing convenient access to amenities or located within sustainable transport corridors should adhere to more progressive (lower) parking requirements compared to less connected areas. This is reflective of potential reduced parking demand, but also of the potential to effect change in these areas by using parking restraint as a tool for mode shift. More detail on the context and supporting measures required to reduce parking provision in more connected areas is contained in Part 2.

As shown in Figure 2-1, three discrete levels have been identified in line with the above connectivity principles for residential development. The most connected, or best accessible, areas are typically urban settlements (town and city centres) and along key transport corridors connecting them, whilst more rural areas are less well connected, or least accessible within Essex.

Connectivity Level			
High Connectivity	Very High		
	High		
Moderate	Good		
Connectivity	Moderate		
Low Connectivity	Low		
	Very Low		

It is recognised that a development itself has the potential to improve the existing connectivity of the site or the surrounding area. If the applicant can demonstrate that the connectivity score would materially improve as a result of their proposals, then there may be a case for negotiation over alternative parking standards (as detailed in Section 8). This is most likely to be the case, however, at GCs and LSDs - where there is the scale and funding to deliver new infrastructure - and therefore the Part 2 parking guidance (which adopts the Connectivity Tool / connectivity levels more comprehensively) is more likely to be relevant.





2.5 REDUCED PARKING PROVISION

Parking below minimum standards will be considered by the LPA in the context of the location of the development in consultation with the LHA and where the developer can demonstrate that trips to and from the site will be by modes other than car, and that there will be less demand for parking than that set out by minimum standards stated in this document.

In highly connected areas such as town centres, developments should aim to be car free/car-lite over time. These parking standards recognise that access to car club vehicles, and the promotion of such, can be considered as a 'mitigating circumstance' in favour of reduced car parking provision, especially in highly accessible areas.

A developer will be required to demonstrate the forecast parking accumulation requirements and design for all parking to be provided on site. Developers should ensure that their sites achieve the parking levels envisaged. A robust monitoring and manage approach should be employed, and supported by suitable levels of funding, to identify and implement any mitigation measures required.

The term 'high parking stress' refers to a situation when demand for parking is near to or exceeds available capacity. High parking stress can lead to antisocial parking behaviours which can affect highway safety, the free flow of traffic, amenity, access by emergency services, public transport services, refuse collections and deliveries and may also affect accessibility for disabled people and those travelling with young children. Developments in locations where parking stress already exists or is expected to develop, and whose parking requirements could aggravate matters, will be expected to undertake a parking survey to ascertain current parking stress levels and identify potential mitigating measures, aggravating features and sensitive receptors.

2.6 TRANSPORT ASSESSMENTS

Developers will be required to submit a Transport Assessment (TA) to support any largescale development proposal, particularly where the development will have a significant impact on demand for travel. Apart from addressing the normal range of concerns, the TA will detail proposed parking provision. For smaller scale developments a Transport Statement (TS) may suffice.

The guideline thresholds for the requirement of either a TA or TS can be obtained from ECC, in accordance with its Development Management Policies.

2.7 TRAVEL PLANS

Travel Plans, through measures such as car clubs, car sharing, and discounted public transport, home working, personalised travel planning etc., are ways to encourage people to use their cars less and improve sustainable connectivity.

There are a number of benefits of a TP including a healthier workforce, better facilities, less demand on parking, a reduction in car journeys, less congestion and improved environmental sustainability.

Vehicle, PTW or cycle parking provision should not be considered in isolation from TPs; the level and design of parking and the TP measures should complement each other. Where car clubs form part of the TP for a development, the appropriate number of car club parking spaces should be included in the design of the parking provision.

Annual monitoring of a TP by the Highway Authority gives an opportunity to review parking provision for all sustainable modes, including bicycle, PTWs and car club spaces, and evaluate the success of implemented travel planning measures. There may be the requirement for parking provision of these modes to be increased in response to the annual monitoring results.



For further advice on travel planning and TPs for new development, please contact the Sustainable Travel Planning Team at ECC⁶.

2.8 SHARED PARKING PROVISION BETWEEN DEVELOPMENTS

It may be possible for different developments to share parking provision should peak times for parking demand be different. For example, many leisure activities in urban areas can share parking facilities with office or retail space as the peak times for parking demand vary across the different uses.

The shared use of parking areas is highly desirable, provided this works without conflict and that car parking provision is within the standard that requires the greatest number of car spaces applicable. Conflict should not occur so long as the shared use developments operate at differing times of day or days of the week, or the development is considered ancillary to other activities (i.e., food and drink within a retail area). Shared use may result in a reduction of the number of parking spaces which a developer is required to provide. For example, a mixed-use development of shops, requiring 100 spaces for daytime use and leisure requiring 120 spaces for evening use, may suffice with 120 spaces in total.

A developer would be expected to provide evidence to support the parking accumulation forecasted for their development.

2.9 EXTENSIONS AND CHANGE OF LAND USE

Prior to any extension or change of use that requires planning permission, the developer must demonstrate that the level of parking provision proposed would be in accordance with the standards set out in this guidance. It is especially important to ensure that there is appropriate parking provision should the change of use be from an individual residence

6 Essex County Council Sustainable Travel Planning Team (travelplanteam@essex.gov.uk) to large House of Multiple Occupation (HMO).

Where planning permission is required, the applicant must demonstrate that development will not worsen the existing parking circumstance.

2.10 ENFORCEMENT

The location of the development itself may have an impact on the way parking is treated for the whole site. A location near to other attractors such as rail stations, employment or commercial areas may lead to residential areas being used as overflow car parks to the adjoining uses. Similarly, homes near leisure attractors such as beaches can cause significant parking pressures within coastal communities. Consideration, therefore, may need to be given to parking control measures during working hours to discourage inappropriate parking.

Within a development site, there is a need to ensure that parking bays are not misused. In particular, there may be a need to ensure adequate enforcement of disabled, operational, deliveries and visitor bays to ensure they remain available for their intended users and do not become 'general' parking areas.

With good parking design, the necessity for parking enforcement at trip origins should be minimised. For example, where new roads are proposed within a development, the introduction of any desired speed limit should be largely self-enforcing through design. This is particularly relevant where there 20mph limits or zones on new estates are proposed. A balanced approach should be taken, considering the potential to reduce total parking through higher proportions of off-plot / on-street provision against the long-term requirement for enforcement.

As set out in section 2.5, where parking enforcement may be required to manage parking at destinations within new developments it should be a matter for the



landowner / developer in collaboration with ECC. Responsibility for enforcement on any unadopted roads or car parks lies with the developer / management company.

Parking management is an important tool that contributes towards achieving wider transport, economic and planning policy objectives. Well thought-out parking policies and effective enforcement can influence travel patterns, sustain the local economy, balance competing demands for road space, relieve congestion and contribute to sustainable outcomes. This may need to be revisited throughout a development's lifetime as part of a monitor and manage approach where travel patterns and parking behaviours are carefully monitored, with review mechanisms in place (secured through S106 and associated funds for remediation). Conversely, parking which is not properly regulated can exacerbate congestion on the road network, reduce the reliability of public transport, impact adversely on the local economy and create road safety problems.

The need for enforcement can generate additional cost. Approaches implemented locally in Basildon Borough have utilised section 106 contributions to the South Essex Parking Partnership (SEPP) to assist with parking control measures outside the site. These have been used when the proposed development was delivering reduced parking.

2.11 CAR PARK MANAGEMENT PLANS

All areas where parking issues may arise should have a parking management plan secured as part of the planning permission. Car Park Management Plans (CPMPs) will be required to support developments where there is:

- constrained or restricted levels of parking or
- shared parking with another land use or
- high parking stress in the area or
- parking restriction or a Controlled Parking Zone in the area

It is expected that a CPMP will suitably manage off-street parking that will remain in the ownership and responsibility of the freeholder and not be adopted as public highway. This is required to be submitted prior to the occupation of development.

These documents should indicate how car parking associated with a development will be designed and managed, how spaces will be allocated and any strategy for future alternative uses for the car park. The allocation of any Electric Vehicle Charge Points (EVCPs), and car, disabled, PTW and bicycle parking bays will all need to be captured, whilst closely aligning with a supporting TP.

An enforcement mechanism or contract should be detailed within the CPMP to ensure the document is adhered to. The enforcement mechanism or contract should be in place prior to the occupation of the development. No part of the development shall be occupied until a comprehensive and detailed Parking Management Strategy relating to all areas of the site has been submitted to and approved in writing by the LPA. The Parking Management Strategy shall incorporate:

- measures to restrict parking only to those areas of the site as shown to accommodate parking (or stopping - i.e. layby) on the approved drawings
- measures to inform residents or visitors to the site that parking outside of designated bays is prohibited and will be enforced
- a regime of monitoring will take place to uphold the controls set out in the parking management strategy
- explanation of enforcement actions as a result of a breach of parking controls as set by the parking management strategy.

The Parking Management plan should be applied in perpetuity and can only be varied with approval of the LPA.



3. CYCLE PARKING STANDARDS

3.1 INTRODUCTION

Providing well-located, safe, and secure cycle parking is a key factor in encouraging people to cycle. This encourages healthy lifestyles, reduces car dependency and does not contribute to harmful emissions, which worsen air quality. Providing an attractive alternative to using a private car will, in turn, also reduce pressure on the highway network, car parking areas.

This chapter defines the recommended practices for providing, designing, and locating cycle parking. It is important to read this section alongside other relevant guidance, particularly Local Transport Note (LTN) 1/20⁷. Adopted in July 2020, LTN 1/20 provides guidance for the design of high-quality and safe cycling infrastructure. Cycle parking should be planned along-side this infrastructure and guidance in the EDG can be helpful in identifying high-quality cycle parking solutions.

Collaborative Mobility UK provides progressive recommendations and case studies of best practice of shared mobility options in their 'New developments and shared transport: cutting car dependency'8. Shared mobility is an umbrella term used to refer to any mode of transport in which either the trip or the vehicle asset is shared. The term has been applied to car clubs, car sharing and public bike hire services, and expanded to encompass a wider spectrum of new mobility services including public e-scooter hire and demand-responsive public transport services. This document should be considered when designing for shared mobility in new development.

7 https://www.gov.uk/government/publications/cycle-infrastructure-design-ltn-120 8 CoMoUK New Developments Guidance Active Travel England Guidance will provide a repository of expertise in scheme design and advise on best design practice with the aim of connecting homes, schools, and amenities by good walking, wheeling, and cycling infrastructure. This future guidance will assist in the provision of progressive cycling infrastructure in new large developments.

3.2 QUANTITY OF CYCLE PARKING

Cycle parking standards can be found in Table 3-1. These should be applied to all applications for new or extended development as well as conversions / change of use applications. The standards are expressed as minimum standards to reflect the sustainable nature of this mode of travel. It is essential that cycle parking is designed into a development at the early design stages, prior to the granting of planning permission to ensure it relates well to the development.

In order to accommodate all potential users of cycle parking and facilitate the parking of non-standard bicycles, it is required that a minimum of 10% of the total cycle parking spaces are designed with non-standard bicycles in mind. This allows for the safe and secure parking of adapted and cargo bicycles. This applies to all homes, and is not exclusive to communal provision in flats.

This is relevant to residential development where people may store the cargo bikes they use for work or to take children to school, but is also relevant to non-residential uses such as B8 developments and primary education sites. Provision of cargo bicycle storage would also be applicable within class E(a, b, c) uses.

It is acknowledged that cycle parking demand varies greatly between use classes and a straight ratio of car to cycle trips cannot be used to define the quantum of cycle parking to be provided. Therefore, these have been



developed on an individual use-class basis, to represent a foundation for helping to provide sufficient cycle parking facilities throughout Essex. In addition to the provision of cycle parking, developers will be required to demonstrate that they have considered additional needs for cyclists, such as locker, changing, shower and maintenance facilities.

The proposed provision for cycle parking either meets or exceeds LTN 1/20 guidance, reflecting the aspiration to increase the level of cycling in the County. The design requirements for short-stay and long-stay cycle parking are different, and there is therefore a split in the requirements for each duration.

Cycle parking is expected to be provided on site, in close proximity to the origin and destination of trips. There may be some exceptional circumstances, where it is not possible to provide cycle parking spaces on-site; in these cases, developers will be expected to make a financial contribution towards public provision of such facilities and will need to identify suitable locations for this provision in liaison with the Council and Highway Authority.

Capacity should always be provided to cater for growth and turnover. The effect of new infrastructure should also be factored into any decisions about planned reserve capacity of cycle parking facilities.

Cycle parking for all classes in Table 7-4 is expected to be secure and covered, with changing area, lockers and showers provided too.

Should an adequately sized garage (in accordance with the dimensions set out within this document in Table 7-4) be provided in residential development, it is expected this will provide sufficient storage for bicycles.

Other properties built without garages should have either their own accessible cycle parking in the front or back garden (Asgard shelters or





Table 3-1: Cycle parking standards

Developmen	nt Type	Short-Stay / Visitor	Long-Stay / Resident / Employee	
Residential I	Residential Dwellings and Apartments			
Class C3	1 bedroom	1 space per 40 dwellings. This is complementary to any additional parking that is provided by local authorities.	1 space per bedroom (If no garage or secure area is provided within curtilage of dwelling)	
Residential Dwellings	2+ bedrooms	A minimum of 10% of the total cycle parking spaces are required to be designed with non-standard bicycles in mind.	A minimum of 10% of the total cycle parking spaces are required to be designed with non-standard bicycles in mind.	
	Retirement developments	1 space per 6 residents plus 1 space per 4 staff		
Class C4 HMOs	For between three to six residents	To be provided based on likely need and requirement identi- fied by developer, in collaboration with local planning authority. Short stay spaces to be provided near to building entrances. A minimum of 10% of the total cycle parking spaces are required to be designed with non-standard bicycles in mind.	 1 space per bedroom (If no garage or secure area is provided within curtilage of dwelling) A minimum of 10% of the total cycle parking spaces are required to be designed with non-standard bicycles in mind. 	
	Non-Residential Buildings / Commercial Development / Residential Institutions / Hotels			
B2 General i	industrial	1 space per 500m ²	1 space per 250m ²	
	or distribution or distribution, with retail	1 space per 500m ² A minimum of 10% of the total cycle parking spaces are required to be designed with non-standard bicycles in mind.	1 space per 250m ² A minimum of 10% of the total cycle parking spaces are required to be designed with non-standard bicycles in mind.	
C1 Hotels		1 space per 10 bedrooms	1 space per 4 employees	



Essex Parking Guidance Part 1

Developme	nt Type	Short-Stay / Visitor	Long-Stay / Resident / Employee
	Residential care home, sheltered accommodation and assisted living		1 space per 4 employees
		1 space per 4 employees A minimum of 10% of the total cycle parking spaces are required to be designed with non-standard bicycles in mind.	A minimum of 10% of the total cycle parking spaces are required to be designed with non-standard bicycles in mind.
	Hospital		
C2	Treatment centres (e.g., Independent Sector Treatment Centre with overnight facilities)	To be provided based on likely need and requirement identi- fied by developer, in collaboration with local planning authority. Short stay spaces to be provided in cycle hubs near to building entrances.	1 space per 4 employees
	Residential education	To be provided based on likely need and requirement identi-	1 space per 4 employees
	establishments – Primary / Secondary	fied by developer, in collaboration with local planning authority. Short stay spaces to be provided near to building entrances.	A minimum of 10% of the total
	Residential education establishments – Further/ Higher	A minimum of 10% of the total cycle parking spaces are required to be designed with non-standard bicycles in mind.	cycle parking spaces are required to be designed with non-standard bicycles in mind.
C2a	Secure Residential Institu- tion	To be provided based on likely need and requirement identi- fied by developer, in collaboration with local planning authority. Short stay spaces to be provided near to building entrances.	1 space per 4 employees
E(a)	Display or retail sale of goods, other than hot food	1 space per 400m ²	1 space per 400m ²
E(b)	Sale of food and drink for consumption (mostly) on the premises	1 space per 400m ²	1 space per 400m ²
E(c)[i] Finan	cial services,		1 space per 100m ²
E(c)[ii] Professional services (other than health or medical services), E(c)[iii] Other appropriate services in a commercial, business or service locality		1 space per 200m ² A minimum of 10% of the total cycle parking spaces are required	A minimum of 10% of the total cycle parking spaces are required
		to be designed with non-standard bicycles in mind.	to be designed with non-standard bicycles in mind.


Essex Parking Guidance Part 1

Development Type		Short-Stay / Visitor	Long-Stay / Resident / Employee
E(d)	Gyms, sports halls Other sports facilities	Greatest of 1 space per 50m ² or 1 space per 30 seats/capacity	1 space per 4 employees
• •	on of medical or health ch as medical centres	1 space per 50m ²	1 space per 4 employees
	Crèche, childcare	1 space per 10 child places	1 space per 4 employees
E(f)	Day care centre	To be provided based on likely need and requirement identi- fied by developer, in collaboration with local planning authority. Short stay spaces to be provided near to building entrances.	1 space per 4 employees
	es to carry out any opera- Iministrative functions		
E(g)[ii] Rese products or	earch and development of processes	1 space per 200m ²	1 space per 100m ²
E(g)[iii] Indu	ustrial processes		
			1 space per 4 employees + 1 space per 5 pupils
F1(a): Provision of educa-	Education – Primary/ Secondary	To be provided based on likely need and requirement identi- fied by developer, in collaboration with local planning authority. Short stay spaces to be provided near to building entrances.	A minimum of 10% of the total cycle parking spaces are required to be designed with non-standard bicycles in mind. Scooter parking to be incorporated, particularly at primary schools.
tion	Education – Further/Higher	A minimum of 10% of the total cycle parking spaces are required to be designed with non-standard bicycles in mind.	1 space per 20 employees + 1 space per 5 students A minimum of 10% of the total cycle parking spaces are required to be designed with non-standard bicycles in mind.
F1(b) Art ga	alleries	Greatest of 1 space per 50m ² or 1 space per 30 seats/capacity	1 space per 4 employees
F1(c) Museu	ums	Greatest of 1 space per 50m ² or 1 space per 30 seats/capacity	1 space per 4 employees



Essex Parking Guidance Part 1

Developme	nt Type	Short-Stay / Visitor	Long-Stay / Resident / Employee
F1(d) Libraries		Greatest of 1 space per 50m ² or 1 space per 30 seats/capacity	1 space per 4 employees
F1(e) Public	halls or exhibition halls	Greatest of 1 space per 50m ² or 1 space per 30 seats/capacity	1 space per 4 employees
	worship or religious instruc- onnection with such use)	Greatest of 1 space per 50m ² or 1 space per 30 seats/capacity	1 space per 4 employees
F1(g) Law co	ourts	Greatest of 1 space per 50m ² or 1 space per 30 seats/capacity	1 space per 4 employees
Shops (mostly) selling essential goods, including food, where the shop's F2(a) premises do not exceed 280m2 and there is no other such facility within 8000m		1 space per 100m2	1 space per 100m2
F2(b)	Halls or meeting places for the principal use of the local community	Greatest of 1 space per 50m ² or 1 space per 30 seats/capacity	1 space per 4 employees
F2(c)	Areas or places for outdoor sport or recreation (not involving motorised vehicles or firearms)	Outdoor team sport: 4 spaces per pitch Recreation: To be provided based on likely need and require- ment identified by developer, in collaboration with local planning authority. Short stay spaces to be provided near to building entrances.	10 spaces
	Golf clubs	To be provided based on likely need and requirement identi- fied by developer, in collaboration with local planning authority. Short stay spaces to be provided near to building entrances.	To be provided based on likely need and requirement identified by developer, in collaboration with local planning authority.
F2(d)	Indoor or outdoor swimming pools or skating rinks	Greatest of 1 space per 50m ² or 1 space per 30 seats/capacity	1 space per 4 employees
Sui Generis	Bus stations	1 space per 200 daily users (could be calculated through bus service frequencies and capac- ities on a weekday)	N/A



Essex Parking Guidance Part 1

Developme	nt Type	Short-Stay / Visitor	Long-Stay / Resident / Employee
	Bus stops (key)	To be provided based on likely need and requirement identi- fied by developer, in collaboration with local planning authority. Short stay spaces to be provided near to building entrances.	N/A
	Caravan and holiday parks	Caravan and holiday parks To be provided based on likely need and requirement identified by developer, in collaboration with local planning authority. Short stay spaces to be provided near to building entrances.	N/A
	Car park (including park and ride sites)	1 space per 10 parking spaces	
	Cash & carry/retail warehouse clubs	1 space per 4 staff	
	Cinema	Greatest of 1 space per 50m ² or 1 space per 30 seats/capacity	1 space per 4 employees
	Conference facilities	Greatest of 1 space per 50m ² or 1 space per 30 seats/capacity	1 space per 4 employees
	Drinking establishments	1 space per 400m ²	1 space per 400m ²
Sui Generis	Garden centres	1 space per 400m ²	1 space per 400m ²
	Hostel	To be provided based on likely need and requirement identi- fied by developer, in collaboration with local planning authority. Short stay spaces to be provided near to building entrances.	To be provided based on likely need and requirement identified by developer, in collaboration with local planning authority.
	Hot food takeaways	1 space per 100m ²	1 space per 100m ²
	HMO (for more than six residents)	To be provided based on likely need and requirement identi- fied by developer, in collaboration with local planning authority. Short stay spaces to be provided near to building entrances.	To be provided based on likely need and requirement identified by developer, in collaboration with local planning authority.
	Marina	To be provided based on likely need and requirement identi- fied by developer, in collaboration with local planning authority. Short stay spaces to be provided near to building entrances.	To be provided based on likely need and requirement identified by developer, in collaboration with local planning authority.
	Motor vehicle service centres	N/A	1 space per 4 employees



Essex Parking Guidance Part 1

Development Type		Short-Stay / Visitor	Long-Stay / Resident / Employee	
	Motor vehicle showrooms For be provided based on likely need and requirement identi- fied by developer, in collaboration with local planning authority. Short stay spaces to be provided near to building entrances.		1 space per 4 employees	
	Nightclubs	N/A	1 space per 4 employees	
	Fuel stations	To be provided based on likely need and requirement identi- fied by developer, in collaboration with local planning authority. Short stay spaces to be provided near to building entrances.	1 space per 4 employees	
Sui Generis	Rail stations	Minor stations: 20 spaces, spilt appropriately based individual station design according to entrances/ exits and proportional usage. Where spaces are provided on platforms these should be spilt propor- tionally based on number of weekday peak period services Key stations: 40 spaces, spilt appropriately based individual station design according to entrances/ exits and proportional usage. Where spaces are provided on platforms these should be spilt propor- tionally based on number of weekday peak period services		
	Recycling centre/civic amenity site	To be provided based on likely need and requirement identi- fied by developer, in collaboration with local planning authority. Short stay spaces to be provided near to building entrances.	1 space per 4 employees	
	Stadia	Greatest of 1 space per 50m ² or 1 space per 30 seats/capacity	1 space per 4 employees	
	Taxi/minicab hire	1 space per 4 employees		
	Theatres	Greatest of 1 space per 50m ² or 1 space per 30 seats/capacity	1 space per 4 employees	
	Vehicle rental/hire	To be provided based on likely need and requirement identi- fied by developer, in collaboration with local planning authority. Short stay spaces to be provided near to building entrances.	1 space per 4 employees	



3.3 CYCLE PARKING DESIGN

Cycle parking should form an integral part of any full or reserved matters planning application. Full details of the location, the type of rack or shelter used, including their spacing, number, method of installation, security and access, should be provided.

The provision of convenient secure parking and related facilities is fundamental to attracting modal shift to cycling, particularly from single occupancy motorised journeys made over shorter distances on a regular basis.

In accordance with LTN 1/20, cycle parking should be provided at:





Short-stay destinations such as shops and cafes



Interchanges with other modes of transport



Long-stay destinations such as for work and education

Attractive cycle parking will have the following characteristics:

- Secured, to protect against theft and vandalism.
- Covered, to protect from adverse weather conditions.
- Visible, accessible to all, and conveniently and appropriately located as close as possible to the destination entrance.
- Open, airy, and well overlooked, to promote safety.
- Have CCTV monitoring at major locations with large numbers of cycle parking spaces.
- Easy to use, well laid out and provide sufficient space for cycle manoeuvring across different sizes and shapes of bicycles.
- Clean and well maintained.
- Have sufficient capacity, aiming to have around 20% more spaces than the general peak number of users.
- Include communal bike pumps and maintenance facilities at public hubs, key destinations and interchange locations.
- Mitigate negative visual impact and contribute positively the landscape character. Sheltered parking, outdoor storage areas and stands should consider green roofs and other habitat features to provide benefits for wildlife. On-street provision should consider dual-purpose furniture, reduce street clutter and link to the wider landscape.
- Such features as described above would need to be maintained at the developer's expense.



Concrete slots or metal hoops that support only the front wheel and do not enable the frame to be secured (shown right) should not be used for public cycle parking. Many cycles are fitted with quick release wheels, and this type of support increases the risk of theft. Proposals to implement front wheel support within developments in Essex **will not** be approved.



The cycle parking provisions described in this chapter (e.g. Sheffield stands, lockers, hangars) are also appropriate for e-bikes and e-scooters (where trials exist). Dedicated parking areas could enable the implementation of shared mobility services such as e-bikes and e-scooters.

3.4 LOCATING CYCLE PARKING

Where a site has several destination land uses, flexibility in the location of the cycle storage will be considered.

Wayfinding is an important consideration in the design of cycle parking facilities. Clear signage and intuitive design can significantly improve accessibility and encourage cycle usage. Directional signs from building entrances and key landmarks, clear identification of different parking zones (e.g., shortterm, long-term, secure), and well-lit footways can all enhance the user experience. Maps and floor plans displayed near entrances can further enhance user orientation.

3.4.1 Secure Residential Cycle Parking Provision

Designers should locate cycle storage so that it is more, or at least as, convenient as access to car parking.

Houses without garages should have external access to a location where bicycles can be stored and not need to be wheeled through the house, preferably within the property boundary. The bike storage should be covered, secure and large enough to house the number of bikes/spaces required in line with the standards set in this document. Whilst not appropriate as a default in mid to low-density developments, shared cycle facilities may be the most efficient option in compact mid-density developments where the terracing of houses is needed to support density. Chapter 7 contains guidance on design of cycle parking and storage, specifically setting recommendations for residential garages in Table 7-4.

A door width of at least 1.0m should be provided upon access to storage facilities when provided within the footprint of the dwelling or as a freestanding shed. Doors to the storage area should allow the user direct and straight access to the street and be of an adequate size to store a bike with a minimum recommended door width of 1.2m. Where terraced there is no adequate through route between terraced houses, hangars or communal stores should be encouraged.

Cycle parking for flats should be sited close to the relevant entrance of the building and in all cases closer than the nearest non-disabled car parking space. Parking should preferably be housed within the ground floor of the building. If not, parking should be provided in a separate lockable building. Individual stands should be provided within the cycle store – preferably Sheffield stands or individual lockable boxes.



Cycle parking storage areas should be divided into cages or rooms for individual blocks or floors within larger flatted developments in order to reasonably limit the number of people with access to cycle storage areas and to provide better control and supervision of areas. This will give residents more confidence to use them. Security controls to cycle parking must be adequate to prevent unauthorised access.

Cycle storage should be separate from bin storage, especially for flats where movement of large heavy bins can cause unintentional damage to cycles.

Where cycle parking is inside a building, it should have step-free access, wide doorways and spacious corridors. Shallow gradient ramps should be provided to any basement cycle parking and lifts should be adequately sized to fit a bike

3.4.2 Secure Non-Residential Cycle Parking Provision

Non-residential cycle parking should:

- Be located conveniently for the cycle user in a secured, covered area, preferably with CCTV coverage to reduce the chance of theft or tampering
- Provide facilities such as showers, changing rooms, drying areas and lockers

Cycle parking provision should be placed in an accessible location near to entrances of buildings and provide adequate lighting. This should extend along the access routes to the parking facility.

An example of secure non-residential cycle parking would be Cycle Lockers like those described later in this chapter. Although they need to be managed and overlooked, they offer a safe and secure service.

Integration with mobility hubs and availability of cycle/scooter hire may provide additional cycle parking capacity locally.

3.4.3 Visitor Cycle Parking Provision

Visitor parking provision is important when planning new developments. Visitors to residential areas may be able to use available space within any communal or separate residential cycle-parking facilities. Provision for visitors in public areas would also be appropriate, predominantly where residential cycle parking provision is occupied or otherwise not accessible by visitors.

Visitor cycle parking should be provided in well-overlooked areas, with convenient access to the designated building/premises. Cycle parking spaces need to be away from direct pedestrian desire lines, but conveniently located close to destination points.

Improperly placed cycle parking on narrow footways poses risks to pedestrians, those with physical disabilities, and adds to street congestion. To address this, using underutilised areas of the carriageway such as square edges can provide better options for cycle parking and free up space on the footway, especially in areas where there is limited footway space.

In areas of mixed-uses, and where there are commercial or communal facilities in a residential neighbourhood, well-located and convenient public cycle parking would be necessary.

Cycle parking should be provided at key destinations (such as neighbourhood centres, community facilities or parks with play facilities where people spend more time) proportional to the size of the development. These could be installed as part of S106 agreements.





Figure 3-1: Well-overlooked visitor cycle parking⁹

Generally, the longer cycles are expected to be parked at a location, the higher the level of weather protection and security is required. This will be a matter for consideration on a site-by-site basis.

To facilitate accessible bicycle parking, larger cycle facilities should be designed as ride-inand-out, eliminating the need for users to push or turn their bikes. These facilities should include additional side space with poles or handles for easier mounting and dismounting. This space can be integrated with the cycle stand or shared with adjacent parking spaces or aisles. Since this space is only utilised when entering or exiting the parking spot, it functions as a type of aisle space. Hence, converting spaces at the ends of rows into inclusive cycle parking is advantageous due to the easier access to the additional aisle space. Given the expense of electric bicycles and large cycles such as cargo bikes, provision for securing the bicycles should be made in a lockable facility in order to satisfy typical cycle insurance policies¹⁰. This should be located in close proximity to the primary building entrance and in view of occupants of the development. CCTV that encompasses the parking facility would ensure additional security.

Insufficient parking provision for such cycles can lead to unplanned cycle parking, un-secure and not fit-for-purpose.



9ITP – Ebbsfleet Valley (Ebbsfleet Garden City)

10 Photo source: ITP – Nottingham Lace Market



3.5 TYPES OF CYCLE

Figure 3-2 shows the range of dimensions for cycles typically in current use. It is important that any cycle parking infrastructure can accommodate the full range of cycles to ensure routes are accessible to all. Cycle trailers and tricycles are usually about 0.8m wide but adapted cycles can be up to 1.2m wide.

It is important that developments allow for the safe parking of cargo and adapted bikes to prevent obstruction of pedestrian paths, vehicle lanes, or public spaces. Aisles, doorways, lifts and parking spaces should be large enough to accommodate their use for all bicycles, such as those noted in Figure 3-2.

Figure 3-2: Types of cycle to be accommodated





3.5.1 Parking Provision Sheffield stands

Sheffield stands are the preferred and most common form of cycle parking. These can be used as standalone cycle stands, with two cycles accommodated per stand, in small shelters typically with 5 or 6 stands, and in rows to accommodate large quantities.

- They are liked by users (provides opportunities to lock back and front wheels as well as the frame, easy to use and no lifting required).
 Two cycles can be locked to one stand.
 They are non-damaging to cycles if plastic coated (or similar).
 They are available in a range of styles, colours and finishes.
 They may be supplied as a 'bank of stands' i.e., several stands on a common base which is easily bolted down.
 - They are easy to maintain.

Figure 3-3: Sheffield stand provision¹¹





11 ITP – Sheffield stand provision (Nottingham and London)

Where children's cycles are likely to be parked (for example, at schools and leisure facilities), an extra horizontal bar at 650mm above ground level or a reduced sized stand to support the smaller frame of a child's cycle should be considered. An alternative to the Sheffield stand is the M-profile stand, which has been designed specifically to facilitate double locking, and can better accommodate children's bikes as well as bikes with a dipped/ curved cross bar.

Both recommended and minimum dimensions for Sheffield stand provision are noted in Table 3-2, in accordance with LTN 1/20.

When placed 1.2m apart and 0.7m from the wall, Sheffield stands can accommodate two cycles. However, sub-standard spacing significantly reduces capacity and hinders their usage. Where more than two stands are required, a 'bank' style facility may be required (being careful to ensure that the chosen design allows more than just the front wheel to be locked securely). The aisle widths between rows of Sheffield stands are also important to allow users to access the stands with their bike.



Table 5-2. Recommended and minimum dimensions for barres of Shemeid status			
Element	Recommended	Minimum	
Bay length (length of standard cycle parked on stand)	2.0m	2.0m	
Bay length (tandems, trailers, and adapted cycles)	3.0m	2.5m	
Access aisle width (if larger cycles use the end bay only)	3.0m	1.8m	
Access aisle width (if large cycles use internal bays)	4.0m	3.0m	
Edge access aisle (plus one bay to the side)	5.0m - 6.0m	3.8m - 5.0m	
Central access aisle (plus one bay to each side)	7.0m - 8.0m	5.8m - 7.0m	
Spacing between stands	1.2m	1.0m	
Gap between stand and wall (part of bay width)	0.7m (typical wheel diameter)	0.5m	

Table 3-2: Recommended and minimum dimensions for banks of Sheffield stands

Stands should be securely bolted to the ground, ideally embedded into the ground at a minimum depth of 250mm.

Typical arrangements demonstrating the recommended spacing are presented in Figure 3-4, noting this is always measured from the centre line of the stand.

Figure 3-4: Recommended arrangements for Sheffield stand provision











The needs of visually impaired people should also be considered to assist them in the identification of areas of cycle parking. A tapping rail is recommended for the end cycle stands, so that an empty stand can be identified by anyone using a cane. The use of visibility bands in a contrasting colour on Sheffield stands is also a recommended approach.

Stands on sloping ground should be implemented in accordance with Figure 3 5. By being fixed at a right angle to any slope, the tendency for parked cycles to roll downhill is minimised.

Figure 3-5: Sheffield stand design on an incline



A two-point locking enables both wheels and the frame to be secured to the stand, increasing the amount of time required to steal a bike and thus decreasing the chances of a quick, opportunistic theft. Two-point locking also reduces the risk of single components being stolen, e.g., a wheel, as both wheels, and the frame, can be secured more easily.

Figure 3-6: Recommended double locking practice



3.5.2 Two-tier Stands

Two-tier cycle stands can be used to provide additional density, offering around a third more cycle parking capacity in the same footprint. However, these are typically optimised for a "standard" two-wheeled bicycles. Separate space, in addition to a two-tier stand, would therefore need to be provided to accommodate other types of bicycles, such as cargo and tandem.

In line with Cambridge standards, a minimum aisle width of 2.5m adjacent to two-tier stands is recommended to ensure the bike can be aligned with the channel, especially when using the upper tier. Where frequent two-way movements are likely to be made with stands on either side of the aisle, an overall width of 3.5m should be provided.

The location and construction of two-tier stands needs to be considered in residential areas as their construction can result in unwanted noise. Designs are available which reduce noise and should be used in sensitive areas.



Figure 3-7: Two-tier cycle stand¹²



Two-tier stands require a ceiling height of at least 2.7m, so may not fit in older buildings or basement parking areas of new developments. Some users will also find it difficult to lift their bicycle from the floor onto the tray of the upper tier in some fixed two-tier bike rack models. Instructions will be required to direct users on how to store their bicycles on the top racks.

Ergonomically designed top racks that can slide out and lower provide a simpler loading and unloading process for cyclists using two-tier storage. Bicycles can be well supported by wheel channels and stabilised by a gutter to lock the bicycle firmly into place, without the need of lifting the entire bicycle onto the upper tier.

It is advisable to use these stands alongside alternatives in the surrounding area and provide clear indications towards more easily accessible stands when needed.

3.5.3 Cycle Hangars

Cycle hangars are an increasingly popular way of retrofitting secure cycle parking into existing residential estates and developments. While they can be used for new builds, internal cycle storage is preferred and should be provided wherever possible. They are particularly relevant for more built out urbanareas, and potentially less suitable for more rural areas.

Cycle parking should always be considered at the design stage, and therefore developers should always provide internal storage. If internal cycle parking Is not possible in a development of flats, a cycle hanger is not considered to be a suitable alternative as a separate building.

Figure 3-8: Communal residential cycle storage¹³





¹² Falco Two-Tier Cycle Rack. Other product suppliers/brands/ options are available.

^{13&}lt;u>The Bikehangar © by Cyclehoop (Note other product</u> suppliers/brands/options are available)

3.5.4 Cycle Lockers

Cycle lockers are a good, more urban solution for residential cycle parking for individual houses as well as small blocks of flats. These do have potential to impact the street scene and mitigations to avoid this parking solution becoming an eyesore should be included as part of wider design considerations. Consideration would need to be given to the management requirements of this option.

As part of residential developments, 'bike rooms' constructed with durable materials offer a more secure alternative to traditional metal cycle lockers, providing residents with a safe and convenient space to store their bicycles.

3.5.5 Cycle Hubs

A cycle hub is generally provided within a building, where cycle parking is provided in larger numbers in accordance with the scale of a development. These are often co-located with maintenance facilities, cycle hire, changing rooms, lockers, showers, or retail units, supporting for example, larger healthcare centres, major transport interchanges and educational institutions.

Cycle hubs may be restricted to key or pass holders or can be general access. Restricted use facilities that charge a fee may be more economically viable, but the social impact of fly-parking by those unwilling or unable to pay may have to be borne in mind. Cycle hubs may also include pumps and repair tools required for quick on-the-go cycle maintenance. It is important that cycle hubs are regularly maintained to ensure that all equipment is working correctly. Robust tool stations designed for public installations should be readily available.

Figure 3-9: Metal cycle lockers¹⁴



Figure 3-10: Secure 'bike rooms'¹⁵





¹⁴ ITP – London

¹⁵ ITP – Great Kneighton (Cambridge)

3.5.6 Public Shared Mobility Hubs

In large residential, mixed use and garden communities there should be provision of publicly accessible mobility hubs integrated into the public realm of the development. These mobility hubs will include dedicated parking for shared e-bike, e-scooter, and e-cargo bike hire schemes in additional to public cycle parking, car club parking bays and delivery lockers. These should also provide charging capability for e-mobility modes.

Figure 3-11 presents an example of elements that can be included at a mobility hub. These can be delivered at different scales according to context of the location, with scope for further facilities and community uses incorporated for example. Widespread availability is crucial for shared mobility services such as shared e-bikes and e-scooters (where trials exist) to become an attractive option. Since large mobility hubs may not be feasible in all areas of the development, passive provision should be strategically provided in open and easily accessible areas of the development. By integrating e-bike and e-scooter parking within existing cycle parking, a sufficient density of these services can be rendered.

Additional local guidance on the design, location and facilities to be included in mobility hubs should be applied.



Figure 3-11: Mobility Hub example¹⁶

16 ITP – Mobility hub concept design



4. ELECTRIC VEHICLES 4.1 INTRODUCTION

Sustainable transport modes for the movement of goods and people should be promoted as the natural choice for journeys, but where car journeys are absolutely necessary, it is important that new technologies are embraced, in order to help the Essex population transition to using electric vehicle (EVs). This should include the provision of suitable infrastructure for charging EVs in both residential and commercial development settings, following on from the Department for Transport (DfT)'s Road to Zero¹⁷ publication and ECC's Electric Vehicle Infrastructure Strategy.

The national policy context is driving market demand and the need for EV provision, with paragraph 111 of the NPPF stating a need to provide adequate spaces for charging plug-in and ultra-low emission vehicles. The number of alternative fuel vehicles is growing rapidly in Essex. In 2018, alternative fuels made up 0.3% of the total cars in Essex and this rose to 2.9% of all cars in 2023¹⁸. This shows that new development in Essex needs to work hard to fully facilitate electrification (reflecting the ban on sale of new petrol and diesel combustion engines in 2030).

Due to the national policy requirements and gradually increasing uptake, all new developments are required to provide sufficient electric charging infrastructure to cater for this growing demand, and ECC actively encourages the inclusion of electric vehicle charge points (EVCPs) in all new developments where new parking is required (as a result of applying the Part 1 or Part 2 numerical car parking standards to the development).

4.2 ELECTRIC VEHICLE CHARGING PROVISION

Building Regulations Approved Document S, Infrastructure for the Charging of Electric Vehicles¹⁹, provides practical guidance and requirements for the installation of EV charging infrastructure in buildings, and sets out what is required, as a minimum, to comply with Building Regulations. If Building Regulations are updated, this guidance may need to be updated to reflect higher EV standards.

These parking standards seek to further support the growth of EV adoption, ensure the safe and efficient charging of EVs within the built environment, and, as a minimum, meet the Government policy positions for various building types.

Design considerations should account for future growth in EV adoption and advancements in charging technology. Flexibility in EVCP provision and design allows for scalability and the ability to upgrade charging infrastructure as needed. Consideration should be given to relevant fire safety standards where EV parking and/or charging is provided or could be provided in future.

For all residential developments, active on-plot charging points for EVs (which also support the charging of e-bicycles and mobility aids) are to be provided. Each dwelling with allocated car parking bays must have a wall charging unit with a suitable wattage installed and connected to a suitable household consumer unit. Where apartments are provided with less than 100% EVCPs, a Car Park Management Plan should set out how access will be managed.



¹⁷ Road to Zero, DfT

¹⁸ Licensed plug-in cars (VEH0142) as a proportion of total cars in Essex (VEH0105)

¹⁹ https://assets.publishing.service.gov.uk/government/ uploads/system/uploads/attachment_data/file/1057375/AD_S. pdf

Figure 4-1: Residential on-plot EV charging²⁰



EV charge points should be provided with appropriate levels of 'active' and 'passive' provision, defined as:

- Active provision refers to an EVCP with a minimum power rating output of 7kW, fitted with a universal socket that can charge all types of electric vehicle currently on the market and meet relevant safety and accessibility requirements.
- Passive provision refers to the network of cable routes and power supply necessary to enable a future connection for an electric vehicle charge point. Passive provision should be designed into development from the outset to ensure it is appropriately incorporated. Longer term, these passive charge points should be converted to active provision in line with any relevant strategies and market forces / demand.

Non-residential developments must provide suitable charging systems for a proportion of the total number of parking spaces to be provided. Ducting and infrastructure should also be in place to install additional EVCPs when future demand dictates. The ratio of active and passive provision to be applied ensures no less than 50% of the total parking provision has an element of EV charging capability. Table 4-1 sets out the numerical requirements for the provision of EVs in new developments. The following points should be considered when interpreting the standards:

- As a priority, EV charging cables should be placed to be clear of footways and ensure a clear, and unobstructed passage for pedestrians. An on-street layby parking area, as outlined in this chapter and chapter 7, provides an example of a solution to this.
- EV parking will typically be counted as part of the total car parking spaces provided and not in addition to.
- Where it is calculated that part of a space would be required, this should be rounded up.
- These standards apply to all residential connectivity zones, as referenced in Section 2.
- There may be the requirement for new developments to be subject to individual assessments as a result of their land use characteristics. This assessment is dependent on provision needs and should distinguish between employee, visitor and operational (e.g., delivery vehicles) requirements.
- All passive provision shall be capable of accommodating 22kW charging.
- Active charging provision should be proportionally delivered for accessible bays, and provided in line with relevant access standards.
- For developments sited within the Southend Borough Council area, advice should be sought from the Southend Electric Vehicle Strategy 2021 – 2030.

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Essex Parking Guidance Part 1 Table 4-1: Electric Vehicle Parking Standards – minimum specification

Type of Development	Electric Vehicle Parking Standard	Charge Spec.
Residential Dwellings and Apartments		
C3 Dwellings – Houses	For every dwelling with allocated car parking, at least one parking space shall be	7kW
C3 Dwellings – Apartments (with 10 or less associated parking spaces)	provided with an active EV charge point. Remaining on-street, shared or visitor spaces shall be provided with an active EV	7kW
C3 Dwellings – Apartments (with more than 10 associated parking spaces)	charge point at a ratio of 1 in 5. All remaining spaces shall have passive provi- sion.	7kW
Non-Residential Buildings / Commercial Deve	elopment / Residential Institutions / Hotels	
B2 General Industrial	20% of total spaces to have active EV charge point, plus a further 30% of total to	7kW
B8 Storage and Distribution	have passive charging provision	7kW
C1 Hotels	25% of total spaces to have active EV charge point, plus a further 25% of total to have passive charging provision	7kW
C2 Residential Institutions	15% of total spaces to have active EV charge point, plus a further 35% of total to have passive charging provision	7kW
E(a) Commercial, Business and Service – Non-food retail		22kW
E(b) Commercial, Business and Service – Food retail	15% of total spaces to have active EV charge point, plus a further 35% of total to	22kW
E(c)[i, ii, iii] Commercial, Business and Service – Financial and professional services	have passive charging provision	22kW
E(d), E(e), E(f), E(g)[i, ii, iii] Commercial, Business and Service		22kW
F1 Learning and non-residential institutions	10% of total spaces to have active EV charge point, plus a further 40% of total to have passive charging provision	7kW
F2 Local community	15% of total spaces to have active EV charge point, plus a further 35% of total to have passive charging provision	7kW
Sui Generis - such as petrol stations, airports, mobility hubs	Assessed on a case-by-case basis	50kW-150kW
Other Sui Generis	Assessed on a case-by-case basis	7-50kW



4.3 GUIDANCE AND DESIGN

This section sets out the expectations for how EV charging facilities should be provided within new developments. The guidance has been aligned with Building Regulations Approved Document S: Infrastructure for the charging of EVs and should be referenced for further information.

4.3.1 Electric Vehicle Supply Equipment

Electric Vehicle Charge Points

EV charging can happen at different speeds depending on the type of vehicle, usage pattern of the location and type of charge points. A summary of the typically available EVCPs and their application is provided in Table 4-2.

Wall-mounted EVCPs offer a convenient and space-saving solution for EV charging, especially in residential settings and parking areas with limited space. They are associated with power systems between 7kW and 22kW capacity and can be supplied with open, or lockable sockets, or with tethered cables and plugs. lower power charging systems between 7kW and 22kW capacity, commonly found in public areas and commercial spaces where a rapid charge is not required.

Larger free-standing EVCPs, with capacity for rapid or ultra-rapid charging, are also available for use in large car parks, including those associated with commercial use, and at service stations. They are able to provide charging access to multiple EVs simultaneously and often incorporate multiple charging connectors, allowing multiple vehicles connected to one charge point to charge simultaneously.

Table 4-2: General types of EV Charge Points

Charge Point Power	Application	Example Charging Time
7kW - Slow	Suitable for residential developments, sufficient to provide a full charge overnight. Also suitable for employee parking spaces where cars would typically be parked during office working hours	c.5-7hrs
22kW - Fast	Suitable for public and retail car parks, leisure centres, visitor car parks and other amenities where drivers can top-up their battery while visiting the location for other reasons	c.2hrs
50kW - Rapid	Best suited for transport hubs (for example, airport drop offs, taxi ranks etc.)	<1hr
150kW+ - High Power	EV charging hubs and along the strategic highway network, where a quick charge is essential / for EVs that need to refuel without a long break, as if refuelling at a fuel station	<30mins

Free-standing EVCPs are also available for the



Figure 4-2: Electric Vehicle Charge Points²¹







21 Top – private, wall-mounted EVCP; Middle– fast, public EVCP; Bottom – rapid EVCP hub

Alternative design solutions, for example EV charging incorporated within street furniture, may be allowable subject to discussion with the relevant local authority.

Electric Vehicle Charge Modes and Connectors

The BS EN 61851-1 standard defines four different modes for electric vehicle charging and reflects how EV supply equipment connects to the electrical grid. There are two distinct types of charging across these four modes: either alternating current (AC) or direct current (DC).

- Charging Mode 1 uses non-specialised infrastructure such as the domestic socket and is not acceptable for provision in new developments in Essex, except in emergency charging situations.
- Mode 2 charging also makes use of non-specialist infrastructure, and although provides additional electrical safety mechanisms, this mode of charging is typically associated with power outputs of less than 7kW.
- Mode 3 charging refers to the standardised, most common method of EV charging using an AC power supply. It involves a dedicated charging unit, which connects to the vehicle using a charging cable with a Type 2 connector²². It is more commonly found in public and residential charging infrastructure, offering slower but convenient charging options. This is the minimum required mode for electric vehicle charging, as set out in the Building Regulations.
- Mode 4 charging, also known as DC fast charging, provides high-power charging for electric vehicles. It is typically available at dedicated DC fast charging stations at motorway services or high-demand locations, providing rapid charging for compatible EVs.



²² Type 2 connectors are the UK standard for AC charging and found on all new EVs in the UK.

A summary of the typical Electric Vehicle Supply Equipment required in relation to an EVCP power output is presented in Table 4-3. For further detail on connector types (infrastructure and vehicle side) and modes of electric supply reference should be made to the BEAMA and Green Finance Institute Guide to Electric Vehicle Infrastructure²³.

Table 4-3: Electric Vehicle charging - technical summary

Charge Point Power	Current	Connector	Mode
7kW - Slow	AC	Туре 2	Mode 3
22kW - Fast	AC	Туре 2	Mode 3
50kW - Rapid	DC	Combined Charging System (CCS) /CHAdeMO ²⁴	Mode 4
150kW+ - High Power	DC	CCS/CHAdeMO	Mode 4

It is emphasised that all charging related equipment must be fully compliant with Building Regulations and certified with the relevant British Standards. Therefore, all EVCPs installed within new developments in Essex should have a minimum nominal rated output of 7kW and be a minimum of a Mode 3 specialised system for EV charging.

The UK Government's Office for Zero Emission Vehicles website²⁵ offers a comprehensive collection of approved charge points, and charge point providers. These are eligible for government grant funding, catering to both residential and commercial installations.

The availability of such grants should be promoted through residential and workplace travel plans to minimise the cost and disturbance of retrofitting charging points later.

4.3.2 Parking Area Design

As previously noted, it is expected that for new residential dwellings with off-street parking adjacent to the property, wall-mounted chargers with a direct connection to the residential consumer unit will be installed.

Where shared parking areas are introduced within new development, consideration to the electric vehicle infrastructure installed should be made during the design stage and in line with the quantum set out in Table 4 1. It is essential to consider the parking area's location within its surroundings, including its broader context, overall character and the location and provision of suitable points for electrical power supply. In cases where wall-mounted chargers are not feasible, floor-mounted posts should be installed. Layby parking can sufficiently accommodate on-street EVCPs.

Designating dedicated parking spaces exclusively for EVs in a commercial setting also helps ensure convenient access to charging infrastructure. These spaces should be clearly marked, signed, and reserved solely for EV charging purposes.



²³ Guide to Electric Vehicle Infrastructure, October 2022

²⁴ CCS Connectors are the UK standard for DC charging and found on nearly all new EVs in the UK, whilst CHAdeMO is limited to a few EV brands.

²⁵ Office for Zero Emission Vehicles - GOV.UK (www.gov.uk)

Figure 4-3: Electric Vehicle charging signage²⁶



The signing should comply with the Traffic Signs Manual and installed at eye height. Positioning of the posts and plates shall minimise the risk of accidents involving both motorised vehicles and non-motorised users. Bays should be marked in accordance with the Traffic Signs Regulations and General Directions.

Consideration should be given to proximity to entry/exit points, building entrances, and pedestrian pathways to ensure ease of use. The site should have sufficient space for a user to access the charge point and there should be no negative impact on any walking or movement around the installed infrastructure.

Care must be taken to minimize trip hazards from wires or cables, and consideration should be given to mitigate any heightened risk to visually impaired pedestrians. The minimum space requirements for wall and floor mounted EVCPs are presented in Figure 4 4, aligned with the requirements set out in the **Building Regulations.**

Figure 4-4: Illustrative EVCP minimum space requirements





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Floor mounted EVCP

EVCPs serving disabled bays should be positioned at a suitable height to allow wheelchair users access, with additional adequate space provided around the charge point for wheelchair manoeuvrability. Cables should be long enough to connect to vehicles which have reverse parked and forward parked, to accommodate different configurations of accessible vehicle, which may require the user to exit via the rear doors of the vehicle.

The most suitable position for an EVCP is recommended at the corner of a parking bay. Figure 4-5 shows two possible arrangements of EVCPs that have the capability to serve more than one parking space.

Figure 4-5: EVCP Location



When preparing for future active EV charging points through passive provision, it is essential to ensure the infrastructure is in place from a metered electricity supply point up to the anticipated connection point. The location of a developments' parking area and bay arrangement should demonstrate that practical consideration for passive provision has been addressed and integrated into the development's design. The intended locations for future EV connection points, including the power supply source, need to be clearly identified on supporting plans.

A dedicated, safe, and unobstructed pathway for electrical cabling should be provided, ensuring a smooth route from the electrical supply point to the future connection locations.

It is essential to consider these practical aspects of design to avoid future issue and disruption of existing bays when either future active provision is installed or where charging infrastructure needs maintaining.

4.4 E-MOBILITY

Electrification of other mobility modes such as e-bikes and e-cargo bikes provide a more of sustainable travel that is more attractive for longer distances and for more people, as well as providing an alternative to cars / vans for last mile deliveries.

Opportunities to integrate EV infrastructure with wider sustainable transport, including e-shared mobility, should be considered in new developments. This could include electric car clubs and e-bike / e-cargo bike hire schemes.

E-bikes and mobility scooters can operate on the same batteries as any other EV. Whilst these may be smaller, charged using different types of equipment, and have the option to charge whilst in situ, or in a separate location, suitable facilities should be considered to accommodate these modes of transport.

However, specialised charging stations can offer integrated infrastructure with both secure cycle parking and the ability to charge an electric bicycle whilst not in use (example in Figure 4-6). These are likely to be more suitable in larger residential developments,



and commercial settings such as at train stations, hotels, and large mixed-use developments.

Figure 4-6: Electric bicycle parking and charging²⁷



Particularly at key destinations, developers should prioritise the integration of dedicated charging infrastructure for e-mobility to the electrical supply, as with EV charging infrastructure.

A 'battery wall', in the context of charging electric bicycles, provides a charging station or storage unit that consolidates multiple electric bicycle batteries and offers a convenient and organised way to charge them. Storage slots should be designed to accommodate various battery sizes and types, in line with manufacturer guidelines (electric bicycle batteries typically operate at voltages between 36V and 48V) to ensure versatility.

A user-friendly interface with clear indicators to display the charging status of each battery should be provided to offer users easy control over the charging process. The storage slots or compartments should also be equipped with secure locking mechanisms, to prevent tampering and theft.

4.4.1 E-mobility fire safety

Most electric bicycles are powered by lithium-ion batteries which can be charged in the home. Typically, a battery charger is included with an electric bicycle, and it is up to the user to ensure manufacturer guidelines are followed to ensure compatibility (plugs, charging power and its limit).

There has been recent media coverage regarding the safety of e-bikes, e-scooters and their lithium-ion batteries. However, like any vehicle, these risks can be mitigated with proper use and care. E-bikes are an important element of active travel, and contribute to the decarbonisation of the transport sector, and so, through safe charging and storage, any potential risks can be mitigated.

Lithium-ion batteries can be a fire hazard if damaged or improperly used. To mitigate any risk, e-bikes should be stored externally, in an environmentally controlled cool environment, where they do not block means of escape.

The space in which charging takes place should be treated as a 'place of special fire hazard'. It should meet the guidance given in terms of fire resistance and separation as a minimum.

In most instances where under croft parking contains a charging facility, people will take their battery off and charge it in in the house. If charging provision is enclosed, safety features need to be included in the electrical systems. With e-mobility options still emerging, there is no formal guidance on the safe storage and parking of them. However, if national guidance is released, then this should be followed.



²⁷ https://www.moveelectric.com/e-bikes/new-secure-e-bikechargers-offered-two-uk-train-stations#:~:text=Bikeep%20 has%20partnered%20with%20APCOA%20Parking%20and%20 Govia,to%20get%20the%20units%20are%20Bedford%20 and%20Harpenden

5. PARKING FOR DISABLED MOTORISTS

5.1 GENERAL INFORMATION

Under the Equality Act 2010, it is the responsibility of site occupiers to ensure that adequate provision is made for the needs of disabled people. Disabled people may be more likely to need to drive or travel by car, therefore sufficient car parking dedicated to disabled drivers should be provided for residents and visitors in convenient locations. Use of these spaces will usually require a Blue Badge to be displayed.

There are numerous sources of advice and guidance on Blue Badge Parking and its accessible provision for disabled people. Further to the expectations noted in this document, it is advised that the documents referenced below are also considered when planning parking provision for disabled motorists.

Inclusive Mobility²⁸ emphasises the importance of inclusive design principles and highlights the need to consider the diverse needs of disabled people. It offers best practices and design recommendations to create accessible parking infrastructure that meets the needs of people with disability.

British Standard BS 8300-1:2018 Design of an accessible and inclusive built environment. External environment - code of practice²⁹ promotes good practice design principles to ensure the external built environment is inclusive and can meet the needs of all who use it.

Building Regulations Approved Document M: Access to and use of buildings³⁰ sets out requirements and recommendations to ensure that buildings are designed and constructed in a way that allows easy access for disabled people. It also provides guidelines for accessible parking spaces. Building Regulations Part M(2) includes alternative requirements for dwellings capable of conversion / adaptation to accessible dwellings which should be considered but are not replicated in this guidance. Where buildings are being designed to this standard, at least one of the on-plot spaces (if provided) should be to the larger accessible bay dimensions.

5.2 ACCESSIBLE BAY PROVISION

The number of accessible spaces required for disabled people will vary between land use class. The disabled parking provision required for new developments is provided in the parking standard tables contained within Section 8.

For residential apartment developments, the greater of either a minimum of 5% of number of dwellings or actual need³¹, is required to be provided.

For non-residential developments, where the number of vehicle parking bays are less than 10, a minimum provision of 1 parking bay for disabled people must be provided. The LPA will consider the Blue Badge Parking provision on a case-by-case basis, taking into account the quantity of available Blue Badge Parking in the vicinity.

If it is known that there will be an employee with a disability, then their space should be in addition to the number of disabled parking bays required. The number of disabled bays required can be referenced in Table 8 2 and Table 8 4 for the relevant land use class.



²⁸ https://assets.publishing.service.gov.uk/government/ uploads/system/uploads/attachment_data/file/1044542/inclusive-mobility-a-guide-to-best-practice-on-access-to-pedestrian-and-transport-infrastructure.pdf

²⁹ https://www.thenbs.com/PublicationIndex/documents/ details?DocID=320519

³⁰ https://www.gov.uk/government/publications/access-toand-use-of-buildings-approved-document-m

³¹ Actual need equates to a parking ratio of 1:1 against the number of units designed to disabled access standards, as per Building Regulations Approved Document M Part 4 (2).

It should also be noted that a greater number of spaces may be required by the LPA, where a higher proportion of users and visitors with disabilities will be expected at certain facilities. This would, for example, include medical, health and care facilities.

5.3 DESIGN

5.3.1 Dimensions

Parking bays for disabled people should be designed so that drivers and passengers, either of whom may have a disability, can get in and out of the car easily and safely. Accessible bays should be longer and wider than the standard bay size to ensure easy access from the side and the rear for those with wheelchairs and/or mobility scooters.

Bays should be marked with appropriate signage and lining. This includes the requirement for the International Symbol for Access, and hatched safety zone around the bays.

Accessible parking bays can be provided in either a perpendicular or parallel arrangement (note: parallel spaces to not require marked hatching where provide outside of a formal 'car park' setting), with appropriate dimensions as shown in Figure 5-1.

Figure 5-1: Minimum parking bay dimensions for people with disability

2.9m Accessible Bay 1.2m Parallel Arrangement 1.2m 5.5m 5.5m 4.1m 1.2m 1.2m 4.1m 6.7m

When considering perpendicular accessible parking bays, it is important to note that:

- 1.2m clear zone at the base of the parking bay can be located within the driving aisle and is useable for parking manoeuvres for other vehicles if so required.
- The 1.2m to the side of the bay can be shared with the adjacent bay when placed adjacent to each other.

The safety zone dimensions given in this document are in line with those cited in Building Regulations M4(3).





5.3.2 Location of Blue Badge Parking Bays

Car parking should be accessible and easy to use, with designated accessible spaces as close as possible to the main entrance to the facilities served by the car park (for off-street parking) or to shops and services (for on-street parking), and no more than 50 metres away.

Dropped kerbs should be provided where necessary to ensure step-free access. Where the footway is at a different height to the parking space, dropped kerbs are essential for disabled parking bays, and must allow for the most direct path possible. Pedestrian routes to and from parking bays for disabled people should be well maintained, with no obstructions to access, for example free from bollards. The gradient should be as shallow as the site permits.

Figure 5-2: Appropriate location of accessible parking bay³²



Mobility Aids

The use of mobility aids, notably mobility scooters, can significantly improve the quality of life for numerous elderly or less mobile individuals who might otherwise face limitations in accessing communal amenity. There is therefore the need to consider the provision for these in the design of all developments, where appropriate. This is particularly impor-

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tant where retirement or sheltered housing is proposed. The quantum of provision for mobility scooters is provided in the car parking standards table in Section 8 (Table 8 2 and Table 8 4)

Mobility scooters can be parked outside premises with suitable charging facilities nearby. Considerations for security and fire safety are necessary, ensuring a minimum distance of 6m is maintained from any building. It is recommended that mobility scooter parking is sheltered.

6. POWERED TWO-WHEELERS

6.1 GENERAL INFORMATION

The use of PTW vehicles (comprising mopeds, scooters and motorcycles of all capacities) for short regular journeys can create significant benefits, most notably in the form of reduced congestion and reduced land use for parking.

The level of parking provided for PTWs in developments will be sought based upon the numbers provided in Table 8-2 and Table 8-4. These note the minimum provision required, reflecting the advantages they have over the car and single occupancy vehicles in particular.

In terms of convenience, flexibility and security, PTWs have similar characteristics to cycles, although PTWs are heavier, bigger and have reduced parking convenience. The requirements of the powered two-wheeler rider are often similar to those of the cyclist.

As with cycle parking, the standards represent a basis for helping to provide sufficient PTW parking facilities throughout Essex. In addition to the provision of secure parking, developers will be required to demonstrate that they have considered additional needs for PTW users, such as locker and changing facilities.

6.2 DESIGN

PTW parking bays are generally not marked out for individual vehicles, allowing flexible and efficient use of limited space by varyingsized PTWs. However, the area size for a single PTW parking bay (marked or unmarked) should be 1.25m width by 2.5m length, as shown in Figure 6-1. Consideration should also be given to height clearance, with many PTWs measuring upwards of 1.5m, exclusive of the rider.

Figure 6-1: PTW parking dimensions



PTW parking should be clearly signposted from the highway and signed in situ, indicating that it is reserved for PTWs only. There should also only be access for PTWs, not vehicles, which can be designed through the use of a causeway or pinch point.

Sites should have dropped kerb access, with quality, level, solid non-slip surfacing, and located away from drain gratings, manhole covers, studs, cats eyes, cobbles and gravel.

Consideration should also be made to the charging provision of electric PTWs, and where provided should provide reliable and convenient access. Electric motorbikes typically use the standardised charging connectors, as noted in Section 4.

CCTV and/or natural surveillance should be provided, as well as having good lighting. Parking should also ideally be protected from the elements.

For long stay parking, such as workplaces, lockers to allow storage of clothing and equipment including crash helmet and changing facilities would be valuable and should be considered by those providing parking to PTW users. These will be necessary in any case for cyclists travelling to workplaces.



Provision should also be made to secure PTWs. There are two basic types of anchor points to which motorcycles can be secured to reduce the risk of theft:

- Ground Level An anchor point below the surface, with a loop allowing the user's own lock to be passed through. Anchor points require regular maintenance and can be dirty to use.
- Raised A horizontal bar is provided at a height of approximately 400-600mm and requires the user to use their own lock. The continuous rail allows for efficient use by bikes of varying style and size, is well understood by users and is compatible with most types of shackling devices. Raised horizontal hitchings are the preferred method of security, preventing the ground being used as an anvil to break security chains. Horizontal bars should be welded and screwed into place.

Further information on accommodating PTWs at new development sites can be sought from the Institute of Highway Engineers' Guidelines for Motorcycling³³.

^{33 &}lt;u>Home page - IHE Guidelines for Motorcycling (motorcycleguidelines.org.uk)</u>



7. DESIGN AND LAYOUT

7.1 INTRODUCTION

The location and overall design of parking provision within developments should be carefully considered in order to maximise use of defined parking areas and minimise the risk of any un-planned parking issue. The National Design Guide should be referred to for overarching guidance on the design of streets and places in new developments.

In accordance with the parking hierarchy (set out in Chapter 1), parking should be convenient for active and micro-mobility modes, as close to the front entrances of dwellings and destinations as possible, and at every mobility hub. Aside from car club spaces and car parking for disabled people, private car parking areas should be the least convenient option in terms of walking distance to a building entrance (while ensuring they are safe, secure and well lit). Loading bays should be conveniently located for residential and non-residential locations to facilitate deliveries / drop-offs, these should also be included in car-free / car-lite developments.

The design concept and the form and function of parking can have a determining influence on the success of a development. Considering design features such as security and landscaping, adequate bay sizes that are easy to enter and exit and clear directional markings such as exit signs, will increase the appeal of any parking area, and improve the overall quality of a development.

The imagery shown in this section is used to illustrate types of parking, and not necessarily chosen on the basis of successful design more widely, for example the design of streets or buildings.

7.2 LANDSCAPING AND VISUAL IMPACT

When assessing the design quality of a proposed new development, it is important to consider a design-led approach to the provision of vehicle parking that is well integrated with a high-quality public realm and the landscape character. Parking should not be considered in isolation from other design considerations and is part of the palette that makes for a high-quality environment and sense of place. Parking can take up a large amount of land, and as such as have a big impact on the landscape and feel of an area. It should be considered along with other influences such as biodiversity enhancements, sustainable drainage, location, urban design, public realm, landscape and environmental considerations, road widths, verges, and cycleways.

The importance of good design and materials is emphasised within this document. Car parking areas should always be located in such positions that would encourage their use and have a positive impact on the streetscape. The visual impact of car parking should be mitigated. Parking areas should be designed with adequate natural surveillance, lighting, and other security measures, so that people feel comfortable using them, especially after dark.

The needs of pedestrians and cyclists should be considered when designing the layout of parking areas. This includes those who have parked and those accessing the development on foot. Pedestrian access to the development should be prioritised and pedestrian desire lines identified.

In order that public space is not compromised, well designed and innovative parking schemes should be provided, particularly where developments require a greater density of parking.



If the public realm and space behind buildings are cluttered with parked cars, it allows little scope for creating quality space for socialising, play, walking or cycling.

Figure 7-1 Design led approach to the provision of vehicle parking³⁴



Landscaping is important and should be incorporated into parking areas recognising that, in some circumstances, landscaping can reduce the available bay size for vehicles meaning a reduced availability of parking spaces. It may be considered desirable for additional land to be provided so that car parking areas may be suitably screened and landscaped with regard to residential amenity. Biodiverse perimeter planting or rain gardens for example can be used to reduce the visual impact of parked cars. Street parking spaces can be "greened" with turf and use of planting and furniture can prevent inappropriate parking without the need for bollards or railings.

Once incorporated, the long-term maintenance of landscaped areas is vitally important to ensure that the creation of inviting and visually pleasing environments does not have the opposite effect in future years. Overgrown vegetation or debris can obstruct sightlines, making it difficult for drivers and pedestrians to navigate the space safely, and create hidden spaces, making users feel insecure and unsafe especially at night.

Parking areas should be surfaced in materials which enable inclusive access for users of all ages and a range of physical and mental abilities and should include tree and shrub planting to sub-divide groups of spaces. Such planting should be suitable to its location and climatic conditions and should have appropriate growth characteristics. Whilst allowing some flexibility for future changes, the design and layout of and materials used in parking areas should discourage or prevent the parking areas being altered or changed in an uncontrolled manner, resulting in inadequate or inappropriate parking within the site.

7.2.1 Shared Surfaces

Shared surfaces within residential areas offer a low-speed environment for all road users and can offer opportunities for the parking layout to be integrated with the street. Shared surfaces should only be used in appropriate circumstances, for example, in locations where the number of dwellings served will be relatively low and traffic flows light.

Allocated and visitor spaces should be well provided so that indiscriminate parking, blocked footways, and the narrowing of the road which hampers access by service and emergency vehicles is avoided. Further detail on the use of shared surfaces can be found in the EDG, MfS or local design standards.



³⁴ The Building Societies Association and Proctor and Matthews Architects

Figure 7-2: Shared surface principles³⁵



Consideration should be given by developers to providing shared surfaces in an equitable way that does not give blind or partially sighted people a false sense of security.

7.3 FLOODING AND DRAINAGE

Flooding and drainage are also important considerations when planning for parking within new developments. Significant amounts of rainwater runoff from traditional parking areas can often be generated, which in turn leads to water pollution and flooding. Therefore, runoff should be either prevented if possible or dealt with as close as possible to where it has fallen.

Parking arrangements can both support and undermine high-quality development in flood risk areas. For example, the provision of underground parking is not advised in a flood risk area, whilst under croft parking in residential developments may be considered as living areas can be elevated where appropriate.

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In any case, Sustainable Drainage Systems (SuDS) can be incorporated into parking areas to manage and control rainwater runoff. By implementing SuDS techniques, such as permeable paving, green roofs, and bioretention areas (such as rain gardens or bioswales), parking areas can capture and treat stormwater on-site, allowing it to infiltrate into the ground or be stored and slowly released, reducing the strain on drainage systems.

Figure 7-3: The use of SuDS within residential parking areas³⁶







36ITP – North View Avenue, Tilbury (Thurrock) & Tiptree (Colchester)



Further guidance can be found in ECC's Sustainable Drainage Systems Design Guide³⁷ and the EDG.

7.4 PARKING BAY DIMENSIONS

The bay size for cars has been set following research into modern car sizes and use of local car parking facilities. If spaces are smaller than the minimum bay size, motorists may be unable to manoeuvre and exit their cars with ease, resulting in underused parking facilities. Table 7-1 sets the minimum dimensions to be provided for standard car parking bays in new developments in Essex.

Figure 7-4: Parking Bay Arrangements

Table 7-1: Minimum Parking Bay Dimensions

Arrangement	Dimensions	
	Length	Width
Perpendicular (Standard Car)	5.5m	2.9m
Parallel	6.0m	2.9m
Echelon	5.5m	2.9m

Further details regarding sizes and dimensions of disabled parking bays can be found in Section 5, addressing Parking for Disabled Motorists (Blue Badge Parking).



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Bays bound by solid structures or obstructions (e.g. fences, wall or planters) should add a 0.5m allowance for improved manoeuvrability into and out of the bay as well as easier entry and exit of people to and from the vehicle. This can apply to end bays in multi-bay parking areas and single spaces. The additional 500mm is not required on top of spaces which are already enlarged to be accessible spaces. Bays situated next to bin access or emergency access routes should be designed to ensure continued access and movement when occupied.

There are various parking arrangements that could be applied to communal parking courts and surface car parks, taking into account minimum dimensions for such arrangements. Within the public realm, square (i.e. 90° to the driving aisle) and angled parking (i.e. between 30° and 60° to the driving aisle) should only be used sparingly and should not dominate the street scene. It should only be in small groupings and where visual impact is mitigated by landscaping or the positioning of buildings.



Figure 7-5: Perpendicular Parking Arrangement



Figure 7-6: Mixed, 45 Degree and 90 Degree Arrangements





7.5 RESIDENTIAL PARKING PROVISION

When planning residential parking, consideration for the type and scale of the development is required. Off-plot parking preferred, where possible and appropriate, as it presents the most efficient use of space in new developments. Safe and secure parking can be achieved where cars can be seen by owners and neighbours. Principles to achieve such design are noted in 'Secured by Design' guidance documents and should be considered when planning parking within new development.

Parking layouts, particularly in flatted or densely arranged residential developments must accommodate the safe passage of emergency, delivery and refuse collection vehicles and adequate access for servicing requirements. Larger developments should incorporate a variety of parking arrangements to build in variety, allow flexibility and respond to different challenges.

Typical parking arrangements, reflective of development size and quantum, are noted in Table 7-2.

Table 7-2: General Car Parking Arrangements

Exceptions to that set out in Table 7-2 occur in the case of schemes with:

- a very low provision of parking; or
- surface-level parking, often in a very small area, which relates directly to and is only used by a small cluster of accommodation.

Regardless of the parking arrangement, EVsmust be considered when creating new residential parking developments, with further detail on their requirements found in Section 4.

Consideration must be given to safe parking and storage for mobility scooters, bicycles and electric bicycles, with the former most notably required when designing retirement or warden-controlled developments. Dedicated parking spaces for mobility aids, as well as bicycles, should be provided either within an on-plot garage, shed or cycle storage in safe, accessible, and secure communal parking spaces.

Parking Arrangements			
Lower Density Residential Development (<50 dwellings per hectare)	Higher Density Residential Development (>50 dwellings per hectare)		
Parking squares	Underground parking		
Communal parking courts	Under-deck parking		
On-plot parking	Multi-storey parking (either within block or 'remote')		
Tandem parking	Undercroft parking		
Setbacks	Unallocated parking for visitors and customers, and other short-stay parking or designated disabled parking bays		



7.5.1 Vehicle Crossings and Dropped Kerbs

Wherever there is an application for vehicle crossings or dropped kerb and there is no requirement for planning permission (confirm with the LPA), approval must still be obtained from the LHA.

Dropped kerbs should be designed in such a way so as to keep footways and cycleways level.

Any new vehicle crossing or dropped kerb should not adversely affect the local parking provision, road safety and visibility, pedestrian amenity, or safe movement of traffic, particularly the safe movement of public transport vehicles and cyclists. Detailed information or to apply for a vehicle crossing or drop kerb can be found at <u>www.essexhighways.org</u>.

7.5.2 Controlled Parking Zones (CPZs)

Controlled Parking Zones (CPZs) are designated areas where parking is restricted during specific times in order to protect the needs of residents, their visitors and local businesses by reducing indiscriminate parking and improving the overall streetscape. Shared on-street / off-plot parking can be managed through introduction of CPZs / permit schemes to ensure fairer access to on-street parking according to local needs.

7.5.3 On-street parking

By using careful and innovative design, streets within developments can be made to incorporate a certain level of unallocated on-street parking in the form of parallel (see example in Figure 7-8) or echelon parking bays, laybys or parking squares. A range of street elements, such as carriageway widths, street furniture and planting, including trees and groundcover planting, can be manipulated to constrain or direct parking. However, consideration must be given to location, proximity to accesses, visibility splays and manoeuvring requirements so that indiscriminate parking and the obstruction of footways and carriageways is prevented. Similarly, EVCPs and their cabling / ducting should not obstruct footways. Not all features suggested will be adopted.



Figure 7-7: On-street parking options (illustrative)³⁸

38 Essex Design Guide, 2018




Figure 7-8: On-street parking provision³⁹



-Sufficient on-street parking provision located in the right locations will assist in the prevention of inconsiderate parking on footways, in front of entrances, or on verges. Streets that are not designed for on-street parking can have various consequences and negative impacts, compromising the visual quality, traffic flow and pedestrian safety of the street. The result of parking on verges, on footways and on streets that are not designed for on-street parking are as follows:

- Access for servicing, including emergency services, is obstructed. Access for Fire Service purposes must be considered in accordance with the Essex Act 1987 – Section 13, with new roads or surfaces compliant with the table below to withstand the standard 18 tonne fire appliances used by Essex County Fire and Rescue Service.
- Parked vehicles blocking the sight lines of pedestrians, or of drivers entering a junction.
- Untidy and cluttered appearance.
- Verges become disrupted, further diminishing the streetscape and its appeal.

- Footways become obstructed, causing issues for many people, especially those with mobility and visual impairments.
- Vehicles blocking through traffic while trying to enter/exit a parking space.
- Conflicts with cyclists (e.g. a car door opened into the path of a cyclist).
- Through traffic trapped in the kerbside lane which ends suddenly due to parked vehicles.



³⁹ITP – The Avenue (Saffron Waldon) and Dujardin Mews (Enfield)

Figure 7-9: Parked vehicles causing footway obstruction⁴⁰





Pavement parking can often result from a combination of design factors, that when poorly accounted for, encourages its prominence. Inadequate off-street parking availability (especially at high-density development), narrow streets that leave minimal space for overspill parking and the absence of clear and enforced parking restrictions are all factors that can lead to pavement parking. Examples of such parking is shown in Figure 7-9.

Parking on adopted streets should be unallocated. These spaces will be adopted by the LHA subject to appropriate design. These areas can be designed to use surface treatments, textures and/or lining for demarcation in line with adoption standards. For parking on-street but not adopted, the preference is against allocating spaces. Spaces which are part of the allocated parking provision of individual dwellings will not be adopted and should be sited clear of the highway.

It is important that the requirements of emergency and other service and delivery vehicles are catered for together with the needs of people with mobility impairments.

The safety of providing parking on-street and its location must be considered in the context of encouraging travel by sustainable modes and must not put cyclists and pedestrians at risk or disrupt bus journey times.

On-street Parking on Bus Routes

Bus routes within residential developments will require a minimum clear passage of 6.75m, which must be available where on-street parking is proposed. Any necessary parking should be provided in bays clear of the carriageway.

Further street design advice is contained in MfS, EDG and Stagecoach's Guidance on Bus Services and New Residential Developments⁴¹ as applicable.

On-street parking squares

Parking Squares are pedestrian and vehicle shared surfaces, often located at the junction of several routes and directly fronted by buildings. Car parking can be provided in those areas which are not occupied by carriageway or footway. They offer a good opportunity for hard landscaped shared spaces, although they should only be incorporated if balanced with adequate public realm qualities. The siting of trees and street furniture can be used to informally manage parking.

Parking squares can be used to accommodate parking requirements first at the frontage of dwellings, with the remaining requirement accommodated between or behind the

⁴⁰ ITP – The Shearers (Stansted)



^{41 &}lt;u>https://www.stagecoachgroup.com/~/media/Files/S/Stage-coach-Group/Attachments/pdf/bus-services-and-new-resi-dential-developments.pdf</u>

dwellings. A parking square should not be regarded as making up part of the residential parking allocation requirement for the individual dwellings but rather as a mechanism to deliver visitor and unallocated parking for the scheme.

Figure 7-10: Illustrative on-street parking squares⁴²







7.6 COMMUNAL PARKING COURTS

A communal parking area can provide designated space for where multiple individuals or households within the same community can park their vehicles. Apart from small groups of visitor parking spaces on or near the frontage, parking courts should have the following characteristics:

- Be well-enclosed by buildings or walls to reduce their intrusiveness.
- Be adequately lit (with dusk to dawn energy efficient lighting to appropriate levels).
- Be overlooked by at least some dwellings or footways in regular use in order to discourage car-related crime, and help users feel safe.
- Include boundary treatments to allow rather than obstruct observation from dwellings looking out over the parking spaces.
- Incorporate tree and shrub planting to soften the appearance and reduce the apparent size of parking courts. Soft landscaping should be designed to delivery multiple functions and benefits, for example to help with flood and water management, reduce air pollution, provide shading etc. as well as mitigate visual impact.
- Use more attractive surface materials, such as tar spray and pea shingle dressing, concrete or clay block paving, granite or concrete setts, stable blocks, and cobbled edges to increase the attractiveness of the court.
- Not be located in inaccessible areas at the extremities of developments.
- Avoid long narrow access ways.

Walls rather than fences should be used to enclose parking courts because fences are vulnerable to vehicle impact. Where walls are used, they should be protected by a kerb set 500mm into the parking space.



⁴² EDG, 2018 and ITP - Ebbsfleet Valley (Ebbsfleet Garden City)

Figure 7-11: Wall-fenced parking courts⁴³

Rear parking courts should not be a firstchoice option and should only be used after parking located to the front, central to a development, and on-street have been fully considered. The exception to this guidance is where frontage access for vehicles from the street cannot be achieved and/or is not permitted.

Where proposed, rear parking courts can be made to feel secure and private through:

- Electronic lockable gates
- As narrow an entrance as possible whilst still meeting highway requirements
- One public entrance into a parking court used by both vehicles and pedestrians
- The provision of appropriate ground level lighting

Parking courts can have allocated or non-allocated spaces and should serve around six dwellings to encourage local resident use. They should be designed so that the resident's parking space is located on the boundary of their rear garden.

Figure 7-12: Well-designed rear parking court⁴⁴



The design of the vehicular access to communal parking courts is dependent on the number of parking spaces it seeks to serve; therefore, should adhere to the criteria set out in Table 7-3. A typical arrangement is shown in Figure 7-13.

Table 7-3: Parking court access design

Parking Court Size	Design Criteria
Parking Courts with up to 8 parking spaces	Follow guidance set out in the EDG for Shared Private Drive- ways
Parking Courts with 9 or more parking spaces	Access width 4.1m minimum Centreline bend radius 6m minimum Visibility as for shared private driveways Headroom 2.5m minimum Refer to 'Access for Fire Tenders' section of the EDG, if access for fire appliances is required

43 ITP – Springfield (Chelmsford) & Great Kneighton (Cambridge)



⁴⁴ ITP - Eddington (Cambridge)



Figure 7-13: Illustrative communal parking court arrangement⁴⁵

7.6.1 On-plot Parking

In general, off-plot parking preferred, where possible and appropriate, as it presents the most efficient use of space in new developments. However, where housing densities are lower, space for car parking can be provided 'on plot' within the curtilage of the dwelling in the form of a garage, car port, car lodge, parking bay or private drive.

Figure 7-14: In-curtilage parking⁴⁶



45 ITP – Communal parking court arrangement 46 ITP – Ebbsfleet Valley (Ebbsfleet Garden City) and Fryerns (Basildon)



Ideally, dwellings and premises with on-plot parking should be accessed from the front, although side and rear access may be appropriate in some circumstances (e.g. compact terraces). On plot parking to the front of the building should be used sparingly and will generally only be considered with suitable landscaping to prevent visually dominating parking. Any frontage path and / or landscaping should be designed so that they cannot be parked on or paved over to create additional space.

Figure 7-15: In-curtilage parking to the side of the property⁴⁷



Good urban design requires that on plot parking should not result in streets dominated by parking spaces in front of dwellings, or by building facades with large expanses of garage doors (or equivalent openings).

Similarly, in-curtilage parking spaces to the side of the house should generally be provided entirely behind the front building line. Frontage paths and landscaping should not be parked on or, worse, paved over to create additional parking space, with parking designed with this in mind. This is only acceptable at dwellings built to Building Regulations M4(2), where future adaptation for accessible parking may be applicable.

Tandem Parking

Tandem Parking (two cars parked one behind the other) is acceptable on-plot, within the

curtilage of a dwelling but not allowed in areas which also offer communal access, e.g. parking courts. They are effective in reducing vehicle dominance at building frontages, but can reduce the uptake of spaces, often used instead for bin storage in rear parking courts, and their provision can encourage on-street parking.

Figure 7-16: Tandem parking provision⁴⁸





7.6.2 Set Backs

Construction of garages, gates, and driveways adjacent to the highway using the previous standard 1.5m setback has led to widespread abuse by residents who use this area plus the adjacent footway/cycleway/verge to park vehicles perpendicular to the main carriageway. This creates an obstruction of the footway/cycleway.

Where garages, gates (all gates to open inwards only) and driveways are placed directly adjacent to the highway, the setback





⁴⁸ ITP - Fryerns (Basildon)

from back edge of highway should accord with one of the following arrangements.

1) No more than 0.5m to allow for the opening of the garage door (or 0m where gates or roller shutter doors are provided) and with the adjacent footway, cycleway or verge being no more than 2m. This gives a maximum distance between garage/gate and running carriageway of 2.5m, thus discouraging inappropriate parking.

Garage Door – up and over = or < 0.5m = or < 2.0m footwaycarriageway Garage Door – inward swinging gates = or > 6.0minward swing of gates = or < 2.0m footway

2) A length of 6m from the back edge of the highway to allow for parking in front of the garage / gates (or 5.5m if no garage or gates are provided). An extra length of 5.5m is required for each additional tandem space. In these circumstances there is no need to restrict the width of the adjacent footway/cycleway/verge as there is less likelihood of abuse.





carriageway

7.6.3 Garage Provision

Garages are often used for purposes other than simply car parking, with storage being the most common additional, or even alternative use. While storage space is important, particularly because many properties lack storage space within the dwelling itself, garages still need to be large enough to accommodate a modern, family- sized car, bicycles, as well as some storage.

Figure 7-17: Garage provision⁴⁹





If garages are to count as parking spaces, they should be designed to the minimum internal dimensions stipulated in Table 7-4. As carports and car lodges are open fronted, they are not deemed suitable for storage of bicycles or mobility scooters and separate cycle storage should be provided.

Figure 7-18: Combination of garage and carport provision⁵⁰



Figure 7-19: Car lodge



Table 7-4: Minimum Garage Dimensions

			3	
Parking Provision	Length	Width	Additional Notes	
Single Garage	7.0m	3.4m	Dimensions include an element of storage	
Double Garage	7.0m	5.8m	and cycle parking, additional width may	
Tandem Garage	14.0m	3.4m	required if cycle access passes the vehicle.	
Carport / Car lodge (with open sides)	5.5m	2.9m	Not suitable for storage, including bicycles	

49ITP – Springfield (Chelmsford) & Ebbsfleet Valley (Ebbsfleet Garden City)

7.6.4 Undercroft Parking

The provision of parking at ground level below 50 ITP – Brooklands (Milton Keynes)



buildings can sterilise the space facing the parking. To ensure a suitable street scene, this form of parking should generally be edged with 'active' building frontage at ground level, i.e., living/working space with windows and doors facing the street. Planning authorities will need to ensure that undercroft and underdeck parking is safe, secure, and retained for parking.

Undercroft parking is most appropriate:

- on small developments (of ~0.1 hectares or less), or as a small part of a larger scheme.
- where no more than 10 undercroft car parking spaces are provided within any courtyard / for short runs.

These should be designed to the following minimum internal dimensions.

Table 7-5: Minimum undercroft dimensions

Parking Provi- sion	Length	Width	Additional Notes
Undercroft and solid sides	5.5m	2.9m + 0.5m where bay is bounded by a solid side.	Dimensions include an allowance for access where bay is directly adjacent to solid sides. If cycle parking is accessed through undercroft, sufficient additional space for cycles to comfort- ably pass cars should be included.
Undercroft with open sides	5.5m	2.9m	Not suitable for storage, including bicycles.

Figure 7-20: Under croft parking⁵¹



7.6.5 Underground / Podium Parking



⁵¹ ITP - Fryerns (Basildon) & Tiptree (Colchester)



For developments of higher dwelling density, it is unlikely that sufficient space for car parking can be provided by in-curtilage, garage, and on-street provision (without a detrimental effect on the quality of the development). Underground parking provision, designed in accordance with the EDG, could significantly improve the quality of a development, whilst providing the necessary number of parking bays.

Figure 7-21: Podium parking⁵²



Planning authorities will need to ensure that underground parking is safe, secure and retained for parking.

When assessing car parking areas where there are structural constraints (e.g. within a basement, under croft or a multi-storey car park) the designer should ensure that structural elements do not impede either the manoeuvre of the vehicle into or out of the space or the ability for drivers and passengers to enter and exit the vehicle once parked. Vehicle parking stacking lifts and systems should only be used in exceptional circumstances.

Figure 7-22: Illustrative underground parking

with communal space above⁵³



7.6.6 Multi-Storey Car Parking

As outlined in the EDG, another acceptable method of accommodating parking is in a multi-storey facility on the site, either in conjunction with more conventional patterns of parking or as a way in which car access can be managed and limited within specific parts of a large development. Multi-storey parking will in the main limited to the urban environment. There may be some amenities outside of the urban area, such as railways stations, where small multi-storey car parks may be appropriate.

This arrangement can produce substantial benefits for the quality and safety of the public realm as cars can be effectively removed from some of the spaces around buildings. Occasional access to houses and apartments is required for loading and unloading, service and emergency vehicles and for deliveries, but the resultant total vehicular flow in these places should be extremely low.

Robust site management is required for this arrangement to be successful in residential development. It is important to choose the most appropriate site for a multi-storey parking deck in order to avoid unacceptable impacts upon the development or the location. Well managed and maintained facilities are essential to prevent premature maintenance issues and maximise the life span





⁵³ Essex Design Guide, 2018

of the structure. As part of planning there needs to clear governance and ownership in place to ensure such facility is managed and maintained.

Access needs may dictate that it is sited close to a street of adequate capacity, pushing the building to a prominent edge of a site, positioned to include a 'veneer' of single aspect uses along sensitive elevations. Good architectural design and landscaping can help to ensure that these buildings do not look out of place within their setting, with well-thought-out positioning to mitigate noise and light disturbance for adjacent residential properties. Where possible, multi-storey parking facilities fronting a street or sensitive aspect must be fronted with active uses that achieve positive design approach. Where appropriate green walls and green roofs or roof gardens/ planting should be incorporated into designs. The design and location of cycle parking and parking for disabled people should be carefully considered as part of the internal arrangement of any multi-storey car park. Such parking should be designed to be easily accessible, conveniently located, and safe and secure for users of all ages and a range of physical and mental abilities.

There should be consideration for pedestrian safety in multi-storey and underground car parks with dedicated safe routes leading to pedestrian exits with dedicated crossing points and speed reduction measures where appropriate.

There should also be specific consideration of crime and personal safety within multistorey, underground or under croft car parks and the design should be in accordance with the relevant Secured by Design Guidance⁵⁴, the Park Mark Safer Parking Scheme and after consultation with the Essex Police Designing Out Crime Officer⁵⁵. It is essential that ramps into and out of car parks are suitable for vehicles to use without significant constraints. Swept path analysis should be provided to demonstrate that access from the highway and internal vehicle routes to any car parking space can be accessed by a large sized car. Particular attention should be paid to ramp widths and gradients to ensure that they are fit for purpose. Further detail on design guidelines for ramp widths and gradients can be referenced in relevant industry guidance such as the Institution of Structural Engineers 'Car Park Design' (2023)⁵⁶. This also outlines further usability specifications, and any proposed multi-storey or underground car park should be designed in accordance with such.

7.7 PARKING PROVISION IN NON-RESIDENTIAL DEVELOPMENT

Many of the principles discussed in relation to various types of parking provision are equally applicable to non-residential uses. These are most notably underground and multi-storey car park provision, where dedicated off-street parking can be provided.

7.7.1 Commercial Vehicles

Commercial vehicles are regarded as those vehicles delivering goods to or removing goods from premises. It is recognised that servicing requirements may be unique to a particular site. Commercial traffic varies with the type of enterprise within a given use class (e.g. the traffic serving a furniture shop may be very different in frequency and character from that supplying a supermarket).

The onus is placed with the developer, who should analyse their development's own



^{54 &}lt;u>HOMES_GUIDE_2023_web.pdf</u> (securedbydesign.com) 55 <u>National Network of Designing Out Crime Officers</u>

⁵⁶ https://www.istructe.org/resources/guidance/car-park-design/

https://www.thenbs.com/knowledge/design-recommendations-for-multi-storey-and-underground-car-parks

requirements in terms of the numbers and types of commercial vehicles visiting their premises and should demonstrate to the LPA that any development proposal includes sufficient commercial vehicle provision to meet normal requirements such as provision for loading, unloading, and turning. Such commercial provision should be clearly signed and marked to avoid being utilised as an overflow parking area for cars. Benchmarking with similar commercial operations will be required to demonstrate parking needs.

The minimum acceptable parking bay sizes for standard commercial vehicles are stipulated in Table 7-6.

Table 7-6: Minimum Parking Bay Dimensions for Commercial Vehicles

Parking Provision	Length	Width	Additional Notes
Vans	7.5m	3.5m	Space for work
HGV - Articu- lated	17.0m	3.5m	vans should also be considered in residential
Rigid	12.0m	3.5m	developments This should be done on a site-by-site basis and in agree- ment with LPA.

Where applicable, an appropriate provision of space should be allowed for the parking and turning of lorries. Consideration should be given to the requirement for any overnight parking and facilities and an assessment of potential need and swept path analysis should be provided. Adequate provision should be made for pedestrians.

Provision for deliveries loading, unloading, and turning is required in residential developments to ensure that the everyday and the larger less frequent deliveries are catered for adequately. Delivery and Service Plans may be required for commercial developments or residential developments with little or no parking.

Special provision also needs to be made for loading when sites are located on bus routes. Where a development will receive commercial vehicles for loading, provision must be made to ensure that loading bays are provided in such a way as to prevent delay to buses. Bus Back Better: The National Bus Strategy for England, 2021⁵⁷ sets out recommendations for the design of loading bays, away from the main carriageway and inset to prevent delay to buses and consideration for the restriction of the hours for loading/unloading.

Further advice regarding commercial vehicles can be sought via Logistics UK⁵⁸.

7.7.2 Coach Parking

Developments likely to generate coach traffic, such as F1 Use Classes, should provide appropriate off-street parking facilities for the stopping, setting down and picking up of passengers as well as appropriate turning facilities (avoiding the requirement for coaches to reverse in or out of a site where possible, taking into consideration pedestrian safety).

The onus will be on the developer to demonstrate to the LPA the development has the appropriate level of provision. The facilities should seek to limit impact on air quality with appropriate signing to turn off engines and future proofing for alternative fuels as appropriate.

8. VEHICLE PARKING

57 https://assets.publishing.service.gov.uk/government/ uploads/system/uploads/attachment_data/file/980227/ DfT-Bus-Back-Better-national-bus-strategy-for-England.pdf 58 https://logistics.org.uk/



STANDARDS

8.1 INTRODUCTION

Vehicle parking standards (including cycle parking) are dependent on the various land use classifications used in the UK planwning system. This document references the land use class amendments made by the Government which came into effect in September 2020⁵⁹.

8.2 VEHICLE PARKING PROVISION

Following revisions to the NPPF, as discussed in Section 2, maximum parking standards are generally not recommended and therefore **minimum vehicle parking standards are being adopted in this guidance**, unless otherwise stated in Table 8-2 and Table 8-4.

Where residential development is proposed, three discrete connectivity levels have been identified in line with the connectivity principles noted in Section 2. Areas with existing convenient access to amenities or located within sustainable transport corridors should adhere to more progressive (lower) parking requirements compared to less connected areas. To determine the appropriate residential parking standard to apply to a development, reference should be made to Figure 2-1 and the table below. For areas defined as having low or medium connectivity there is an expectation that improvements to connectivity will be pursued first.

Whilst a zonal approach to the application of parking standards has been formally applied to C3 residential land use within these standards, it is acknowledged that a lower provision of vehicle parking may be appropriate for non-residential developments in urban areas (highly connected locations) where there is good access to alternative forms of transport and existing car parking facilities.

Table 8-1: Connectivity levels

Connectivity Level		
High Connectivity	Very High	
	High	
Moderate	Good	
Connectivity	Moderate	
Low Connectivity	Low	
	Very Low	

When providing parking within residential development, the following should be considered:

- Developers may be asked to provide parking stress surveys for developments with little or no parking.
- Developments with little or no parking should be in areas with parking controls to prevent inappropriate parking on the highway.
- Visitor parking should be located in streets or easily accessible communal areas and well distribute to ensure it is convenient for each dwelling.
- Car Clubs should be provided and promoted in low provision/car free residential developments and car club spaces provided.

Dwellings are predominantly travel origins as opposed to destinations. Previously parking standards have attempted to reduce car use by restricting parking spaces at origin and destinations. It is now recognised that providing a reduced number of parking spaces at a travel origin alone does not discourage people from owning a car and therefore managing parking, along with sustainable travel interventions, at destinations is also important.

The standards for the number of parking spaces to be provided in residential development is the same whether the dwelling



⁵⁹ The Town and Country Planning (Use Classes) (Amendment) (England) Regulations 2020 (legislation.gov.uk)

is a flat or a house, but different standards are proposed dependent on the connectivity of the development's location. A reduced number of car parking spaces is feasible where supporting measures (as set out as part of the 'guiding vision' in Section 1) provide attractive travel options which reduce car dependency.

A series of informative notes follow the parking standards set out in Table 8-2 and Table 8-4 to prompt the consideration of additional factors in their application. Unallocated' provision, as required by the standards in the table, is an allowance for additional demand, for example from visitors to a development.

Parking below minimum standards will be considered where a developer can demonstrate that trips to and from the site will be by modes other than car, and that there will be less demand for parking than that set out by minimum standards stated in this document.

In highly connected areas such as town centres, developments should aim to be car free/car-lite. These parking standards recognise that access to car club vehicles, and the promotion of such, can be considered as a 'mitigating circumstance' in favour of reduced car parking provision, especially in highly accessible areas.

A developer will be required to demonstrate the forecast parking accumulation requirements and design for all parking to be provided on site. Developers should ensure that their sites achieve the parking levels envisaged. A robust monitoring and manage approach should be employed, and supported by suitable levels of funding, to identify and implement any mitigation measures required.



Essex Parking Guidance Part 1 Table 8-2: Vehicle Parking Standards – C3 Residential Dwellings

Development	High Connectivity			Moderate Connectivity			Low Connectivity		
Туре	Vehicle	PTW	Disabled	Vehicle	PTW	Disabled	Vehicle	PTW	Disabled
1 bedroom	1 maximum in very highly connected locations 1 minimum in highly connected locations Lower levels can be accepted in special circum- stances with justifi- cation. + 0.25 unallocated visitor	Large, flatted developments to provide PTW parking area(s) based on need For unallocated/ visitor provision: 1 space + 1 space per 20 car spaces for first 100 car	N/A if parking is in curtilage of dwelling. Large, flatted developments to provide a minimum	1 + 0.25 unallocated visitor	N/A For unallocated/ visitor provision: 1 space + 1 space per 20 car spaces for first 100 car spaces, then 1 space per 30 car spaces over 100 car		1 + 0.25 unallocated visitor	N/A For unallocated/ visitor provision: 1 space + 1 space per 20 car spaces for first 100 car spaces, then 1 space per 30 car spaces over 100	
2 bedrooms 3 bedrooms 4+ bedrooms	1 + 0.25 unallo- cated visitor	spaces, then 1 space per 30 car spaces over 100 car spaces	of 5% of car parking provision or actual need whichever is the greater. For unallo- cated/visitor	2 + 0.25 unallocated visitor	spaces	N/A if parking is in curtilage of dwelling	2 + 0.25 unallocated visitor 3 + 0.25 unallocated visitor	car spaces	N/A if parking is in curtilage of dwelling.
Retirement develop- ments (e.g. independent living accom- modation)	1 maximum per dwelling + 0.25 visitor unallocated	2 PTW spaces and 1 space per two dwellings for mobility scooters For unallocated/ visitor provision: 1 space + 1 space per 20 car spaces for first 100 car spaces, then 1 space per 30 car spaces over 100 car spaces	provision: 1 space per development or 1 space per 30 dwellings, whichever is greater.	1 per dwelling + 0.25 visitor unallocated	2 PTW spaces and 1 space per two dwellings for mobility scooters For unallocated/ visitor provision: 1 space + 1 space per 20 car spaces for first 100 car spaces, then 1 space per 30 car spaces over 100 car spaces		1 per dwelling + 0.25 visitor unallocated	2 PTW spaces and 1 space per two dwellings for mobility scooters For unallocated/ visitor provision: 1 space + 1 space per 20 car spaces for first 100 car spaces, then 1 space per 30 car spaces over 100 car spaces	



Essex Parking Guidance Part 1 Table 8-3: Vehicle Parking Standards – other class C

Dev	elopment Type	Vehicle			PTW	Disabled	
C1 H	lotels	1 space per room to accommodate guests and staff			1 space plus 1 per 20 car spaces for first 100 car spaces, then 1 space per 30 car spaces over 100 car spaces	200 vehicle bays or fewer: 3 bays or 6% of total capacity, whichever is greater Over 200 vehicle bays: 4 bays plus 4% of total capacity	
	Residential care home, sheltered accommodation and assisted living	1 space per full t space per 6 beds	1 space per full time equivalent staff member + 1 visitor			Dependent on actual development, on	
	Hospital	To be considered	l on a case-by-case	e basis		individual merit, although expected	
C2	Treatment centres (e.g. Independent Sector Treatment Centre with overnight facilities)	To be considered	o be considered on a case-by-case basis		1 space plus 1 space per 20 car spaces for first 100 car spaces, then 1 space per	to be significantly higher (50%+) than business or recreational development requirements	
	Residential education establishments – Primary/ Secondary	1 space per full time equivalent staff member			30 car spaces over 100 car spaces		
	Residential education estab- lishments – Further/Higher	1 space per full time equivalent staff member Student parking to be considered on a case-by-case basis based on proximity to education facility and availability of dedicated transport between sites				1 bay or 5% of total capacity, whichever is greater	
C2a	Secure Residential Institution	1 space per full time equivalent staff member + visitor parking to be agreed on a case-by-case basis		1 space plus 1 space per 20 car spaces for first 100 car spaces, then 1 space per 30 car spaces over 100 car spaces	200 vehicle bays or fewer: 2 bays or 5% of total capacity, whichever is greater Over 200 vehicle bays: 6 bays plus 2% of total capacity		
		High connectivity	Moderate connectivity	Low connectivity			
C4	C4 HMOs (for between three to six residents)	Maximum HMOs (for between three to 1 space per 2 spaces		2 spaces (three bedrooms) or 3 spaces (4+ bedrooms) dependent on location and dwelling type	None if garage or secure area is provided within curti- lage of dwelling	N/A if parking is in curtilage of dwelling	



Essex Parking Guidance Part 1 Table 8-4: Vehicle Parking Standards – non-residential (/commercial)

Develop	ment Type	Vehicle	PTW	Disabled
	ral industrial ge or distribution	1 space per 50m ² 1 car space per 150m ² , plus HGV parking in accordance with operator's require-	-	200 vehicle bays or fewer: 2 bays or 5% of total
	ge or distribution, with retail element	ments 1 space per 150m ² + 1 space per 20m ² retail area for customer parking	-	capacity, whichever is greater Over 200 vehicle bays: 6 bays plus 2% of total capacity
E(a)	Display or retail sale of goods, other than hot food	1 space per 20m ² for sale of food (other than hot food) 1 space per 30m ² for sale of non-food	-	200 vehicle bays or fewer: 3 bays or 6% of total capacity, whichever is greater
E(b)	Sale of food and drink for consump- tion (mostly) on the premises	1 space per 10m ²		Over 200 vehicle bays: 4 bays plus 4% of total capacity
E(c)(i) Financial services, E(c)(ii) Professional services (other than health or medical services), E(c)(iii) Other appropriate services in a commer- cial, business or service locality		1 space per 30m2 In the context of less connected places, providing more than the minimum is considered appropriate	1 space plus 1 per 20 car spaces for first 100 car spaces, then 1 space per 30 car spaces over	200 vehicle bays or fewer: 2 bays or 5% of total capacity, whichever is greater Over 200 vehicle bays: 6 bays plus 2% of total capacity
	Gyms, sports halls	1 space per 20m ² of public area	100 car spaces	200 vehicle bays or fewer: 3 bays or 6% of total
E(d)	Other sports facilities	Individual merit		capacity, whichever is greater Over 200 vehicle bays: 4 bays plus 4% of total capacity
	vision of medical or health services such al centres	0.75 space per full time equivalent staff member + 2 spaces per consulting room		Dependent on actual development, on individual merit, although expected to be significantly higher than business or recreational development requirements
E(f)	Crèche, childcare Day care centre	0.75 space per full time equivalent staff member + drop off/pick up facilities		1 bay or 5% of total capacity, whichever is greater
E(g)(i) Offices to carry out any operational or administrative functions		1 space per 30m2		200 vehicle bays or fewer: 2 bays or 5% of total capacity, whichever is greater.
processe	esearch and development of products or es ndustrial processes	1 space per 60m2		Over 200 vehicle bays: 6 bays plus 2% of total capacity



Essex Parking Guidance Part 1

Developm	ent Type	Vehicle	PTW	Disabled
F1(a):	Education – Primary/ Secondary	1 space per 15 pupils		
Provision of educa- tion	Education – Further/Higher	1 space per 15 students for staff members	_ 1 space plus 1 space	1 bay or 5% of total capacity, whichever is greater
F1(b) Art g	alleries		per 20 car spaces for	
F1(c) Muse	eums		first 100 car spaces,	200 vehicle bays or fewer: 3 bays or 6% of total
F1(d) Publ	ic libraries or public reading rooms		then 1 space per 30 car spaces over 100 car	capacity, whichever is greater
F1(e) Publi	ic halls or exhibition halls	To be considered on a case-by-case basis	spaces	
	c worship or religious instruction (or in n with such use)			Over 200 vehicle bays: 4 bays plus 4% of total capacity
F1(g) Law	courts			
F2(a)	Shops (mostly) selling essential goods, including food, where the shop's premises do not exceed 280m2 and there is no other such facility within 1000m	1 space per 45m2	1 space as a minimum	1 bay as a minimum
F2(b)	Halls or meeting places for the principal use of the local community	1 space per 30m ²	1 space per 30 car parking spaces	1 bay or 6% of total capacity, whichever is greater
F2(c)	Areas or places for outdoor sport or recreation (not involving motorised vehicles or firearms)	Outdoor team sport: 20 spaces per pitch plus 1 space per 10 spectator seats Recreation: To be considered on a case-by-case basis	1 space plus 1 space per 20 car spaces for first 100 car spaces,	200 vehicle bays or fewer: 3 bays or 6% of total capacity, whichever is greater
	Golf clubs	3 spaces per hole	then 1 space per 30	Over 200 vehicle bays: 4 bays plus 4% of total
F2(d)	Indoor or outdoor swimming pools or skating rinks	1 space per 10m ² of public area	car spaces over 100 car spaces	capacity
	Bus stations	None unless justified	_	
	Bus stops (key)	N/A	Individual merit	N/A
Sui	Caravan parks	1 space per pitch plus 1 space per full time staff equivalent	1 space plus 1 space per 20 car spaces for	200 vehicle bays or fewer: 3 bays or 6% of total
Generis	Car park (including park and ride sites)	To be considered on a case-by-case basis	first 100 car spaces, then 1 space per 30 car spaces over 100 car	capacity, whichever is greater Over 200 vehicle bays: 4 bays plus 4% of total capacity
	Cash & carry/retail warehouse clubs	1 space per 40m ²		
	Cinema	1 space per 10 seats	spaces	, ,



Essex Parking Guidance Part 1

Developm	ent Type	Vehicle	PTW	Disabled
	Conference facilities (see informative notes)	1 space per 10 seats	1 space plus 1 space per 20 car spaces for - first 100 car spaces,	200 vehicle bays or fewer: 2 bays or 5% of total capacity, whichever is greater Over 200 vehicle bays: 4 bays plus 4% of total capacity
	Drinking establishments	1 space per 10m ²	then 1 space per 30	200 vehicle bays or fewer: 3 bays or 6% of total
	Garden centres (see informative notes)	1 space per 50m ² (retail area covered and uncovered)	car spaces over 100 car spaces	capacity, whichever is greater Over 200 vehicle bays: 4 bays plus 4% of total capacity
Sui	HMO (for seven+ residents)	Spaces to be determined on a case-by- case basis depending on location, connectivity level and dwelling type	Spaces to be deter- mined on a case-by- case basis depending on location, connec- tivity level and dwelling type	N/A if parking is in curtilage of dwelling
Generis	Hostel	1 space per full time equivalent staff member		200 vehicle bays or fewer: 3 bays or 6% of total capacity, whichever is greater
	Hot food takeaways	1 space per 30m ²		Over 200 vehicle bays: 4 bays plus 4% of total
	Marina	1 space per 4 mooring berths	-	capacity
	Motor vehicle service centres	0.75 space per full time equivalent staff member + 1 space per 40m ²	- 1 space plus 1 space per 20 car spaces for first 100 car spaces,	200 vehicle bays or fewer: 2 bays or 5% of total capacity, whichever is greater
	Motor vehicle showrooms (see informative notes)	1 space per 50m ² show area	then 1 space per 30 car spaces over 100 car spaces	Over 200 vehicle bays: 6 bays plus 2% of total capacity
	Nightclubs	1 space per full time equivalent staff member		200 vehicle bays or fewer: 3 bays or 6% of total capacity, whichever is greater
	Fuel stations (see informative notes)	1 space per 30m ² retail space		Over 200 vehicle bays: 4 bays plus 4% of total
	Rail stations	To be considered on a case-by-case basis		capacity



8.2.1 Informative Notes

There will inevitably be some developments that will not fall into a specific land use classification used in the UK planning system. In such cases parking provision will be considered on the development's own merit. However, the onus will fall to the developer to demonstrate that the level of parking provided is appropriate and will not lead to problems of on-street parking on the adjacent highway network. This will usually be demonstrated through a Transport Assessment (TA) or Transport Statement (TS).

To prevent inadvertently negatively affecting business viability, this consideration also

applies to employment development in Use Classes B and E to reflect specific operational differences and allowing for better flexibility over the blanket application of the standard when, in practice, any two businesses in the same broad Use Class are unlikely to have the same parking needs.

Multifunctional uses must be considered per individual class use and when assessing the parking requirements of a development, adequate parking is required to be allocated in a manner that encompasses all uses, taking into account cross-visitation.

Further notes for consideration per applicable land use class are detailed below.

Land Use Class / Facility Type	Informative Note
B2	If a site office is included in the development, then an E(g) parking standard should be applied for that area.
B8	It is acknowledged that there is an increasing trend for B8 developments with a retail element, where there is the option for customers to visit a counter at the premises and make purchases. For developments such as this, additional customer parking should be allocated, equivalent to the E(a, b, c) standard for the floor space that has public access
C1	Provision for staff and guests is combined and included in the '1 space per room' vehicle allocation but calculated per room as the determining metric. A lower provision of vehicle parking may be appropriate in highly connected areas and/ or where existing car parking facilities exist.
	The modern-day hotel is seldom used solely as a hotel and often offers multi- functional amenities such as conference facilities, restaurants and gyms. These multifunctional uses must be considered per individual class use and adequate parking allocated to encompass all uses when considering the potential for cross-visitation.
C2 (hospital)	With regard to parking, it should be acknowledged that particular needs of hospitals arising from their 24-hour service (which impacts on accessibility for patients and visitors and on staff working patterns) should be taken into account and parking provision provided accordingly.
	The impact of parking on the surrounding area should be considered and if necessary, provide appropriate traffic management measures (e.g., resident parking scheme) to prevent illicit parking on neighbouring streets by people travelling to the hospital site. Travel plans for staff, patients and visitors play an important role in traffic reduction and especially encourage modal shift for staff.



Land Use Class / Facility Type	Informative Note
E(b)	Parking standards for large developments, such as large department stores, and shopping centres will be considered on a case-by-case basis and should be agreed with the relevant Local Planning and Highway Authorities.
E(d)	Consider adequate coach parking.
Sui Generis	
Cash & carry/retail warehouse clubs	Larger spaces for vans, as per the stipulated dimensions in Section 7, should be considered for Cash and Carry facilities.
Conference Facilities	If in a location of poor or moderate connectivity, the parking requirement is to be considered on individual merits, subject to a TA.
Garden Centres	Garden Centres attached to DIY stores should be considered under E (a, b, c) use
Motor Vehicle Showrooms	Show area to include space inside and outside, used for the display of cars. Layout must be considered for car transporters to load/unload off of the highway.
Petrol Filling Stations	Consider layout of forecourt to include allowance for loading, unloading and turning of delivery vehicles and ATM (if present) users.
Recycling Centre/Civic Amenity Sites	Parking is required as close to end destinations as possible for short periods of time (drop-off), naturally queues will form. Stack back facilities should be provided to minimise queuing onto a major route. A TA will be required to look at predicted queue lengths and other factors.
Stadia	Consider adequate coach parking. A TA will be required.
Theatres	Shared parking for evening events should be considered on daytime parking sites. Consider adequate coach parking.
Vehicle Rental/Hire	Sufficient allocation of visitor parking is required. Provision for 'hired' car parking must be considered, although not included in the parking space allocation.



APPENDIX A

CONNECTIVITY MAPS

EPOA Page: 94 rof: 920 Officers Association
































APPENDIX B

COMBINED STANDARDS TABLE





PARKING GUIDANCE

PART 2: GARDEN COMMUNITIES AND LARGE SCALE DEVELOPMENTS



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ACRONYMS

ECC	Essex County Council
EDG	Essex Design Guide
EPOA	Essex Planning Officers Association
EV	Electric vehicle
GC	Garden Community
LHA	Local highway authority
LPA	Local planning authority
LSOA	Lower Super Output Area (a Census geographic area)
LSD	Large scale development
NPPF	National Planning Policy Framework
PTAL	Public Transport Accessibility Level
PTW	Powered two wheeler
SuDS	Sustainable Drainage Systems



1. INTRODUCTION

1.1 PURPOSE OF THIS PART 2 GUIDANCE

This parking guidance supports the Part 1 Essex Parking Standards produced by the Essex Planning Officers Association (EPOA) in collaboration with Essex County Council, the district councils and the unitary authorities. The Part 1 guidance applies to all new developments in Essex. Whilst this Part 2 guidance is intended for application to Garden Communities (GCs) and large-scale developments (LSDs), Part 1 is also relevant to these sites. Similarly, Part 2 may also be relevant to some smaller development, particularly those in highly connected locations.

GCs and LSDs are defined as follows for the purposes of this guidance:

- Large scale developments are defined as residential-led developments usually with other supporting land uses such as education, retail, commercial and community - but which are not recognised as GCs. LSDs are likely to be associated with existing settlements rather than standalone developments, but could comprise around 1,000+ homes. They do not refer to other significant developments such as business parks, logistics centres or energy / industrial / processing sites, and refer to a significantly greater scale of development than the 'major development' definition adopted in the planning system (referring to development of over 10 dwellings). If not defined within Local Plans, the decision over whether a development is to be classed as an LSD should be discussed with the local planning and local highway authorities (LPAs / LHAs) during pre-application.
- Garden Communities are defined as strategic, large-scale developments, acting as an extension to an existing town or forming a new settlement. They a defined

by their underpinning principles, and can range in scale from around 3,000 homes to 10,000+ homes (as part of mixed-use development). They represent a significant change in the traditional approach to delivery of strategic development, by virtue of their scale, underpinning principles, context, and Local Plan policy support. Many GCs are also recognised by the Government and have received funding to support their delivery, typically through a combination of the public and private sector, and existing local communities.

For simplicity, sometimes in this guidance the above types of development are collectively referred to as 'strategic development'. Given the nature of these developments, this Part 2 guidance has a focus on residential parking, for all modes. It also covers parking associated with other land uses typically found within a large residential-led development, such as retail, commercial and community uses, given that parking availability at a destination can influence residential trips just as much as availability at the origin. Where a land use is not specifically mentioned in this guidance, the Part 1 guidance should be referred to.

This Part 2 guidance has been developed to guide the quantum and design of parking in new strategic developments reflecting objectives relating to reducing car use, enhancing sustainable mobility and enabling place quality and design. It is prepared on the basis that strategic developments in Essex will be developed as sustainable places. It therefore necessarily challenges conventional approaches to parking standards and design, and for this reason an Evidence Base Report has been prepared to support this guidance and underpin the recommendations made within it.

Monitoring and evaluation will be important to understand the practical applications of this



approach as developments progress through the planning process and on to delivery. Review of this guidance should consider its success in achieving the envisioned outcomes as well as application throughout the planning process. LPAs should utilise the opportunity to learn from each other and continue to make improvements to the guidance as developments progress.

1.2 HOW TO USE THE PART 2 GUIDANCE

As with the Part 1 guidance, this Part 2 guidance is aimed at:

- LPAs and LHAs who have adopted the guidance, in determining appropriate levels and design of parking within GCs and LSDs.
- Developers of GCs and LSDs, and their agents and consultants, when undertaking masterplanning and preparing planning applications.

The guidance can be applied to authorities in Greater Essex (including unitary authorities) but may also be of value to neighbouring authorities, where cross-boundary strategic developments are being delivered. For this reason, some mapping presented in this guidance shows areas outside of the EPOA area.

It is anticipated that this guidance will be applied at the planning and pre-planning stages of development, informing outline and reserved matters planning applications in tandem with Transport Assessments and masterplanning. The connectivity component in Chapter 4 may also be useful informing site allocations in Local Plans and infrastructure in Local Transport Plans, as well as potentially being useful for developments in town / city centres where there is good connectivity. The Part 1 standards aim to reduce ambiguity around parking standards for smaller scale developments, to make planning decisions more straightforward. It is however expected that, given their complexities, GCs and LSDs will be subject to extensive baselining, scoping and masterplanning and there will be negotiation over many factors relating to transport and movement. Therefore, whilst this guidance provides more detail than previously in relation to large and complex sites in Essex, it still allows for some flexibility in how parking is designed into strategic developments. This flexibility will ensure that good outcomes are being achieved in the right places, recognising that the context and location of strategic developments will influence the quantum and design of parking within them.

Three components combine to form the process for using this guidance:

- Outcomes: sets out how parking relates to high-level sustainable mobility and design outcomes relevant to GCs and LSDs, and encourages an understanding of the 'vision' to be achieved by the development being assessed. The Outcomes component is described in Chapter 2.
- Connectivity: explores the potential for the outcomes to be achieved in spatial and infrastructure terms, both now and in the future. Based on connectivity mapping and scoring against criteria, the approach suggests a quantum of parking which will be appropriate to the development being assessed. GCs and LSDs which score highly will be able to introduce more progressive parking standards that reflect their high levels of connectivity by walking, cycling and public transport. The Connectivity component is described in Chapter 4.
- Design: guides the design of parking into the development being assessed, in terms of its location and typology. The Design component is described in Chapter 1.



The process for using this Part 2 guidance based on the three components is shown illustratively below.



1.3 WHEN TO APPLY IT

The Part 1 guidance covers detailed technical elements of parking provision for all modes, and these are not duplicated in this guidance. When considering the following, the Part 1 guidance should therefore be referred to for:

- Vehicle and powered two-wheeler (PTW) parking bay dimensions and car park layouts (e.g. layout of spaces, aisle width).
- Cycle parking dimensions and layout (e.g. type of stand / rack, minimum spacing).
- Parking for mobility impaired vehicle dimensions and layout.
- Electric Vehicle charging infrastructure (charge point specifications, consumer capacity considerations).
- Flooding and drainage implications for different types of parking surface.
- Car Park Management Plans and parking enforcement.

This guidance also refers to the Part 1 standards for the level of cycle, electric vehicle and powered two wheeler (PTW) parking spaces. A progressive approach which enhances provision for these modes has been taken in the Part 1 guidance, and as this represents best practice, the standards are not altered in this Part 2 guidance. Further detail is contained in Chapter 4.



2. THE ROLE OF PARKING IN GCS AND LSDS

2.1 THE CURRENT PROBLEM

Places within Essex and across the UK which have been designed around the car have perpetuated car dependency, in turn worsening congestion, climate change and public health. The lack of alternative choices has been perceived as a part of the demand for parking spaces, and this has influenced the definition of parking standards.



Appendix A presents information on car ownership and usage levels in Essex, setting out the existing situation and context for this Part 2 guidance. The Connectivity component of this guidance takes the above considerations and existing context into account.

2.2 THE VISION AND OUTCOMES

GCs and LSDs present opportunities to tackle these challenges, by promoting walkable, vibrant neighbourhoods, where, as a result, you do not need a car to move around. Sustainable travel and people-oriented places tend to have better health, air quality, safety and social outcomes compared to those designed around the car. A <u>New development</u> <u>model for Essex</u> identifies opportunities for Essex to promote more sustainable development forms ways to overcome barriers to walkability. ECC's <u>GC principles</u>¹ and their relevance to parking are illustrated in Figure 2 1, demonstrating that the storage, ownership and use of cars is intrinsically linked to what makes a successful strategic development. Careful integration of parking is a means of facilitating density, elevating street design and creating safer streets. This in turn can drive up land value and marketability, by leaving space for more homes and facilities, and creating a place where people want to live. Providing some 'living streets' within a development to create opportunities for safe, car-free active travel and children's play can enhance health and sense of community.



¹ drawing on the Town and Country Planning Association's <u>Garden City Principles</u>, and the <u>Healthy New Town Principles</u>

Car free developments may be appropriate in highly connected places, and some areas within large scale and garden community developments where sustainable transport connectivity provides a high level of service to support lifestyles free from car ownership.

These principles should be applied in the context of an individual site. The guidance does not intend to set a 'one size fits all' approach but provide guidance to shape the outputs delivered when planning parking and transport.

Figure 2-1: Garden Community principles

Living environment	Removing the barriers presented by roads, parking and motorised transport naturally helps to create more walkable, vibrant and social neighbourhoods.			
Employment opportunities	Mean that people have more of what they need on their doorstep, and commuting trips for some are shorter and less reliant on motorised travel.			
Integrated and sustainable transport	Parking for all modes is provided and allows for seamless interchange between modes, prioritising active and sustainable forms of travel over parking for private cars.			
Smart and sustainable living	Places are digitally connected and embrace future technologies relating to public transport, electrification and parking / traffic demand management.			
Strong leadership	Across the community, strong corporate, political and public leadership will maintain commitment to the vision for a low-car, people-centred place.			
Active local stewardship	Assets such as green infrastructure, community facilities / areas and parking is managed in perpetuity with direct involvement from residents and businesses.			
Good design	High quality design of streets and public realm considers the sympathetic design of parking for all modes into the built environment and its management long term.			
Green infrastructure	Parking provision is integrated with, rather than taking precedence over, blue and green infrastructure. The landscaping masks parking wherever possible.			

Influenced by the EDG GC principles, and other relevant local and national guidance documents, a succinct set of desirable outcomes related to parking at GCs and LSDs in Essex is set out in Figure 2-2. It represents the outcomes component of this Part 2 guidance, forming the basis of decisions related to parking and overall street design at new strategic developments in Essex. It is recognised that each authority has differing guiding principles / strategic objectives, and any development should align to the latest relevant documents. The outcomes that parking can influence relate to economy, environment, health and wellbeing.



Parking in GCs and LSDs will...

Contribute to walkable and liveable neighbourhoods

- Where day-to-day facilities are within a 15-20 minute walk.
- Through enhancing the built form, streetscape, and public realm through beautiful and creative design that does not compromise road safety or placemaking.





Facilitate a more sustainable future

- By ensuring that charging infrastructure is actively or passively installed throughout the site and energy demand can be met sustainably.
- By ensuring the net-zero carbon transition and climate change adaptation through sustainable materials, construction, green/blue infrastructure, SuDS, and landscaping.
- By promoting active and sustainable transportation by aiming for around 60% of trips to begin or end within the development using such modes.

Design for multi-modal accessibility

- Accommodating all modes of transport, including bicycles and e-mobility such as e-bikes and scooters as well as mobility aids, rapid and standard buses, and demand responsive vehicles.
- Ensuring that essential and emergency vehicles can also safely and efficiently use the space



Encourage a diverse and flexible community

- Appropriately supporting the mix of land uses, tenures, and people using the site to reflect differing requirements relating to age, mobility, accessibility and freight.
- Maximising land use efficiency and flexibility by balancing allocated / unallocated and on / off-plot provisions, sharing parking among uses, and enabling future repurposing.
- Facilitate logistics hubs so that vans, LGVs and HGVs pick up additional loads once they have dropped off their original goods to avoid vehicles travelling empty.

Present no net cost to communities in the long term

• Support from or input into community stewardship and land value capture could contribute to ongoingmanagement, enforcement and maintenance.





2.3 THE PARKING HIERARCHY

The parking hierarchy below reflects the outcomes and is a simple and practical reference point when considering the quantum, design and provision of parking in new GCs and LSDs throughout the remainder of this guidance. It reflects an order of priority as follows:

- The storage of active and sustainable mobility and e-mobility modes should be considered first and made most convenient, attractive and prominent. These modes include (but are not limited to) bicycles, e-bikes and cargo bikes, scooters and e-scooters, and mobility scooters.
- Where vehicle parking is provided the space for car sharing should be most convenient and attractive (applicable to destination land uses such as employment). EV charging infrastructure should become more available and initially more convenient as the vehicle fleet switches from petrol and diesel vehicles. Dedicated space should be made available for PTWs.
- Parking for petrol and diesel private vehicles should be provided where necessary and carefully integrated into the streetscape.

This hierarchy does not explicitly consider the potential for car free developments which should be promoted in the right locations and development context. While it is acknowledged that some smaller developments may aspire to provide car free developments, in the context of larger scale and garden community developments, it is considered that some car parking will be required, and the hierarchy implemented. Car free developments should include appropriate provision for vehicle drop-off/pick-up and deliveries.





3. GUIDANCE ON SUPPORTING MEASURES



The Evidence Base demonstrates that restraining car parking provision in isolation (e.g. through parking standards, or on-street parking controls) without other supporting measures can result in poor outcomes, which influence the attractiveness and quality of a place. Reducing car parking provision is just one mechanism out of many sustainable mobility interventions that need to work together to support an overall reduction in private vehicle usage. The NPPF Paragraph 111² states:

"If setting local parking standards for residential and non-residential development, policies should take into account:

- (a) the accessibility of the development;
- (b) the type, mix and use of development;

(c) the availability of and opportunities for public transport;

(d) local car ownership levels; and

(e) the need to ensure an adequate provision of spaces for charging plug-in and other ultra-low emission vehicles."



² https://www.gov.uk/government/publications/national-planning-policy-framework--2

Quantifying the impact of transport and planning interventions on parking demand is challenging because the places in which they are delivered do not operate in a vacuum. Isolating the impacts of single interventions is seldom possible, but there is evidence that demonstrates that:

- Combining multiple measures that are known to contribute to sustainable travel patterns increases their effectiveness as a range of measures is more likely to meet more people's needs, for a wider range of trips. This includes a range of land use measures.
- Positively influencing travel behaviours depends on human choice, so a range of measures that encourage people towards desirable travel modes is required. For example, ensuring that sustainable travel options present safe and secure ways of travelling that are effective in taking people where they want to go, including supporting linked trips, is important.
- Early infrastructure investment is vitally important but works best when accompanied by new public transport services and behavioural measures to help people make more sustainable travel choices.

As such, to be effective and contribute towards achieving sustainable travel outcomes, an appropriate reduction in car parking provision in strategic developments in Essex can only be delivered alongside the supporting measures described in this chapter. These are discussed in brief in relation to car use and ownership, but this does not represent comprehensive guidance on designing for sustainable mobility outcomes, and should be viewed in the context of other strategies around good built form and landscape design. The supporting measures here feed directly into the connectivity-led standards detailed in Chapter 4.

This Parking Guidance is not designed to

provide an exhaustive list of sustainable transport measures. Application of a wide range of existing local and regional strategies that have been endorsed to promote sustainable transport should be employed alongside this parking guidance. Relevant documents include the Local Transport Plan as well as strategies / plans on air quality and climate change, mode specific strategies and area design guides.

3.1 DENSITY AND LAND USE PLANNING

The design of the urban environment can encourage active travel and contribute positively to public health and social wellbeing. A key part of this is limiting the access of vehicles, and where access is provided, managing the volume and speed of vehicles in 'human scale' spaces (including public squares and residential streets) through traffic management measures such as filtered permeability³.

A varied mix of uses (residential, employment, leisure, retail and education) within new developments also encourages more sustainable travel patterns, by allowing more trips to be made internally, as does building at higher density. By reducing the land required for vehicle parking, land can be more efficiently used for development, creating smaller blocks and in turn bringing facilities and homes closer together, resulting in more walkable neighbourhoods. This creates a virtuous circle of more active streets, which encourages more walking and cycling.

Density has been shown to have a clear relationship with car kilometres driven per capita and delivering well planned higher density developments also enables public transport to be more viable and provide better connectivity to more dwellings.



³ Filtered permeability controls access by private car in order to reduce traffic levels in residential streets and to provide journey time advantage to walking, cycling and public transport

This Walkable Neighbourhood philosophy is centred around creating places that are planned to reduce the need to travel longer distances. By integrating a mix of key land uses such as green spaces, retail, education, healthcare and community facilities within a 15-20-minute walk from people's homes active and sustainable travel are promoted.

It should be noted that building at higher density need not entail high-rise buildings and compromised public spaces, with 'gentle' density radiating out from local centres in strategic developments proving to be successful in recent UK settings, such as Poundbury in Dorset. The case studies throughout this report are included to illustrate different approaches and do not necessarily reflect the answer, but provide built examples to illustrate the principles discussed.

3.2 ACTIVE TRAVEL

Walking forms a key part of almost every journey. Nonetheless the design of the walking environment is often compromised in order to provide convenient car parking and road space, which encourages increased car ownership and use. People without access to a car are more likely to walk as a mode of transport, with the Evidence Base demonstrating that households without a car are as much as 20% more likely to undertake journeys on foot as households with one car.

Walking infrastructure should be safe, direct and convenient, overcoming severance and barriers and ideally segregated from cycling infrastructure. It should be well lit, accessible and adequate in width, and with moments of interest such as public art to improve amenity and legibility, such as pocket / linear parks, fitness trails, 'play on the way', resting stops and open space. Potential to integrate sustainable travel and PRoW routes with nature and green infrastructure creates opportunities for wildlife, and could include, but not be limited to, sustainable drainage systems, native hedgerows, tree and shrub planting. As with walking, encouraging cycling necessitates a combination of infrastructure and behavioural measures. Segregated cycle lanes and secure cycle parking at the origin and the destination can both contribute to increasing cycling mode share. Application of relevant local and national guidance and policy such as Gear Change and LTN1/20 should be applied. Cycle and e-bike hire also allows people to cycle for a single stage of a longer journey, and can encourage people to try cycling who otherwise might not.

The Walkable Neighbourhoods study provides guidance on creating places where walking is the natural first choice, because the streets and public realm are of exemplar quality and the facilities that people need to access on a day-to-day basis are within a short distance of every home. This is facilitated by higher densities and effective land use planning, as described above.

3.3 PUBLIC TRANSPORT

Public transport provides a sustainable option for journeys that are further than a reasonable walk or cycle distance, as well as catering for those with impaired mobility where active modes are less of an option. They also provide safe and comfortable transport in bad weather, in the evening or when carrying shopping for example. Trains, buses, trams and forms of community transport (such as demand responsive) can all contribute to facilitating trips more sustainably than private vehicles.

Large towns and cities achieve the highest levels of public transport use and in turn support commercially viable services, often comprising of a multi-modal system such as bus. This suggests that high frequency (ideally every ten minutes or more), reliable multi-modal public transport with significant penetration across dense urban areas is important in encouraging high levels of public transport use and reduce car use.



Bus journey times, compared to the comparable car trip, are also a factor in achieving a good mode share. Bus priority infrastructure such as traffic signal priority, bus lane, bus rapid transit and bus gates can offer advantages to public transport journey time through bypassing congestion and more direct routing. These contribute to making public transport services more attractive than using private cars.

The Evidence Base confirms that the proximity of bus stops to destinations (e.g. workplaces) is equally as important as their proximity to origins (i.e. homes), and that low cost public transport options are important if people are to view them as cheaper than driving, the costs of which are often perceived as lower (especially when parking at the destination is free). All bus stops should be high quality in their design, provide at least shelter and seating and should be within 400m of every home / key destination. Passenger information should be included and be real-time where possible. Safety and perceptions of safety both at bus stops and on vehicles are also important.

3.4 CAR CLUBS AND SHARED MOBILITY

The Evidence Base highlights that car clubs and shared ownership of cars are still an emerging mechanism for reducing car use and car ownership, but that recent evidence suggest they can have a positive impact on car ownership if introduced in the right contexts. Research by CoMoUK⁴ (February, 2022) suggests that each car club vehicle can on average replace 18 to 20 private cars.

Car clubs can be effective in accommodating occasional longer distance journeys, or journeys which are more difficult to make by public transport, with everyday trips being made using sustainable and active modes. They are also becoming a valuable sales tool for developers, with many prospective residents seeking out the comfort of access to a second vehicle, without needing to own it (and cover the costs of vehicle ownership). The decision to give up a car is also one often made around significant life changes, for example moving house, which suggests building shared car ownership into new developments has the potential to engender the greatest uptakes.





1 car club trip can take up to 20 private cars off the road

4 https://uploads-ssl.webflow.com/6102564995f71c83fba14d54/6230798c0eedd6b324670851_CoMoUK%20New%20 Developments%20Guidance.pdf



Shared mobility could have the potential to reduce household car ownership and the proportion of lone-driver trips which are made in cars. There may be a role for car clubs to play in bridging the gap between one and two car households, if space is only provided for one vehicle to park per dwelling.

Car clubs can go hand in hand with mobility hubs, which should be provided within walking distance of every home and at minimum include a bus stop, seating, shelters and bicycle parking. Larger, 'core' mobility hubs offer the opportunity to co-locate car club and car hire spaces, retail, freight consolidation and parcel lockers, bike/e-bike and other micro-mobility hire, and community space.

3.5 DEMAND MANAGEMENT

Positive measures which work to encourage new site users to make more sustainable choices should be more convenient, direct and attractive than single occupancy private car trips. Research shows that even when sustainable travel choices are available, they will not be taken up to their full potential if it remains comparatively easy to travel by car.

Effective management and maintenance of parking provision is necessary to ensure an attractive and high-quality place is delivered which realises the outcomes (set out in Figure 2-1).

Demand management can cover parking and traffic, and these cover all parts of a journey, at origin, at destination and along the way. For example:

- Parking management
 - On-street parking or loading restrictions
 - Controlled Parking Zones and Restricted Parking Zones
 - Pay & display parking
 - Leased or rented parking

- Traffic management
 - Traffic calming
 - Modal filters and bus gates
 - Car-free streets and Low Traffic Neighbourhoods
 - 20mph speed limits / zones
 - Prioritising walking, cycling and public transport

Leased / rented parking in particular forms a potentially highly effective method of parking control in strategic developments, in turn also generating funding for enforcement, maintenance and wider sustainable travel interventions. In GCs this could be part of stewardship.

3.6 STEWARDSHIP AND ENFORCEMENT

There are a number of options for delivery mechanisms and long-term stewardship of GCs, and the Town and Country Planning Association have collated and produced numerous resources on the subject of Stewardship⁵. Stewardship models can provide a mechanism to become self-financing and contribute to the creation and sustainment of good quality places (including key non-car infrastructure such as safe cycling and walking routes) for the long term⁶ when applied at scale across GCs or LSDs. They are critical in ensuring the longevity and guality of a place, without whole reliance on the public sector. Parking control is also essential in some areas, for example on some blue light routes or along rapid transit corridors.

Parking fits into this model in that stewardship can provide a mechanism by which parking restrictions are managed / enforced, but at the same, the revenue generated by parking (fines, leasing, pay & display) can be



⁵ https://www.tcpa.org.uk/resources/relevant-stewardship-resources-and-further-information/

^{6 &}lt;u>https://www.pinsentmasons.com/out-law/guides/steward-ship-vehicles-garden-communities</u>

fed back into the stewardship body and other functions such as utilities, parks and public realm management. However, income from car parking should not become a "cash cow" and other sources of on-going revenue must be available to fund these functions, including service charging, ongoing developer contributions, and other grants, loans and bonds.

Given the good opportunity that parking restraint represents in terms of demand management, it is important to recognise that any parking control (e.g. yellow lines, controlled parking zones or paid for parking) would have associated on-going staffing costs, including enforcement officers on the ground, cameras, back office support, and maintenance of infrastructure such as surfaces, ticket machines and signage. The strategy for accommodating ad-hoc drop-offs, visitors and vehicles relating to deliveries and servicing should also be considered (for example through allowing for waiting, issuing of visitor passes, etc.). A balanced approach should be taken, considering the potential to reduce total parking through higher proportions of off-plot / on-street provision against the long-term requirement for enforcement.

Given the above, the approach to stewardship, and parking enforcement, should be considered by site promoters from the outset. Streets should be designed to limit the likelihood of people parking vehicles outside properties rather than in the off-plot parking courts. Where on-street parking is proposed these should be carefully considered and, where appropriate, controlled and enforced through Traffic Regulation Orders, or private management arrangements for unadopted highway, where appropriate.

All sites should have a Parking Management Plan. This can be linked to stewardship approaches to support the implementation of management and enforcement of parking.

Retrospectively introducing Traffic Regulation Orders or other forms of parking control once a development is operational will present challenges in terms of costs and changing embedded behaviours. An assessment of the likely consequences of enforcing or not enforcing should be undertaken when initially planning development, engaging with the North Essex and South Essex Parking Partnerships, and including provision of effective management and policing resources. This assessment should take into account factors such as proximity to attractors (such as stations or schools), likely car ownership and other deterrents / measures which are planned. Introducing parking enforcement when development is being planned and built means that the costs can be factored into Section 106 agreements rather than borne by the LHA. Parking controls can also be extended over areas which are not vet adopted by the LHA, further helping to embed behaviours early.



4. CONNECTIVITY-LED STANDARDS

4.1 INTRODUCTION

To help inform decisions on parking levels for GCs and LSDs a Connectivity Tool has been developed. The Tool's main steps are described below and a hypothetical worked example is set out in Appendix E.

The Connectivity Tool is designed with the expectation that large scale developments will need to meet certain standards to encourage sustainable travel. If such developments do not meet the minimum scores in the tool's framework, they might not be acceptable in sustainable mobility and planning terms.

The Tool suggests that for developments that score higher, it would be appropriate to provide fewer parking spaces than those set out in Part 1.

While the Part 2 guidance is aimed at GCs and LSDs, LPAs can also use the Connectivity Tool for smaller developments in places that are easy to get around, like city / town centres.

The Part 1 standards form a baseline to calculate the overall parking level. The level of parking is based on the Part 1 'low connectivity' standards, which are the most generous and often best represent the locations of GCs and LSDs.

The overall standards are presented as a parking level. This means a total number of vehicle parking spaces is suggested for an entire site or phase but it's flexible how and where these are included in masterplans.





4.2 EVIDENCING THE APPROACH

The Connectivity Tool is provided on the EPOA website and will be updated periodically to reflect changes to baseline situation. Applicants should evidence the calculations for each phase of development by providing copies of the Connectivity Tool as part of the planning submission (one copy per phase / neighbourhood, if applicable).

This Part 2 guidance may be relevant to sites which are adjacent or nearby but promoted by different landowners or developers, even if individually they fall below the definitions of an LSD or GC. In these instances, decisions should be made based on what is certain and deliverable, which may result in each application being considered on its own merits. This guidance, however, encourages early and proactive discussions between developers and the LPA / LHA to establish mechanisms for building certainty, joint funding of interventions, and potential consideration as 'one' development within the Connectivity Tool.

STEP 0 – SHOULD THE CONNECTIVITY TOOL BE APPLIED?



The decision tree in Figure 4-1 shows how the Connectivity Tool applies at different stages of the planning process and for different phases of development. Initially it can be used as an indicator of the scale of parking within a strategic development, as well as to understand how connected a development could be and where improvements could be made.

The Tool can also be used for outline applications, if there is an idea of phases, parcels or neighbourhoods and their associated infrastructure. Parking provision is most often detailed in Full and Reserved Matters applications, and at this point it is expected that the detail of infrastructure delivery, development quanta and connectivity are also known.

It is important to note that the Connectivity Tool does not incentivise excessive parking provision in early phases of development. GCs and LSDs overall must meet the minimum thresholds against the Connectivity Tool's scoring framework. The Tool allows for a change from the Part 1 standards where infrastructure is delivered early, but equally recognises that under-provision of parking before there are other genuine sustainable travel choices is likely to result in parking overspill. It is important that proposals deliver sustainable transport infrastructure prior to occupation to encourage sustainable travel habits from day one. Where a greater level of parking is provided in early phases, the design component of the Part 2 guidance is important to ensure that parking does not dominate streets and places.

Early phase parking provision should be revisited and repurposed as and when the later phases (and their associated infrastructure) are constructed, and their sustainable travel benefits are realised.



Figure 4-1: Decision tree for use of Connectivity Tool





STEP 1 – DETERMINE LEVEL OF PARKING BASED ON PART 1 STANDARDS



The Connectivity Tool uses the C3 residential parking levels as set out by the Part 1 standards (for 'low connectivity' areas⁷) as a baseline (replicated below for ease). An appropriate level of reduction from this level is calculated through the Connectivity Tool.

Table 4-1: Part 1 standards for C3 residential development in 'low connectivity' areas

Use	Vehicle	Cycle	PTW	Disabled	
1 bedroom	1 space per dwelling*	1 secure covered space per	Large flatted developments	N/A if parking is in curtilage of	
2 bedrooms	2 space per dwelling*	bedroom - None if garage	to provide PTW parking area(s)	dwelling Flatted develop-	
3 bedrooms	2 space per dwelling* or secure area is provided within		based on need	ments to provide a minimum of 5% of number of dwellings or actual need whichever is the greater	
4+ bedrooms					
Visitor/ unallo- cated	0.25 spaces per dwelling (visitor) (rounded up to nearest whole number)	If no garage or secure area is provided within curtilage of dwelling, then 1 space per 40 dwellings for visitors	1 space plus 1 space per 20 car spaces for first 100 car spaces, then 1 space per 30 car spaces over 100 car spaces		

* Excluding garage if less than a 7m x 3.4m internal dimension

⁷ These are locations defined as 'low' or 'very low' connectivity according to the Connectivity Mapping used in Part 1 and included as Map 3 later in this section.







In this step, the development being assessed will be scored against seven metrics; three are defined by data on the existing local context and four are influenced by proposals for the site to deliver good outcomes (described in Chapter 3). The sum of the scores informs the parking level.

The seven metrics in the Connectivity Framework are shown in Table 1 2 overleaf and are as follows:

- Existing car ownership: is shown in Map 1 overleaf, and is derived from car ownership information from the 2021 Census and presented by Lower Super Output Area (LSOA). The colours of the mapping reflect the associated score category (1 to 6). This provides an indication of existing car dependency for the location.
- 2. Existing (commuter) car driver mode share: is shown in Map 2, and is derived from journey to work information from the 2011 Census and presented by LSOA. The colours of the mapping reflect the associated score category (1 to 6). This provides an indication of existing car dependency for access to employment.
- Existing connectivity level: is shown in Map 3. This is made up from a combination of layers which form a picture of existing connectivity levels across the EPOA area. Again, the colours of the mapping reflect the associated score category (1 to 6) and provide an indication of the level of car alternative travel options available.

a. Connections to urban centres within 10-

and 20-minute walking times⁸

- b. Connections to urban centres within 10and 20-minute cycle times⁹
- c. Public Transport Accessibility Level (PTAL)

The individual maps listed above are included in Appendix A. Connectivity maps showing more detail at district / authority level are included in Appendix C. Updates to this mapping will be made annually subject to on data availability, users should ensure application of the latest version.

Where a site or phase is within two areas, the area covering the majority of the site should be used for scoring. Where this is not clear, the presumption should be in favour of the more positive outcome (lower car ownership / lower vehicle mode share / higher connectivity level).

The remaining metrics consider the proposed future situation as follows:

4. Range of land uses – is informed by the availability of key facilities that will support the new development. For the largest strategic developments, it is anticipated that most of these will be delivered within the site to support internal trips



 $^{8\,\}mbox{Using}$ the OS Open Road Data (April 2024) and journey time generated by the software tool TRACC

⁹ Using the OS Open Road Data (April 2024) and journey time generated by the software tool TRACC

¹⁰ Generated from latest (April 2024) public transport data from <u>https://basemap.co.uk/</u> and utilising the software tool TRACC

and shorter trips which can be made by sustainable modes. Delivering these facilities in earlier phases of development can help to establish a local community and more sustainable travel habits for the long term.

- Public transport improvements measured by the frequency and proximity of public transport, but as a proxy to other important considerations around quality of stops / halts, destinations of routes and priority of buses over private vehicles.
- Active mode improvement considering the infrastructure provided for walking and cycling, ensuring safe, convenient and attractive routes (and suitable parking / storage provision) to facilitate local trips compared to comparative vehicle journeys.
- Micromobility / shared transport considering the future availability of shared mobility to increase access to sustainable and active modes, and reduce the need to own vehicles as individuals.

The metrics reflect the key determinants of parking demand, as set out in the Evidence Base and earlier in this guidance. They recognise that even in areas with high car dependency (low scores on the first three metrics) strategic developments can overcome these influences by delivering sustainable transport-focussed interventions and including a variety of land uses (scoring well against the last four metrics). Similarly, new developments cannot rely solely on existing conditions to embed more sustainable travel habits.

This approach to 'scoring' a development requires information on proposals that may change throughout the development and delivery of a site. With phasing approaches to larger development, inter-dependencies with infrastructure projects and other long term society changes, there is a need to revisit scoring should the context of a site change. This repeat scoring exercise is built into the tool, with Step 6 included as a review stage.



EPOA: Part 2 Parking Guidance - Garden Communities and Large Scale Developments Table 4-1: Connectivity tool scoring framework

Metric	1	2	3	4	5	6
	less potential to reduce parking provision more potential to reduce parking provi					
Existing car owner- ship (Map 1)	Existing area has car ownership levels higher than the Essex average (>2 vehicles per household on average)	Existing area has car ownership levels higher than the Essex average (>1.6 vehicles per household)	Existing area has car ownership levels higher than the Essex average (>1.44 per household)	Existing area has car ownership levels lower than the Essex average (<1.44 per household)	Existing area has car ownership levels lower than the Essex average (<1.2 per household)	Existing area has car ownership levels lower than the Essex average (<1 per household)
Existing car driver mode share (Map 2)	Existing local driving mode share is higher than the Essex average (>75%)	Existing car driver mode share is higher than the Essex average (>70%)	Existing car driver mode share is higher than the Essex average (>65%)	Existing local driving mode share is lower than County average (<65%)	Existing car driver mode share is lower than the Essex average (<60%)	Existing car driver mode share is lower than the Essex average (<55%)
Existing connectivity Level (Map 3)	Majority of develop- able masterplan area is of very low connec- tivity	Majority of develop- able masterplan area is of low connectivity	Majority of devel- opable masterplan area is of moderate connectivity	Majority of develop- able masterplan is of good connectivity	Majority of develop- able masterplan is of high connectivity	Majority of develop- able masterplan area is of very high connec- tivity
Range of land uses*	<20% new homes are within a 15-minute walk of at least three facilities	>20% of new homes are within a 15-minute walk of at least three facilities	>40% of new homes are within a 15-minute walk of at least three facilities	>60% of new homes are within a 15-minute walk of at least three facilities	>80% of new homes are within a 15-minute walk of at least four facilities	All new homes are within a 15-minute walk of at least four facilities
Public transport improvements**	Less than 50% of the built development is within 400m of a bus service	At least 50% of the built development is within 400m of bus stop with a service operating every 30 minutes or more	At least 80% of the built development is within 400m of bus stop with a service operating every 30 minutes or more	At least 90% of the built development is within 400m of bus stop with a service operating every 30 minutes or more	At least 90% of the built development is within 400m of bus stop with a service operating every 15 minutes or more	At least 90% of the built development is within 400m of bus stop with a service operating every 10 minutes or more
Active mode improve- ment	None of the built development caters for active modes over cars - it is easier, quicker and more direct to access local services by car				Development caters well for active travel - it is easier/quicker/more direct to access key local services by walking/wheeling than by car	
Micromobility / shared transport***	None of the built development is close to a mobility hub	<20% of the built development is within 800m of a mobility hub	>50% of the built development is within 800m of a mobility hub	>50% of the built development is within 400m of a mobility hub	>70% of the built development is within 400m of a mobility hub	>90% of the built development is within 400m of a mobility hub

*daily facilities (subject to local authority agreement) could include: convenience store, education (nursery, primary school, secondary school), healthcare (pharmacy, GP), employment. **average weekday daytime bus frequency. Rail connectivity may be taken into account in agreement with the LPA and LHA.

***Mobility hub to be defined according to site context and best practice guidance. They should at minimum include one public transport option and one shared transport option according to the CoMoUK accreditation document (see https://www.como.org.uk/mobility-hubs/overview-and-benefits).









STEP 3 – DETERMINE PARKING LEVEL BASED ON PART 2



Summing the scores across the seven metrics results in a total. A higher total score means the development has more potential to achieve better sustainable transport outcomes. Based on the Evidence Base, metrics are associated with outcomes relation to mode share (how people travel) and car ownership rates. These give an idea of what to expect if sustainable transport is prioritised in masterplanning, design and implementation. However, these expectations are not guarantees.

For LSDs a score of 21 or more should be aimed for. GCs have a higher target; a minimum score of 26. If a site falls short initially, negotiation with the LPA and LHA should focus on improving metrics 4 to 7 from Step 2 to create a more sustainable development in transport terms.

Result	0 to 10	11 to 15	16 to 20	21 to 25	26 to 30	31 and above
Outcome	Likely to sustain or worsen business as usual levels of sustainable mode share and car ownership	Likely to sustain business as usual levels of sustainable mode share and car ownership	Opportunity to reach a sustain- able mode share and car ownership rates around the County average	Opportunity to reach >40% sustainable mode share and car ownership rates below 1.44 per household	Opportunity to reach > 50% sustainable mode share and car ownership rates below 1.2 per household	Opportunity to reach >60% sustainable mode share and car ownership rates below 1 per household
	Development unlikely to be acceptable - higher scores need to be achieved			Minimum to be achieved by LSDs	Minimum to be achieved by GCs	Desirable for GCs

			Standards	s to Apply		
Comparison to Part 1 'low connectivity'	Apply Part 1 standards relative to connectivity level	Apply Part 1 standards relative to connectivity level	Apply Part 1 standards relative to connectivity level	Apply low reduction to Part 1 standards	Apply medium reduction to Part 1 standards	Apply high reduction to Part 1 standards



When a development scores higher, a lower level of parking for residential (C3 Use Class) is recommended. These reflect a reduced amount of private parking from Part 1 'low connectivity' C3 standards¹¹. These represent the allowed private residential vehicle parking across the phase / neighbourhood. Approaches to visitor, PTW, disabled, cycle and EV parking are detailed in the following steps.

The applicant needs to demonstrate that this overall parking level has been provided across all of the dwelling types / sizes / tenures within the site / phase. In some cases it's suitable to have some low or no-car development in the centre of a neighbourhood (e.g. apartments within a local centre), whereas more parking might be expected on the edge of a neighbourhood. The sharing of parking level across the site should be equitable across different ownership and property types.

Chapter 1 describes appropriate design types for different contexts, dwelling types and Use Classes.

STEP 4 – ON-/OFF-PLOT PROPORTIONS



The total private parking (excludes visitor and car club spaces) is broken down into specific proportions of on- and off-plot parking. Evidence suggests that off-plot (and ideally unallocated) parking is a more efficient, and often more attractive, way of providing residential parking. Provisions of off-plot parking are also important in reducing and repurposing future parking (see Step 6). Within the Connectivity Tool the following recommendations are generated:

- Proportion of off-plot derived from total private parking level.
- Proportion of on-plot the remainder of total parking can be allocated on-plot.
- Minimum number of additional car club spaces – these are added to the total private parking level and are derived from total dwellings for the site / phase.

The levels recommended are based on the score the site / phase receives in Step 2.

¹¹ The Part 1 'low connectivity' C3 standards are the same as those contained in the adopted 2009 Essex Parking Standards. The reductions from these required in this guidance have already been delivered in many well-connected, strategic developments in Essex, reflecting an organic change in approaches to sustainable development since 2009.





It is anticipated that strategic developments will incorporate land uses beyond C3 residential dwellings, for example leisure, retail, healthcare or commercial. All journeys have an origin and a destination, and conventionally it has been accepted that trip-making is easier to influence at the origin. However, availability of parking at a destination is a key determinant when choosing to drive. Some land uses are better suited to apply restrictions to. Even though applicants have less influence over how people arrive from outside, having an abundance of parking at a destination encourages more car trips there.

The approach to each non-residential land use in a strategic development is determined by the score the site/phase achieved in Step 3. Step 5 adopts three different approaches, depending on the Use Class:

- Parking to be delivered with the same reduction applied to C3 residential in Step 1; or
- Parking to be delivered with some reduction, but not as much as is applied to C3 residential; or
- Parking is to be delivered with no reductions from Part 1, irrespective of the Connectivity Tool score.

Appendix D sets out reductions to non-residential land uses mostly likely to be in a GC or LSD. Part 1 applies for any land uses not listed. The standards in Appendix D represent minimum standards.





When constructing a new development, it's important to also think ahead. This step looks into the future and while it may not be implemented immediately, there is benefit to outlining a strategy for reducing parking in future during the planning stage. By promoting 'interim' approaches to parking design which group together unallocated parking provision can make it easier to repurpose in future. This repurposing of parking could result in benefits beyond greener, healthier developments, with financial benefit to the community or freeholder of freeing up land for other uses. Planning clusters of parking in single ownership, ideally some form of stewardship body, can help to ensure consideration of parking areas on a holistic basis, as well as aiding any repurposing changes in future.

It is not allowable to use further parking restraint (in isolation) to drive down car ownership where sustainable travel targets / outcomes are not being met. Instead, parking provision should be reduced over time, responding to reduced demand for car ownership as a result of:

- Technological and cultural shifts; and
- Delivery of sustainable travel infrastructure and key facilities / amenities.

In Step 6 the scoring in Step 2 of the Tool is repeated, this time envisaging a future where the entire development is complete and all planned infrastructure in place. This forwardlooking perspective is likely to result in the earlier phases scoring higher than they did in Step 2, resulting in a lower total parking. The difference between the initial parking level (Step 2/3) and the potential future parking level (Step 6) should guide the design of parking. Some parking may need to be designed with repurposing in mind (see Chapter 1) and could reduce the off-plot proportion, as this is more straightforward to repurpose. By collating parking, there are wider options for repurposing in future, such as social and educational functions and potentially provide financial benefits.

Considered monitoring should inform the timing and scale of any repurposing to ensure appropriate transition stages where viable alternatives to the car are accessible, frequent and affordable before car ownership is reduced.

Parking for disabled people, car club vehicles and cycle parking provision should not reduce over time, in fact space for these purposes may increase as space previously used for storage of vehicles is repurposed. It may not be appropriate to reduce visitor parking or car parking at non-residential land uses over time; this should be considered on a case-by-case basis with the LPA and LHA.

Where planning permission is required for repurposing land/property in the future, the applicant must demonstrate that development will not worsen the existing parking circumstance.



5. OUTCOMES BY DESIGN

The previous chapters have given guidance on the role of parking in strategic developments and the quantity (level) of parking to be provided based on existing and future connectivity levels. This chapter provides guidance on designing this parking into new sustainable strategic developments. The design of parking is an important element of the National Design Guide and other relevant design publications such as Building for a Healthy Life and Streets for a Healthy Life, and it plays a critical role in the feel and function of streets and spaces, influencing landscaping, placemaking, safety and amenity. Parking does not just affect how a place looks, it can also affect how happy people feel about where they live and work. Parking should feel secure, cater for demand (where other sustainable modes have been maximised) and be accessible for people with reduced mobility.

This chapter guides how the GC and LSD parking outcomes described in Chapter 2 can be realised through applying design principles and typologies, informed by the parking hierarchy which prioritises active and sustainable modes above single occupancy vehicles. It is not exhaustive, prescriptive or detailed design guidance for parking – further detail can be found in Part 1, the EDG, and the national design publications referenced above (amongst others). It is expected that alongside transport practitioners, architects, urban designers, landscape specialists and masterplanners involved in the development of a GC or LSD will take an active role in ensuring that parking design achieves the outcomes.

5.1 DESIGN PRINCIPLES

The six overarching design principles set out in overleaf should guide the design of parking in new GCs and LSDs. It should be noted that the imagery shown in this chapter is used to help illustrate and explain terminology for types of parking, and is not necessarily exemplary of successful design more widely, for example design of buildings or soft landscaping.

5.2 APPLYING THE PRINCIPLES

5.2.1 Place-led design

Place-led design is as important when designing areas of parking as it is when planning the built form, streets and green spaces. Parking and car access does not have to be provided in all streets within developments. Designating some streets as car free, creates a safe space for active travel and play.

Parking should integrate with landscaping and public realm, sitting within it rather than dominating. Materials which complement the palette of the wider development should be used (e.g. on garage doors, surfaces), whilst recognising implications for drainage and maintenance.

A parking area can be made into an environmental asset by combining permeable paving, bioretention and natural drainage systems. Landscape elements could include making the most of shading and greenery, implementing naturalised drainage, using permeable paving, enhancing safe pedestrian routes; integrating and connecting parking into the neighbourhood and surrounding landscape character.

Parking areas and lengths of bays should be screened (for example with planting) to soften the impact of expanses of hardstanding and vehicles. Where it is provided within public spaces or streets, it should utilise sympathetic design concepts which also allow flexibility for its repurposing in the future into uses which better complement and activate the street, such as bike hangars or parklets.



Figure 5-1: Design principles



Place-led design Car parking affects the quality of a place and how people use it. Parking should be place and design-led, embedded in wider urban design and masterplan outcomes, with typologies contained within a Design Code. Parking that is designed in isolation will result in poor outcomes.



Shared wherever possible

Allocated car parking results in inefficient use of land in residential and non-residential settings, because under used space is not available for use by other residents or neighbouring uses, at times of high demand.



Accessible to all People with disabilities may be more likely to need to drive, have access to a car or need adapted cycles. Sufficient parking dedicated to disabled drivers, cyclists and wheelers should be provided for residents and visitors in convenient locations.



Secure and appropriately located

People should feel safe when parking and comfortable leaving their car or cycle behind. Active mode parking should be convenient whereas car parking should be less convenient, (aside from accessible spaces).



Well managed outcomes

Design should manage out inconsiderate parking and therefore the need for enforcement is reduced. The impact on design of the necessary signs and lines should be considered, as well as mechanisms and funding for enforcement and maintenance.



Flexible and future-proofed

Parking should be designed such that it can be repurposed in the future, if demand falls, and so that it can adapt to technologies for electrification of vehicle and micro-mobility modes.



Parking typologies and design elements relevant to the development scale and context should be embedded in Design Codes, identifying appropriate typologies for area, street or building types. Specific local design policies, including adopted DPDs and SPDs, should be adhered to.



ITP – The Avenue (Saffron Walden). Showing parking on street and on driveways which is broken up by planting.



ITP – Newhall (Harlow). Showing a street which incorporates parking typologies that screen parking or take it away from the street entirely.

5.2.2 Shared wherever possible

The Evidence Base demonstrates that shared parking presents the most efficient use of space, both for residential and non-residential land uses. As some households will have one (or no) vehicle, they will not need two allocated spaces, for example. If they are shared, this allows households with more than one vehicle to make use of those spaces instead. Similarly, non-residential land uses tend to reach their peak parking demand at different times of the day, and hence shared parking can cater for peaks across the day if complementary land uses are co-located.

Shared parking will not always be appropriate for every dwelling or land use, and some allocated parking – for example on driveways – adds variety and depth to a street (among other placemaking measures). On-plot and allocated parking can be designed sympathetically, but should not make up the majority of parking at GCs and LSDs (as informed by the outputs of the Connectivity Tool).



ITP - Arkwright Walk (Nottingham). Showing unallocated on street parking laybys.



ITP – Fryerns (Basildon). Showing on plot parking incorporated into driveways and undercroft.


5.2.3 Accessible to all

Not only should parking for adapted vehicles and vehicles used by disabled people, cycles and mobility aids be abundant and convenient (never provided below the minimum Part 1 standards), but the infrastructure around it should also cater for ease of access to dwellings and destinations. Sufficient space should be provided in the vicinity of parking for manoeuvrability, and step free access provided through use of ramps and level surfaces. Car parks should be legible and safe through provision of tactile surfaces, dropped kerbs, signage and adequate lighting. Mobility hubs should provide accessible car parking spaces as well as cycle and micro-mobility spaces. Locating these elements close to the entrance / exit of a building provides opportunity to enhance accessibility for users, as well as creating natural surveillance so storage feels more safe and secure. Care should be taken to ensure that cycle and micro-mobility parking does not obstruct access or minimum clear-widths for manoeuvrability when in use, as specified in Part 1 of the guidance. Consideration should be given to both the dimensions of the storage facility and the dimensions/overhang of any vehicles likely to be using the facility.

Antisocial parking of Micromobility modes and cycles which could obstruct footways should be discouraged by appropriate signage and choosing a facility design that discourages parking outside the intended area, such as choosing a design which prevents users from locking bikes to the outside of facility.



ITP – The Echoes (Grays). Showing a parking space for disabled people in front of a building entrance.



ITP – Devonshire Court (West Bridgford, Nottingham). Showing a parking space for disabled people in front of building entrances.

5.2.4 Secure and appropriately located

All areas of parking for all modes should be adequately lit, and naturally surveilled. It is very important that users feel comfortable that their vehicle, cycle, scooter etc. is secure. Where natural surveillance is not possible, the use of CCTV, shelters, lockable cages and barrier systems may help create a sense of security. People should feel safe exiting the area of parking and walking to their dwelling or destination, again through lighting and surveillance. This is particularly the case where car parking is located more distant from homes than has conventionally been the case in masterplanning.



In accordance with the parking hierarchy, parking should be convenient for active and micro-mobility modes, as close to the front entrances of dwellings and destinations as possible, and at every mobility hub. Aside from car club spaces and car parking for disabled people, private car parking areas should be the least convenient option in terms of walking distance to a building entrance (while ensuring they are safe, secure and well lit). This could be through provision on-street or in parking courts, or ideally, more distant from homes and destinations in parking barns, shared car parks or multi-storey car parks (see Typologies section below).

Where parking is not provided close to a building entrance, enforced drop-off zones may be necessary to allow loading/unloading of bulky goods by building entrances.



ITP – Ebbsfleet Valley (Ebbsfleet Garden City). Showing car parking away from building entrances.



ITP – Eddington (Cambridge). Showing a parking court to the rear of a development block, but with some dwellings overlooking.

5.2.5 Well-managed outcomes

The primary method of managing parking should be through high quality design, as described above. Thoughtful landscaping and geometry, and fostering a sense of place amongst site users, can be effective in 'designing out' indiscriminate and inappropriate parking as well as anti-social behaviour / crime. It is recognised, however, that in areas of higher demand, on important movement corridors, or near to attractions such as stations or mobility hubs, inappropriate parking can cause operational and safety problems.

In tandem with an effective stewardship, leasing and / or site management strategy (see Chapter 3), parking enforcement may be required in order to address overspill and achieve wider outcomes relating to placemaking. Introducing lining and signing on streets should be considered as a last resort, as they detract from quality of design and legibility. Controlled Parking Zones or Restricted Parking Zones may have lesser visual impacts but in both cases there are management costs associated with enforcement. The allocation of parking spaces should not be used as a mechanism for managing overspill (without other enforcement in place), as where there is high demand, allocations can be contravened (and it will continue to be an inefficient use of space).

The extent of the adopted highway should be given careful consideration in terms of whether areas of parking are adopted. On-street parking bays may be adoptable, whereas LHAs are very unlikely to adopt parking courts or barns. This could impact upon the extents and control over Traffic Regulation Orders and Controlled Parking Zones.





ITP – Ebbsfleet Valley (Ebbsfleet Garden City). Showing parking restrictions in the layby.



ITP – The Avenue (Saffron Walden). Showing landscaping to deter on-street parking outside of dedicated bays.

5.2.6 Flexible and future-proofed

Parking demand should reduce over time in strategic developments as behaviours change and new infrastructure is delivered through later phases. All car parking (on-street, on-plot) should be designed with flexibility in mind, whether it be repurposing to provide more parking for other modes, or to be taken back as green space. This not only relates to surfacing, materials and construction specification, but also the location of parking areas and how they relate to frontages, drainage, utilities / services and land uses – for example repurposing a remote parking court, which is not overlooked, to a green space will not be effective.

Parking for all modes should be future proofed to adapt to new technologies and innovations so far as is possible, in residential, non-residential and mobility hub settings. This should include active charging infrastructure for cars, cycles and micro-mobility modes, and at minimum at least passive charging infrastructure for 50% of all space (aligning with Part 1 guidance). Aside from electrification, the scale and type of vehicle and cycle is likely to change over time. Parking for all modes should not be squeezed into constrained spaces which might undermine future uptake of, for example, cargo bikes.

The weight of EVs (heavier than conventional cars) will need to be taken into account in construction specifications of pavements and decked car parking. Maintenance and ownership of on-street, unallocated EV charging points will also require discussion with the adopting authority. Consideration should be given to relevant fire safety standards where EV parking and/or charging is provided or could be provided in future.



ITP – North View Avenue (Tilbury). Showing grasscrete parking areas, which can be more cost effective to remove compared with traditional surfaces (although maintenance implications of grasscrete should be considered).



Camden Council – Fleet Road. Showing a parking space repurposed for a bike hangar.



5.2.7 Typology matrix

Drawing on the above parking design principles, Table 5-1 sets out a Design Typology Matrix. This details the types of parking design which will or will not be acceptable in different contexts and for different land uses. It allows some flexibility in what is provided, with an order of preference identified. Any parking typologies which are not listed for a land use are not acceptable (see Matrix footnotes).

The Matrix allows applicants to interpret the total parking levels for land uses within strategic developments into design solutions which suit the specific street, phase or neighbourhood in question.

Explanatory notes are provided below the Matrix. Descriptions and design guidance for each typology follow the footnotes.

Design Typology Matrix Notes

- 1. All parking should include appropriate levels of electric charging provision, according to Part 1 guidance.
- A 'parking barn' refers to a similar structure to a multi-storey car park, often across fewer decks and smaller scale in its mass. It may be a surface level car park, but with shelter, enclosure, screening and some security features. See Typology Guidance section below.
- If a typology is not listed under a land use, it is not allowable except for in exceptional circumstances (e.g. where there are design influences such as conservation areas). Space constraint is not an exceptional circumstance.
- 4. Other land uses not explicitly covered can be negotiated / based on judgement, using guidance from Part 1 and Part 2.
- 5. Parking for other vehicles such as service vehicles and HGVs is not covered by the above table, and should be provided in accordance with Part 1 and the occupier's requirements.

- 6. Only undercroft integrated garage parking is allowable (described in the Typology Guidance section below). The Part 1 guidance allows garages when they are above specified dimensions. Detached / standalone garages are least preferrable for vehicle storage in strategic developments because they can dominate streets and are a less efficient use of space.
- 7. Any off-plot parking could be leased (rented by the owner). This is encouraged as a demand management mechanism where there are clear covenants in place, and measures / infrastructure are delivered to provide alternatives to those who are buying houses without default access to parking.
- 8. Off-plot cycle parking is assumed to be shared / unallocated, and never leased.
- It should not be assumed that cycles are stored inside individual flats / apartments

 dedicated space must be provided at ground floor or basement level.
- 10. The above recommended private car parking typologies do not supersede the requirements for dedicated parking for disabled people (detailed in Part 1), which should be provided near to building entrances and provided solely for the use of disabled people.
- 11. Some on-plot and allocated parking may be appropriate for Use Classes where mobility impaired, young or elderly users are likely, for example some uses within C2 Use Classes.



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Table 5-1: Design typology matrix

On-plot (proportions informed by Connectivity Tool)

Use Class		C	C2	E(a), E(b)	E(c), E(g)	F1(b)-F1(f), F2	F1(a)			
Includes	Flats / apart- ments	Terraced	Semi-detached	Detached	Care homes, residential colleges	Retail	Commercial	Community	Education	
On-plot cycle / e-mobility	Not appli- cable (i.e. no cycle parking within apart- ment itself)	Covered cycle storage with direct external access to street (not through home)								
		Dedicated covered space in undercroft	Covered cycle storage with direct external access to street (not through home)			Not applicable				
		/ mews garage (if provided)⁵	Dedicated covered space in undercroft / mews garage (if provided) ⁵		On-plot parking unlikely to be					
On-plot car	Not appli- cable (i.e. no car parking within curti- lage)	Undercroft / mews garage parking ⁵			applicable					
		Driveway – front of	Driveway – side of dwelling Driveway – front of dwelling							
		dwelling with appro- priate landscape buffer between spaces								

Off-Plot (proportions informed by Connectivity Tool)

Use Class		C2	E(a), E(b)	E(c), E(g)	F1(b)-F1(f), F2	F1(a)			
Includes	Flats / apartments	Terraced	Semi-detached	Detached	Care homes, residential colleges	Retail	Commercial	Community	Education
Off-plot cycle / e-mobility	Cycle hub ⁷	Short stay Sheff visitors ⁷	ield stands or small	cycle hubs for	Cycle hub (may be separate long and short stay)				
	Shared barn1, multi-storey, basement or podium6	Shared barn1 or multi-storey (shared between uses) Shared car park (shared between uses)				Car park			
	Shared on-street (low density flats only) ⁶	Shared on street ⁶			Allocated barn1 or multi-storey (dedicated to a land use)				(may be separate
	Shared court ⁶					long and			
	Allocated barn ¹ , multi-	Allocated barn ¹ or multi-storey			Allocated car park (dedicated to a land use)				short stay)
	storey, basement or podium	Allocated court							

= preferred typology

= acceptable typology

= least preferable typology



5.3 TYPOLOGY GUIDANCE

The guidance below relates to the typologies set out in Table 5-1 and is intended to complement guidance contained within Part 1, the EDG, and other national policy / guidance, focussing on how the typology should be designed in the context of GCs and LSDs to achieve the outcomes. The graphics and images are for illustration purposes to help describe the typology being discussed - as in some cases terminology is not yet commonplace - and these do not necessarily represent exemplar street or building design.



CYCLE PARKING

Cycle hubs (residential and non-residential co-located cycle storage)

- 1. Should be located conveniently near building entrances or on ground floors. Short stay / visitor parking may be outside, long stay should be inside or well sheltered. Most appropriate for flats, short stay visitor parking, and non-residential land uses.
- 2. Must be covered, secure and well-lit, ideally with CCTV surveillance.
- 3. Must be capable of accommodating a variety of non-standard cycles (at least the 10% of total spaces as required by the Part 1 guidance), with charging points and additional passive charging provision. These spaces should be signed / painted for their use.
- 4. Where space allows, individual cages / stands per dwelling are preferred. Otherwise, unallocated spaces should be organised into areas dedicated for blocks / floors.
- 5. Should be integrated with other modes and shared transport facilities (e.g. at mobility hubs), where appropriate. This could incorporate bike hire and/or bike clubs.
- 6. Should include urban greening, and integrate renewable energy generation technologies (e.g. photovoltaic panels) where possible.



1. https://jlg-london.com/Eddington-Cambridge 2 ITP - Eddington (Cambridge), 3 ITP – Harlow Carr (Harrogate, North Yorkshire), 4. ITP – Ebbsfleet Valley (Ebbsfleet Garden City), 5. ITP – Great Kneighton (Cambridge), showing an indoor cycle hub for flats.



CYCLE PARKING

On-plot front/side cycle storage

- Ideally located in front garden / at front of dwelling to maximise convenience and ease of use. If at side of dwelling, a clear, step-free access route must be provided. Appropriate across all densities.
- 2. Must be covered and secure, with wall or floor anchors for securing cycles.
- 3. Must be capable of accommodating the minimum cycle parking standard for the dwelling type / size, including as part of that space for at least one non-standard cycle such as cargo or adapted bike (per dwelling). Ideally an e-bike charging point is provided.
- 4. Should be visible from the dwelling, but unobtrusive when viewed from the street.
- 5. Should be in addition to storage for other household items, and to car parking space on e.g. driveways (but can be retrofitted in, where demand for car parking space is reduced).





1. Waltham Forest 'Bike Sheds in Front Gardens' guidance, showing cycle storage to side of dwelling.

2. Urbanspec – Brewers Hill (Dunstable), showing cycle storage in front garden.



CYCLE PARKING

Dedicated cycle parking in garage

- 1. Located in undercroft to front / side of dwelling. Most appropriate in mid- to low-density areas.
- 2. Must be dedicated spaces outwith of standard garage dimensions. Cycle parking space should not be planned to be shared with cars or other household items.
- 3. Cycle access must be convenient, allowing for some manoeuvrability and potential for hanging space, and therefore storage to the side or front of the garage is preferred.
- 4. Should be capable of accommodating at least one non-standard (this will require larger dimensions than the minimum in the diagrams). Ideally dedicated e-bike charging is provided.
- 5. Garage door(s) should be secure, with wall or floor anchors for securing all cycles.



1., 2. and 3. Cambridge Cycle Parking Guide



Basement (and podium)

- 1. Located below flats or non-residential uses. Only appropriate in high density areas.
- 2. Should have discrete entrances and facades, where design and use of materials is consistent with or complementary to the design of the site. Space above the decked parking area could be used as communal space and should introduce planting.
- 3. Must be internally lit, well surveilled and secure, ideally with entrances behind development blocks to deter misuse by wider public.
- 4. If dwellings are flatted, basement and podium car parks must include secure long-stay provision for cycles and other e-mobility modes, in a more convenient location near to entrances/exits.
- 5. Should be repurposeable (especially podium car parks) to accommodate falls in parking demand over time. Decks should have sufficient clearance to be suitable for alternative uses, and be able to accommodate additional cycle and e-mobility storage and charging.





ITP – Eddington (Cambridge), showing podium parking.
 Google Maps – Eddington (Cambridge), showing entrance to basement parking.





1. Granta Park Car Park (Coventry) GoogleMaps 2. Vauban im Bild – Parking barn (Vauban)

Multi-storey / parking barn

- 1. Should be located over circa. 50m (but less than circa. 300m) walking distance from dwellings they serve. Can be used as primary parking provision for a range of densities and dwelling types.
- 2. Whilst multi-storey car parks will typically be large structures with multiple decks, and barns are typically surface level, covered structures, the principle of off-plot, grouped parking more distant from homes is the same for both.
- 3. Must be subject to careful design and integration, ensuring that the storage of vehicles does not dominate the landscape or streetscape, using green walls for example.
- 4. Normally will be separate to parking for disabled people, which should be provided adjacent to buildings. Where multi-storey / barn parking removes vehicles from streets, low-trafficked streets should be capable of accommodating ad-hoc servicing and drop off from private vehicles.
- 5. Must be secure and lit, and ideally fitted with CCTV. Car parks, and pedestrian accesses to them, must feel safe at all times.
- 6. Cycle parking should be provided on-plot and near to dwellings. If parking for cycles is provided in multi-storey (e.g. for flats), it must be on the ground floor and in a convenient location near to entrances/exits.
- 7. Should be repurposeable to accommodate falls in parking demand over time. Ground floor decks should have sufficient clearance to be suitable for alternative uses, and be capable of accommodating additional cycle and e-mobility storage and charging. Roof structure should be capable of accommodating leisure, food/beverage, planting or energy generation such as solar panels.



Mews Garages

- 1. Integrated into / below dwellings, opening at street level. Most appropriate in mid-density areas.
- 2. Should be integrated with the street scene, with careful material choices and broken up by frontages and planting.
- 3. Mews should be activated at street-level (where the activity associated with getting into / out of vehicles is removed). Ground floor dwellings, windows and entrances, community uses and street furniture should be provided.
- 4. Provides a dedicated area of storage for cars and cycles (secured by covenants), removing them from streets. Associated low-trafficked streets should be capable of accommodating ad-hoc drop-off, waiting and servicing by private vehicles.
- 5. Streets should be configured to design out indiscriminate parking adjacent to frontages / garage doors, through geometry, setbacks, planting, surfacing and street activation (considering enforcement in some contexts).
- 6. Every garage parking space should have access to an EV charging point.







1. ITP – Tiptree (Colchester) 2. <u>Alison Brooks Architects</u> – Accordia (Cambridge) 3. ITP – Great Kneighton (Cambridge)



Driveways

- 1. Ideally located to the side of dwellings in a tandem (one in front of the other) configuration. Most appropriate in mid- to low-density areas.
- 2. Especially where tandem configurations are provided, streets should also be configured to design out indiscriminate parking outside of driveways, through geometry, setbacks, planting, surfacing and street activation (considering enforcement in some contexts).
- 3. Every driveway parking space should have access to an EV charging point.
- 4. Should be screened from the street scene so far as is possible with planting and boundary treatments.
- 5. Must not obstruct or prevent access to cycle storage; ideally cycle storage will be separate and more convenient, through provision of storage in front gardens / on street.
- 6. Surfaces should be porous to avoid surface water collection and flooding.







1. ITP – Great Kneighton (Cambridge) 2. ITP – Fryerns (Basildon) 3. ITP – North View Avenue (Tilbury)



On street

- 1. Parking located on-street either in parallel (layby) form or in squares in the centre of streets. Most appropriate in mid- to low-density areas, though could be effective in some high density contexts.
- 2. General spaces do not need to be immediately adjacent to the dwellings they serve, aside from parking for disabled people.
- 3. Outside of delineated / marked spaces, streets should also be configured to 'design out' indiscriminate parking, through geometry, landscaping, surfacing and street activation (considering enforcement in some contexts).
- 4. Ducts should be provided for passive EV charging on all streets where parking is provided. If spaces are predominantly for residential use, every space should have access to an active EV charging point.
- 5. Should be integrated into the street scene in terms of materials and broken up / screened by planting, strees and street furniture.
- 6. Should be repurposeable (through their geometry and surfacing), capable of transitioning to e.g. parklets and cycle hangars, if demand reduces.



1. ITP – The Avenue (Saffron Walden) 2. ITP – Newhall (Harlow) 3. ITP – Great Kneighton (Cambridge









Parking Courts

- 1. Ideally located in the centre of development blocks. Can be appropriate in high-, mid- or low-density areas.
- 2. At least half of the dwellings served by the court should have frontages onto it, maximising surveillance and activation to avoid creating anti-social spaces.
- 3. Should be easily accessible by the dwellings they serve providing safe, secure and convenient pedestrian routes to them. This should include consideration of provision of lighting, dedicated / clearly demarked pedestrian routes, and quality surface materials.
- 4. Should serve around ten dwellings or less, to maximise efficiency whilst constraining sprawling areas of parking.
- 5. For residential courts, every parking space should have access to an active EV charging point.
- 6. Should complement the into the street and built form in terms of materials. To ensure these areas are not dominated by hardstanding, they should integrate planting, trees and street furniture.
- 7. Surfaces should be porous to avoid surface water collection and flooding.

1. CIHT – Guidance Note: Residential Parking, 2. ITP – Great Kneighton (Cambridge), 3. RIBA – The Avenue, Saffron Walden



Shared car park

- 1. Located near to the relevant land use(s) (e.g. local centre, employment area, community/leisure facility), ideally shared amongst land uses.
- 2. Parking for disabled people should be located nearest to building entrances, followed by other dedicated spaces such as cycle parking, parent and child, EV and car share spaces.
- 3. Should be well lit, legible and accessible, with dedicated pedestrian walkways, dropped kerbs and tactile paving.
- 4. Should be screened from streets and dwellings, but visible from the buildings they serve.
- 5. Large expanses of hardstanding should be avoided, broken up by attractive planting, footways, trees and pocket parks. Sustainable drainage systems (SuDS) should be incorporated.
- 6. Areas of car parks could be considered for repurposing if demand falls, for example conversion to additional amenity / open space connected with the land use the car park serves.



1. <u>David Lock Associates</u> – Houlton (Rugby) 2. ITP – Trumpington (Cambridge)



APPENDIX A THE CONTEXT IN ESSEX

Map 1 in the main report shows existing car ownership levels by Lower Super Output Areas across the EPOA area (and East Hertfordshire). Current car ownership in Essex is above the England average, with 84% of households having at least one car, compared to a 76% national average (Census, 2021). Data suggest that the rate of growth in car ownership in Essex is higher than the rate of population growth.

The average vehicle availability per household in Essex is 1.44 cars/vans. The Evidence Base suggests that the strongest influence on car/van ownership in Essex is density and connectivity, where denser areas with more transport options have lower ownership. The larger urban centres tend to have lowest rates of car ownership while in rural areas it is much higher. There are, however, other factors likely at play which influence car ownership, potentially including affluence, demography and cultural attitudes. These are not necessarily linear relationships, but a combination of influences.

In some cases, the design and management of strategic developments has challenged these factors and delivered places with better outcomes than the areas that immediately surround them. This has happened to some degree in places in Essex (such as Beaulieu, Chelmsford) and has been very successful elsewhere in the UK, illustrated in the examples included within the main report.

This has implications when considering setting parking standards and designing parking into developments. The existing car ownership and mode share might have some influence on how a site could operate in the future. It should not, however, mean that the site is permitted to provide excessive levels of parking to pre-emptively meet travel demand, which could otherwise be directed towards









more sustainable modes of travel if they are delivered instead. GCs and LSDs present opportunities to challenge the norm in areas of high existing car ownership and use, by virtue of their critical mass and potential to deliver new infrastructure at scale.

The number of alternative fuel vehicles is growing rapidly in Essex. In 2018, alternative fuels made up 0.3% of the total cars in Essex and this rose to 2.9% of all cars in 2023¹². At the end of 2023 Essex had 13,821 registered zero emission Battery Electric Vehicles (BEVs) and 10,233 Plug-in Hybrid Electric Vehicles (PHEVs)¹³. This is estimated to rise to 50k by 2025 and 220k by 2030.

Whilst electric vehicles (EVs) only represent a small part of delivering sustainable outcomes, this shows that new development in Essex needs to work hard to fully facilitate electrification (reflecting the ban on sale of new petrol and diesel combustion engines in 2030).

In terms of mode share, car/van ownership in Essex does not directly or linearly relate to use of private vehicles for trip making. Map 2 in the main report shows the areas with the highest and lowest car driver mode share from the 2011 Census, and demonstrates that not all of the same areas which recorded low car / van ownership exhibit a low car driver commuter mode share (and the same is the case for areas with high car / van ownership).

Similarly, the relationship between car ownership, car use and use of other modes such as cycling is not direct or linear. The Evidence Base shows that areas with high car ownership are also often those where people cycle more, suggesting that other factors such as affluence or culture are influencing sustainable trip making. The increases in sustainable

13 Battery Electric Vehicles in Essex Q4 2020 – Q4 2023 (veh0142.ods (live.com))



These findings highlight the complexities associated with setting effective parking standards. Drawing on the appraisal of the Essex context has led to production of a flexible, locally contextual and nuanced piece of guidance, acknowledging that:

- There will be no 'one size fits all' for strategic developments in Essex, as travel patterns and car ownership vary across the County and in neighbouring authorities. There are factors directly and indirectly related to transport which can influence how a household or community view car ownership and car use.
- The characteristics of an area surrounding a new GCs and LSDs might influence how that development operates in terms of car ownership/use, but this is likely not the only influence. Strategic developments elsewhere have demonstrably challenged the norm in terms of sustainable mobility through their scale, infrastructure and design.





¹² Licensed plug-in cars (VEH0142) as a proportion of total cars in Essex (VEH0105)

APPENDIX B

WALKING, CYCLING, PTAL AND COMBINED CONNECTIVITY MAPS











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APPENDIX C

DISTRICT CONNECTIVITY LEVEL MAPS


































APPENDIX D

VEHICLE PARKING REDUCTIONS FOR NON-RESIDENTIAL LAND USES



Connectivity Tool Score	0 to 10	11 to 15	16 to 20	21 to 25	26 to 30	31 and above
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Land use Class E(a) and E(b) - Retail				
E(a) Display or retail sale of goods, other than hot food	Apply Part T standards	standards. As with Part 1, stand-	standards. As with Part 1, stand-	Apply 50% reduction to Part 1 standards. As with Part 1, stand-
E(b) Sale of food and drink for consumption (mostly) on the premises	Apply Dart 1 standards	as large department stores and shopping centres will be consid-	shopping centres will be consid-	ards for large developments, such as large department stores and shopping centres will be consid- ered on a case-by-case basis

Land use Class E(c) and E(g) - Comm	nercial			
E(c)(i) Financial services				
E(c)(ii) Professional services (other than health or medical services)				
E(c)(iii) Other appropriate services in a commercial, business or service locality	Apply Part 1 standards	Apply 15% reduction from Part 1	Apply 20% reduction from Part 1	Apply 25% reduction from Part 1
E(g)(i) Offices to carry out any operational or administrative functions	Apply Part 1 standards	standards.	standards.	standards.
E(g)(ii) Research and development of products or processes				
E(g)(iii) Industrial processes				

Land use Class E(other)				
E(d): Gyms, sports halls	Apply Part 1 standards	Apply 30% reduction to Part 1 standards	Apply 40% reduction to Part 1 standards	Apply 50% reduction to Part 1 standards
E(e): Medical centres				
E(f): Crèche, childcare		Apply 15% reduction from Part 1 standards	Apply 20% reduction from Part 1 standards	Apply 25% reduction from Part 1 standards
E(f): Day care centre				

Connectivity Tool Score 0 t) to 10 11 to 15	16 to 20	21 to 25	26 to 30	31 and above
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Land use Class F1 and F2 - Local Col	mmunity			
F1(a): Education – Primary / Secondary	ards, including coach parking and facilities and additional considerations	1 standards. Coach parking / facilities and additional consider- ations for special schools should	Apply 20% reduction from Part 1 standards. Coach parking / facilities and additional consider- ations for special schools should be included.	Apply 25% reduction from Part 1 standards. Coach parking / facilities and additional consider- ations for special schools should be included.
F1(a): Education – Further/Higher				
F2(a): Shops (mostly) selling essen- tial goods, including food, where the shop's premises do not exceed 280m2 and there is no other such facility within 1000m		Apply 30% reduction to Part 1 standards	Apply 40% reduction to Part 1 standards	Apply 50% reduction to Part 1 standards
F2(b): Halls or meeting places for the principal use of the local community				
F2(c): Areas or places for outdoor sport or recreation (not involving motorised vehicles or firearms)				

Sui Generis				
Drinking establishments		Apply 30% reduction to Part 1	Apply 40% reduction to Part 1	Apply 50% reduction to Part 1
Hot food takeaways		standards	standards	standards
Rail stations - Minor	Apply Part 1 standards	Be integrated into a mobility hub strategy for the wider site and be connected by good sustainable travel options.	Be integrated into a mobility hub strategy for the wider site and be connected by good sustainable travel options.	Be integrated into a mobility hub strategy for the wider site and be connected by excellent sustain- able travel options.
Rail stations - Key		Provision should include dedicated car sharing bays as part of a mobility hub strategy for the wider site and be connected by good sustainable travel options.	Provision should include dedicated car sharing bays as part of a mobility hub strategy for the wider site and be connected by good sustainable travel options.	Provision should include dedicated car sharing bays as part of a mobility hub strategy for the wider site and be connected by excellent sustainable travel options.

Connectivity Tool Score 0 to	10 11 to 15	16 to 20	21 to 25	26 to 30	31 and above
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Land Use C - Other Residential				
C1: Hotels	Apply Part 1 standards	Apply 30% reduction to Part 1 standards	Apply 40% reduction to Part 1 standards	Apply 50% reduction to Part 1 standards
C2: Residential Care Home	Apply Part 1 standards	Apply 15% reduction to Part 1 standards	Apply 20% reduction to Part 1 standards	Apply 25% reduction to Part 1 standards
C2: Hospital				
C2: Treatment Centre				
C2A: Secure Residential Institution	Apply Part 1 standards			
C2: Residential education estab- lishments – Primary/ Secondary				
C2: Residential education estab- lishments – Further/Higher	Apply Part 1 standards	Apply Part 1 standards for FTE allocations. Consider a 15% reduction in the number of additional spaces.	Apply Part 1 standards for FTE allocations. Consider a 20% reduction in the number of additional spaces.	Apply Part 1 standards for FTE allocations. Consider a 20% reduction in the number of additional spaces.
C3: Retirement developments		Apply 15% reduction to Part 1 standards	Apply 20% reduction to Part 1 standards	Apply 25% reduction to Part 1 standards
C4: House in Multiple Occupation (HMO)		Apply 30% reduction to Part 1 standards	Apply 40% reduction to Part 1 standards	Apply 50% reduction to Part 1 standards

APPENDIX E CONNECTIVITY TOOL WORKED EXAMPLE

Step 1 – Determine level of parking based on Part 1 standards

Phase 3 of an example GC proposes 200 new dwellings, with 30% one-bedroom dwellings, 40% two/three-bedroom dwellings, and the remainder as four-bedrooms or more.

The total number of private car parking spaces required for Phase 3 based on the Part 1 ('low connectivity') C3 residential standards is 400, plus 50 for visitors. Within this a proportion of spaces are to be for disabled people and electric vehicles. Additional PTW and cycle spaces would also be provided.

Step 2 – Score site in Connectivity Tool

The same phase of 200 dwellings in an example GC is proposed, as in Step 1. The Census information on Map 1 indicates existing car ownership rates in the surrounding area average to 1.5 per dwelling (Score 3).

Driver mode share for the same area was 66% on Map 2 (Score 3).

Existing connectivity levels, as indicated on Map 3, show the development currently lies across areas of low and moderate connectivity. The majority of the development area is considered 'low' (Score 2).

With an existing access score total of 8, this development needs to provide a good level of improvement to reach the minimum threshold for large scale developments.

With a new local centre proposed within this phase, along with some existing facilities in neighbouring, earlier phases, >80% of the dwellings can reach at least four day-to-day facilities¹ within 15 minutes. (Score 5).

Public transport is proposed to be improved, extending an existing local route into this phase of development with bus gate access providing a more direct journey to the comparative car journey. However, the rural location of the site means that there may not be demand to justify a very frequent 'turn up and go' bus service (Score 4).

Active mode infrastructure caters for non-car users by making routes more direct by walking or cycling. High quality infrastructure has been designed in to make streets safe and attractive to use, and it is quicker to get to the proposed local centre and an employment hub in a neighbouring, earlier phase by walking and cycling than it is by car (Score 5/6).

A network of new mobility hubs is proposed, with a range of transport modes provided including e-bike hire and car clubs, and facilities including parcel drop-off collection points and community hubs, these centre around the proposed bus stops but also work to incorporate off site locations, integrating the development with existing communities and facilities (Score 6).

¹ daily facilities (subject to local authority agreement) could include: food retail, education, healthcare and employment.



Step 3 – Determine the Part 2 level of parking

The proposals mean that Phase 3 of the example GC development achieves a total score of 29, which is within the acceptable range for a GC. It is clear that the developments poorly accessible location to begin with influences its ability to achieve good outcomes in terms of achieving mode shift, and reducing car dependency and dominance. The lower score on these metrics means that the development has to work harder on other metrics (such as provision of mobility hubs).

As a result of this score, the private car parking level for Phase 3 of the GC equates to 240 vehicle parking spaces, plus 50 for visitors.

Step 4 – Determine proportions

With a total private parking level of 260 as determined in Step 3, 132 should be off-plot and 108 on-plot. This is determined by the total Step 2 score of 29.

In addition to the total level spaces above, a further 5 car club spaces should be provided.

Compared to the Part 1 'Low connectivity' standard, which would average two private spaces per dwelling (excludes visitors), the Part 2 standards result in an average of 1.2 spaces per dwelling, plus visitor and car club spaces.

Taking all types of car parking into account, this represents an overall saving of 155 parking spaces, compared with application of the Part 1 'Low connectivity' standards.

Within the total car parking provision, an appropriate level of EV charging and spaces for disabled people should be delivered, based on the Part 1 standards.

460 cycle parking spaces should be provided for the 200 dwellings, with an additional 25 for visitors, giving a total of 485 cycle parking spaces across the phase for the C3 residential dwellings (assumes mix of dwelling sizes as set out in Step 1).

Chapter 5 sets out how cycle and car parking should be designed into the site.

Step 5 – Consider other land uses

With a new local centre to be delivered as part of the development, additional parking requirements are:

- Small supermarket of 900m2 Part 1 suggests 45 vehicle parking spaces (three of which are for disabled people). With a 40% reduction this equates to 27 parking spaces in total, three of which remain for disabled people.
- Three form entry primary school (infants and juniors, 30 pupils per class) Part 1 suggests 42 vehicle parking spaces, with two space for disabled people. With a 20% reduction, this results in 34 parking spaces, with two for disabled people. Coach parking / facilities are included and appropriate facility for minibus access for the associated SEND provision.
- GP a medical centre applies the same parking standards as Part 1. With 12 FTE and 6 consulting rooms, this equates to nine parking spaces, with significant provision for disabled people.

All cycle and PTW parking to be delivered at Part 1 standards.



Step 6 – Reduce and repurpose

The same Phase 3 of 200 dwellings in an example GC is proposed, as in previous steps, but now imagining that the two subsequent phases have also been delivered. As the location of the GC has not fundamentally changed, the scores for Metrics 1, 2 and 3 relating to existing connectivity do not significantly change (and these are also outside of the applicant's control). This again gives an existing access total score of 8.

With a new local centre proposed within this phase, some existing facilities in neighbouring, earlier phases, and future phases planned to deliver a new secondary school and a large food retail store, all new homes in Phase 3 of the GC would be able to reach day-to-day facilities within 15 minutes. (Score 6).

Public transport will further penetrate the wider development. However, the rural location of the site means that there is still not enough demand to render a commercially viable bus to serve 90% of the built development every 15 minutes or more (Score 5).

Active mode infrastructure continues to improve and achieve the highest score for this metric (Score 5/6).

The network of mobility hubs continue to grow, giving every dwelling a range of mobility options on their doorsteps (Score 6).

The resultant total score for this indicative future for this phase is 31. This means that around 40 out of the 240 car parking space level should be designed with repurposing in mind, and the future trigger points / strategy for repurposing identified.





Chelmsford City Council Policy Board

13th March 2025

North Hill, Little Baddow Conservation Area

Report by: Director or Sustainable Communities

Officer Contact:

Michael Hurst, Principal Heritage Officer - michael.hurst@chelmsford.gov.uk 01245 606294

Purpose

The Character Appraisal and Management Plan for North Hill Little Baddow describes its character and appearance, identifies enhancement opportunities and justifies the designation of a Conservation Area, as required by primary planning legislation. Approval is sought from the Policy Board to undertake public consultation, following which a future report to Cabinet would ratify designation of the Conservation Area.

Recommendation

1. The Board approve the North Hill Little Baddow Conservation Area Appraisal and Management Plan to be published for consultation.

2. The Board delegates the responsibility to the Director of Sustainable Communities in consultation with the Cabinet Member for a Greener Chelmsford to make any minor changes required to the document prior to publication for consultation.

1. Background

- 1.1. As part of the Local Plan review Little Baddow Parish Council approached the council to consider designating a number of Conservation Areas. This report brings forward North Hill to be designated as a Conservation Area.
- 1.2. Conservation Areas are 'areas of special architectural or historic interest the character or appearance of which it is desirable to preserve or enhance'. The Planning (Listed Buildings and Conservation Areas) Act 1990 imposes various duties on local authorities to designate, review and enhance Conservation Areas.
- 1.3. Conservation Areas are the Council's primary tool in recognising the heritage importance of areas. The interest of a Conservation Area is not purely based on its buildings and spaces, but also the contribution of uses, boundaries, thoroughfares, materials, landscape, trees and views all creating a sense of place.
- 1.4. A character appraisal is used to clearly define the distinctive character of an area in order to justify it boundaries, define its specific qualities and inform proposals for enhancement.
- 1.5. Adopted Local Plan policy S3 includes a requirement to protect and enhance the historic environment, as well as a commitment that 'the Council will designate and keep under review Conservation Areas in order to preserve or enhance their special architectural or historic interest with an emphasis on retaining and where appropriate improving the buildings and/or features that make a positive contribution to their character or appearance'. Local Plan policy DM13 sets out criteria to assess demolition and development proposals within Conservation Areas in order to protect their character.
- 1.6. Conservation Area designation places firmer controls over development and includes protection of trees. Any development within a Conservation Area is subject to the statutory duty to preserve or enhance the character of the area.

2. Consultation Draft Conservation Area Appraisal and Management Plan

- 2.1. The Conservation Area Appraisal and Management Plan (as appended to this report) defines the special character of the area and assess it special interest.
- 2.2. The special character of North Hill is summarised as 'Little Baddow is a dispersed rural settlement within a wooded landscape. The hall and parish church are located to the northeast. North Hill developed as a series of individual houses and hamlets adjacent the road junctions and the ancient commons at Wick Hay Green and Warren Common, on a packhorse route.

From the early nineteenth century further linear development occurred, with infill in the twentieth century. The traditional buildings are mostly constructed of timber frame with plastered or weatherboarded walls. The landscape setting is an ever-present feature, with extensive views northwards across the valley and a rural character. The wider setting of the Conservation Area is open and wooded countryside. A high standard of maintenance in the public and private realms contributes to the attractiveness of the Conservation Area.'

- 2.3. The appraisal identifies the historic core of the settlement comprising the of historic buildings along North Hill, including the group of listed buildings at the northern end, as well as Warren Farm and the important open spaces to the east and west of North Hill as having sufficient special interest to warrant the designation of a Conservation Area.
- 2.4. Designation of a Conservation Area would reduce residents' range of permitted development rights to undertake extensions and alterations, and also works to trees. This may be seen as a constraint, but also gives greater protection of an owners setting. The designation would place duties on statutory undertakers to consider the special character of the area.

3. Next Steps

- 3.1. Pending approval, the Appraisal and Management Plan would be subject to public consultation with local residents and stakeholders.
- 3.2. Following any necessary amendments, the final designation of a Conservation Area would be subject to approval by the Councils Cabinet.

4. Conclusion

- 4.1. The Council have a statutory duty to review and designate areas of special architectural or historic interest, a requirement also reflected in the adopted Local Plan.
- 4.2. The Parish Council have requested the area is considered for designation as a Conservation Area.
- 4.3. North Hill and the adjacent areas have a distinct character which is considered to have sufficient special interest to warrant designation of a Conservation, as set out within the appraisal.

List of appendices: North Hill Conservation Area Character Appraisal and Management Plan

Background papers: None

Corporate Implications

Legal/Constitutional:

Satisfies the councils statutory duty to review and designate Conservation Areas.

Financial:

Minor costs associated with consultation, publication and notification.

Potential impact on climate change and the environment:

Provides greater protection over trees and historic buildings. Minor positive impact.

Contribution toward achieving a net zero carbon position by 2030:

Protection of trees. Minor positive impact.

Personnel:

Potentially a small number of additional planning applications for development that would otherwise be permitted development, to be dealt within existing planning staff caseload.

Risk Management:

There are no specific risk issues.

Equality and Diversity:

None

Health and Safety:

None

Digital:

Update existing website and GIS records.

Other:

None

Consultees:

Public consultation to be undertaken with residents and stakeholders as the next stage.

Relevant Policies and Strategies:

Local Plan strategic policy S3 – to preserve and enhance the historic environment and to review and designate Conservation Areas.



Conservation Area Appraisal and Management Plan

February 2025







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INTRODUCTION

Conservation Areas were introduced by the Civic Amenities Act of 1967. The Planning (Listed Buildings and Conservation Areas) Act 1990 defines them as 'areas of special architectural or historic interest, the character or appearance of which it is desirable to preserve or enhance' (Ch VI, ss 69-80). This legislation says that Local Authorities have a duty to designate Conservation Areas, to formulate policies for their preservation and enhancement, and to keep them under review.

Unlike other forms of designation, Conservation Areas are concerned with the quality and condition of places and the wider built environment, rather than particular buildings or sites. Crucial to them are not just individual buildings, but the spaces between buildings, trees, views, public realm, architectural character and materials, street frontages and shop fronts. These factors combine to bestow the Conservation Area, or its various parts, with a distinct character, the existence of which will justify its designation. The wider setting of a conservation area, including views into and out of it, is also essential to the preservation of its character.

Purpose of this appraisal

As part of the Local Plan review the Parish Council has requested that North Hill is given consideration for designation as a Conservation Area. The Parish Council commissioned a heritage professional to assess the area's history and character, making recommendations for the area to be covered. This character appraisal makes a more detailed assessment of the area, in order to define its special character.

The scope of the appraisal includes assessment of the adjoining areas. Some aspects of the area contribute to the special character, for which the Conservation Area designation is justified, some have a neutral effect, and some may detract from the area. These will be identified to help further the planning aim to 'preserve or enhance the character or appearance of the Conservation Area'. The designation is not purely to protect existing buildings or spaces, but to allow understanding of its importance to inform its future.

The aims of the appraisal are:

- Define the special character of the area, justifying the designation of a Conservation Area.
- To raise awareness amongst property owners, occupants and the general public of the heritage importance of the area.
- To help inform owners, occupiers, professionals and developers when they propose alterations, extensions and redevelopment.
- To inform Chelmsford City councillors and officers when determining planning applications.
- To inform Essex County Council, as highway authority, when making proposals.

Conservation Areas

Conservation Areas are 'areas of special architectural or historic interest, the character or appearance of which it is desirable to preserve or enhance' Planning (Listed Buildings and Conservation Areas) Act 1990 (the Act).

Designation of a Conservation Area places firmer planning controls over certain types of development, including extensions, claddings, the demolition of unlisted buildings and works to trees. It does not prevent any change to an area, and it may be subject to many pressures, both good and bad, that will affect its character and appearance. Some minor works to dwelling houses benefit from permitted development rights, but significant works require planning permission. In addition to this, some of the buildings are listed and any internal or external alterations therefore require Listed Building Consent. Chelmsford City Council, as the local planning authority (LPA), has a duty to designate areas of special character as Conservation Areas. Once designated, the LPA has various duties imposed by the Act, including considering the special character of the area in planning decisions and formulating proposals for enhancement.

National Policy

The National Planning Policy Framework provides a national policy on the designation and enhancement opportunities within Conservation Areas:

'When considering the designation of conservation areas, local planning authorities should ensure that an area justifies such status because of its special architectural or historic interest, and that the concept of conservation is not devalued through the designation of areas that lack special interest.' (NPPF paragraph 204)

Paragraph 219 provides the requirement to look for opportunities for new development within Conservation Areas 'to enhance or better reveal their significance' when considering development proposals.

The Planning (Listed Buildings and Conservation Areas) Act 1990 also provides requirements with regards to Conservation Areas. Section 69 (2) requires local authorities to review their areas for locations of special character. Section 71 requires the LPA to formulate and publish proposals for the preservation and enhancement of Conservation Areas and consult the public in the area in question; taking into account the views expressed.

Local Policy

Chelmsford City Council's Local Plan (adopted May 2020) sets out the policy basis for change in the area. Strategic Policy S3 states the requirement to conserve and enhance (where appropriate) the historic environment. Within this policy the Council also has the requirement to designate and keep under review Conservation Areas in



order to preserve or enhance their special architectural or historic interest, with an emphasis on retaining and where appropriate improving the buildings and/or features that make a positive contribution to their character or appearance.

Policy DM13 Section C provides requirements with regards to development and demolition within Conservation Areas. This section of the policy is used when determining permission for planning applications within a Conservation Area.

Policy DM14 protects non-designated heritage assets; these buildings are identified by the Council's Register of Buildings of Local Value. The purpose of this policy is to avoid or minimise the harm to non-designated heritage assets from new development proposals.

Policy DM15 refers to the protection, enhancement and preservation of sites of archaeological interest and their setting.

With regards to the protection of trees within the Conservation Area, Policy DM17 applies to trees, woodland and landscape features. As a result of this policy proposals cannot cause unacceptable harm to trees within the Conservation Area. This also applies to trees subject to Tree Preservation Orders.

Policy DM23 ensures proposed development consists of high quality and inclusive design. This must be compatible with its surroundings with regards to scale, siting, form, architecture, materials, boundary treatments and landscape and ensures any new developments are kept in character with the Conservation Area.

In August 2023 Chelmsford City Council adopted the Little Baddow Neighbourhood Plan, which includes policies for the protection and enhancement of the historic environment.

Planning Guidance

The Making Places Supplementary Planning Document (January 2021) provides guidance on design within development proposals for different areas, including the

built environment. This guidance covers development affecting designated and non-designated heritage assets, listed buildings and Conservation Areas.

The Historic England Conservation Areas Management and Designation Advice Note 1 provides guidance regarding the identification, designation and management of Conservation Areas including the appraisal and enhancement of these areas. It sets out the different types of special architectural and historic interest which have led to designation including;

- areas with a high number of nationally or locally designated heritage assets and a variety of architectural styles and historic associations
- those linked to a particular individual, industry, custom or pastime with a particular local interest
- where an earlier, historically significant, layout is visible in the modern street pattern
- where a particular style of architecture or traditional building materials predominate
- areas designated because of the quality of the public realm or a spatial element, such as a design form or settlement pattern, green spaces which are an essential component of a wider historic area, and historic parks and gardens and other designed landscapes, including those included on the Historic England Register of Parks and Gardens of Special Historic interest

Conservation Area designation is not generally an appropriate means of protecting the wider landscape (agricultural use of land falls outside the planning framework and is not affected by designation as a conservation area) but it can protect open areas particularly where the character and appearance concerns historic fabric, to which the principal protection offered by Conservation Area designation relates (para 73).

Statutory Designations

Little Baddow Parish contains 37 listed buildings, a Registered Park and Gardan at Riffhams (partly within Danbury Parish) and 10 Protected Lanes. There are no parish.



Fig. 1 Paper Mill Lock, within the Chelmer and Blackwater Navigation Conservation Area

Within the area proposed for designation as a Conservation Area there are 6 grade II listed buildings. The buildings were all listed in 1975 and the list descriptions give only a brief description (see Appendix 1) for identification purposes.

There are 14 building of local interest within the area, which line North Hill, primarily dating from the eighteenth and nineteenth centuries (see Appendix 2).

There are no scheduled monuments or registered landscapes. The eastern side of North Hill heading south from Holly Cottage, is within the defined settlement. The remainder of the area to the north is beyond the defined settlement, where there is a presumption against development to prevent urban sprawl, except in certain limited circumstances.

Scheduled Monuments. The Chelmer and Blackwater Navigation Conservation Area between Chelmsford and Heybridge runs through the northern part of the parish. There is currently no other Conservation Area within the



Scrub Wood and Heather Hills to the east of North Hill are designated as local wildlife sites, open space and also covered by group Tree Preservation Orders (TPO's). Some individual trees to the south of the area are covered by TPO's. However, trees enjoy protection in as much as anyone carrying out works to a tree in a Conservation Area must give written notification to the local planning department at least six weeks beforehand. The public footpaths on the east side of North Hill provide access to Scrub Wood, Heather Hills and towards Warren Farm.

Fig. 2 Map showing the Conservation Area boundary, the Defined Settlement boundary, listed buildings, locally listed buildings, tree preservation orders and public footpaths.





CHARACTER STATEMENT

Little Baddow is a dispersed rural settlement within a wooded landscape. The hall and parish church are located to the northeast. North Hill developed as a series of individual houses and hamlets adjacent to the road junctions and the ancient commons at Wick Hay Green and Warren Common, on a packhorse route. From the early nineteenth century further linear development occurred, with infill in the twentieth century. The traditional buildings are mostly constructed of timber frame with plastered or weatherboarded walls. The landscape setting is an ever-present feature, with extensive views northwards across the valley and a rural character. The wider setting of the Conservation Area is open and wooded countryside. A high standard of maintenance in the public and private realms contributes to the attractiveness of the Conservation Area.

Origins and Development

The name Baddow is believed to have been derived from the River Beadwan, now known as the River Chelmer, which marks the northern boundary of the parish. Beadwan is thought to be a Celtic word of uncertain meaning, possibly "birch stream" or a reference to the goddess Badbh.

Little Baddow occupies a ridge of high ground formed of glaciofluvial sand and gravel over exposed London clay giving gravelly and pebbly soils which have left a landscape consisting historically of woodland, commons, greens and heaths. The River Chelmer has cut a valley and created sloping ground up towards the south, North Hill being a dramatic ascent at the northern end of the village towards Danbury.

There is some evidence of prehistoric activity in the area, including a stone axe head on North Hill, a stone mace head near Phillows Farm and a knapped flint near St

Mary's Church, each dating from the Stone Age. Parts of axe heads and sickle blades found near Chapel Lane and New Lodge Chase date from the Bronze Age. There is an iron age earthwork at Heather Hills, east of North Hill. Within the Chelmer valley to the north are a number of cropmarks indicating ring ditches, rectangular and irregular enclosures, as well as historic field boundaries. These are of various dates, but include Bronze Age features. A Roman coin was found at Graces Walk and reused Roman materials are present at St Marys Church.

The present Cock Farmhouse dates from the late eighteenth century, but is on an older site – beer was brewed there by 1475 and before 1614 there was an alehouse.



Fig. 3 St Marys Church

It is believed, that from the 3rd Century the Celts, occupied the high ground overlooking the river which was navigable as far as Little Baddow. They are likely to have still been in residence when the Romans built a small farm near to where St Mary's Church now stands, and possibly still there when the Saxons settled the lower land, establishing a watermill and a row of farms parallel with the river, some of which still exist today.

After the Norman Conquest the village was divided into at least four manors – Baddow Hall, Middlemead (later divided into Tofts and Bassets), Riffhams and Graces. It was probably Germund, Lord of Badwen manor, who began building the Parish Church in around 1086.



of Essex

In 1797 the Chelmer and Blackwater Navigation opened to link Chelmsford with the coastal trading ships that unloaded at Heybridge. Used commercially for transporting coal and timber until 1972, it supported two mills - for grinding corn and papermaking, until the turn of the 20th century. Little Baddow was the halfway stopover

In the Middle Ages further settlements were established as the population increased. The largest of these was Wickhay Green, now the site of most of the modern village, which is situated almost a mile from the church.

Fig. 4 Little Baddow from the 1777 Chapman and André map



point between Chelmsford and Heybridge, with the bargemen sleeping in the Bothy and stabling provided for their horses. Since commercial traffic ended in the 1970s, the canal opened for pleasure craft and is a popular visitor destination.



Fig. 5 Second Edition Ordnance Survey Map, surveyed 1895, published 1897.

The population at the time of the Norman Conquest is estimated to have been between 100 and 150. Although it rose over the centuries that followed, in the 1901 census it was still only 510. The greatest increase in population (now around 1500) came during the second half of the twentieth century but the pattern of the village remains the same.

Agriculture remained the principal occupation of the village until the 20th century, when the availability of land for development and improved transport links made Little Baddow attractive for commuters.



Figs. 6 and 7 Bill Marsh the roadman c.1920 and the school in the late nineteenth century (copyright Little Baddow Heritage Centre).



Figs. 8 and 9 View down North Hill from adjacent to the post office towards the school (now St Andrews) c.1960 (Copyright Francis Frith Collection) and The Rodney Inn in the early twentieth century (copyright Little Baddow Heritage Centre).



TOPOGRAPHY, STREET PLAN AND SPACES

Little Baddow is a dispersed rural settlement within a wooded landscape. The hall and parish church are located to the northeast. North Hill developed as a series of individual houses and hamlets adjacent to the road junctions and the ancient commons at Wick Hay Green and Warren Common, on a packhorse route.

Danbury Ridge rises sharply from the Middle Chelmer Valley and land to the south east to form one of the highest points in Essex at around 107 metres AOD. The surface geology is largely glaciofluvial sand and gravel over exposed London clay.

Small hamlets developed around the staggered crossroads at North Hill, Colam Lane and Spring Elms Lane, as well as North Hill, Holybread Lane and Tofts Chase, with commercial activity including inns, the post office and shops. These routes were secondary to North Hill, but provided an important connection to St Mary's Church and on towards Boreham to the northwest and eastward towards Maldon.

The Chapman and André 1777 county map (fig.2) shows large areas of common land, ancient woodlands and farmland. On this map, North Hill passes through the wastes of the common. By the end of the 19th century, the common had been largely enclosed. Today, much of it either side of North Hill remains wooded.

North Hill prospered as a busy packhorse route, giving an alternative to the steeper and heavily rutted and potholed route between Maldon and Chelmsford, through Danbury.

There are minor lanes, private driveways and public footpaths which run off of North Hill which are narrow. bound by hedges and rural character. Gravy Lane takes it names from the slurry which ran downhill from the farm at the top.

There is no public open space within the area, but there is an extensive network of public footpaths and publicly accessible woodlands nearby. Towards the top of North Hill there is a tree seat on the west side and midway down there is a bench on the east side.

The wider landscape setting is of woodland and pasture, providing a strong sense of place. In views across the valley from the north, the hillside is well wooded and the snaking line of North Hill and cottages, a modest feature within a treed setting, can be seen.

Materials and Detailing

The majority of the traditional buildings within the area are constructed of timber frame clad in either render or timber weatherboard. Render is mostly white or cream and boarding white or black. The eighteenth-century Walter Cottage is constructed of brick in a classical style, a wealthy exception of the period. Brick was used occasionally in the nineteenth, as it became more affordable and transport improved, but timber frame persisted until the late nineteenth century. Red brick is more common, with Gault brick only occasionally used (i.e. Yew Hedges and the chimney at The Return).

Roofs are generally steeply pitched and clad in clay plain tiles, until slate became more widely available from the mid-nineteenth century. Roof forms are generally simple with gables, but there are also examples of gambrel and hipped roofs. Chimney stacks add interest to the roofscape and are usually of red brick, positioned centrally or to end walls.

Windows are a mixture of sashes and casements, often divided into small panes with glazing bars. Painted timber windows are common, but there are some UPVC replacements. Windows are often sheltered by sloping timber pentice boards to their heads.



past.

Boundary treatments are mostly native mixed hedges, complementing the green character of the village. White painted picket fences are a feature of the area. There are occasionally railings or post and rail fences, generally low and with planting. There are a few brick walls, which are overly urban in character. Driveways tend to be modest in size, narrow and screened with hedging, often surfaced in gravel or tumbled blocks.

Fig. 10 57 North Hill and The Return. A Mixture of traditional materials and detailing. Both buildings had weatherboard in the



USE OF BUILDINGS AND SPACES

Little Baddow is essentially a residential village, but has a mixture of local facilities including a parish memorial hall, churches, history centre, and cricket club. On North Hill there is The Rodney public house and St Andrews Church and hall. There are remnants of former uses in names and history archives, indicating a number of pubs, shops and services. The mix of non-residential uses contributes to the vitality and character of the local area.

Age of Buildings

The earliest building is Warren Farmhouse of the midsixteenth century. Pilgrims and The Rodney Inn both originate from the seventeenth century. They form part of a group with other eighteenth and early nineteenth century buildings at the northern end of North Hill, close to Holybread Lane to the south of what was Wickhay Common.



Fig. 11 The Rodney c.1960

Further south on North Hill, past the track to Heather Hills, there is a group of cottages dating from the nineteenth century. There are numerous nineteenth century cottages reflecting infilling on common land, some with narrow plots where the scrub land of the common was developed. In the second half of the twentieth century there has been much infill development on North Hill and expansion at Jarvis Field and Spring Close to the north, and High Pasture to the south.

Views and Focal Points

Long distance views are available from the north across the river valley, where the wooded hillside is the main feature, with buildings being inconspicuous.

The route down North Hill gives views out over countryside across the valley. The sinuous form of North Hill means that views are everchanging – enclosed, then opening up, providing constant interest. The open field adjacent to Wood Haven provides extensive views to Warren Farm and across the valley.



Fig. 12 View to Warren Farm

Good views over the river valley are also available from Toft Chase, where the wider rural context of the Chelmer and Blackwater Navigation is important.

The road junctions and the green verge adjacent to Cock Farm, Wood Haven and The Rodney provide minor focal points.



Fig. 13 Cock Farm

There are excellent views from North Hill where Cock Farm is an important feature and there is a varied and interest roofscape, similarly approached in reverse from the grounds of The Rodney.

Warren Farm is a key feature on the east side of North Hill, visible on the approaches from the west and north. To the north of Warren Farm there are views toward Tofts to the east and northward to the river valley.



CHARACTER ANALYSIS

North Hill North

The area is approached from the north passing Paper Mill Lock with the ground gently rising up on the route towards Danbury, before gradually becoming steeper. When passing Wickhay Cottages, a group of mature trees flank the road and Cock Farm, with the adjacent group of buildings become visible in the distance.

Tofts Chase is an ancient lane leading on towards isolated farmsteads within a rural landscape. The first section is well defined by matures trees and the northern edge of the grounds to Walters Cottage, enclosed by a well detailed brick garden wall. Further east, expansive views open up across the river valley and down toward the Chelmer and Blackwater Navigation, an important feature of the rural setting.



Fig.14 The view west along Tofts Chase, the garden wall to Little Walters and important trees.



Fig. 15 View from Tofts Chase north over the Chelmer Valley towards the Chelmer and Blackwater Navigation.

Holybread Lane leads onto St Marys Church 1.3km to the west, a historically important route linking the dispersed village to the parish church. The first section of the lane within the identified area is narrow and enclosed by hedges, the adjacent fields providing a rural setting. There are glimpsed views toward Pilgrims and its thatched barn. Travelling east along the lane there are good views (particularly in winters months) toward Walters Cottage, its formal Georgian frontage and large garden provide some status.



Fig.16 Walters Cottage set within extensive grounds

Throughout the identified area, tall hedgerows of traditional native species (blackthorn, hazel, wych elm and hawthorn) are augmented by well established oaks, limes and horse chestnut trees. Trees play an important role in defining and embellishing the setting of the principal buildings in the area and forming its general character. Seasonal variation in the views through, into and out of the area throughout the year is considerable, adding greatly to variety and interest and overall aesthetic value, which is high.

The North Hill area is characterised by deeply hemmed in country lanes of verdant character though with the added drama of an undulating hillside. There is a more coherent sense of community in the form of a closely spaced grouping of houses, organically and incidentally planned. The main views are those aligned with North Hill and Holybread Lane. From the northern part of the North Hill, the elevated views take in the varied and interesting roofscape of this part of the village. Gravy Lane and the area around Pilgrims adds to the distinct village character and is not undermined by the presence of more modern housing to the west (Rysley).



Fig.17 Pilgrims an to North Hill

Fig.17 Pilgrims and its thatched barn, Gravy Lane leading down



Open space is also important, particularly the apron of meadow to the front of Cock Farm, with its picket fence behind, and the former allotments to the north of Gravy Lane. The latter is enclosed by field hedges and a good number of oak trees to Holybread Lane. The paddock beyond Holybread Lane also forms part of this attractive sequence of green open spaces. These contribute positively to the appearance of the area as well as to an understanding of its historic development.

The sinuous course of North Hill, Holybread Lane and Tofts Chase creates revealed views of some distinction towards both individual buildings and the various groups.

The principal historic buildings are often augmented by timber clad or brick ancillary structures. These provide a pleasing foil to the buildings of greater architectural interest, for example the thatched barn to the east of Pilgrims.

The network of public footpaths in and around the North Hill area provide a different experience to that seen from the main roads, passing through woodland belts and the fields around Warren Farm. These routes provide interesting views eastwards towards Tofts (grade II listed) across farmland, park and ornamental grounds. There are also glimpse views towards the cottages on North Hill set on lower ground.

Cock Farm, Pilgrims, Pledgers Cottage, Fern Cottage, The Rodney the adjacent cottages are a picturesque group of buildings within a landscape setting with a varied roofscape.



Fig.18 View towards Cock Farmhouse and beyond (winter)



Fig.19 View towards Cock Farmhouse and beyond (summer)



Fig.20 Cottage roofscape, looking north from the grounds of The Rodney

North Hill South

The identified area of North Hill is a continuation of The Ridge from the south. This road forms the main spine through Little Baddow running north to south, linking the village with Danbury in the latter direction. Dispersed and irregular housing of various periods and individual character epitomises the development along North Hill to the south of the identified area. The first section of North Hill when approaching from the south has a mixture of building types, but with a more built-up character than further north. When St Andrews Church is reached there is a picturesque group of cottages of varied character. Yew Hedges was used as the school from 1846, before St Andrews was built as the National School for girls and boys, in 1851 for 70 pupils and enlarged in 1895. The building has steep roofs and red brick walls with mouldings to the openings. The church and hall use adds to the vitality of the area. Parking overspills the site at busy times and is visually intrusive.

Further south the group of cottages has a varied character, with changes in building line and materials. There is a consistent modest scale and landscape setting, with a woodland backdrop to the east.

On the west side there is a woodland setting, giving a strong rural character, with an important roadside hedge and fine specimen trees. This site comprises a patch of undulating rough grassland, with scattered trees and a strip of woodland along the rear boundary. Its undeveloped nature contrasts with the houses and gardens around its boundaries. The land slopes steeply away from the road, and then rises up, forming a small valley. The woodland to the rear, and the housing to either side, create a pleasant sense of enclosure. Together, these characteristics combine to form a strikingly attractive composition, which is seen in the series of views and glimpses obtained from North Hill, including from the public bench adjacent to the site's south-east corner.

Further north, buildings are set within a landscape setting and the open and treed area up to the brook on the west provide an important rural setting. There are occasional modern buildings, which respond to local character with varying success.

There is a break in the pattern of development north of Wood Haven, where there is open farmland on the east side, offering fine views over the valley and reinforcing the strong rural character of the area.



The rising topography allows far reaching views to the north as one descends North Hill, notably alongside the expanse of open farmland at Warren Farm (Figure 12). A bench has been placed in a position in this vicinity where the vista can be taken in and appreciated at leisure.



Fig.21 View north along North Hill, in the vicinity of The Ridings

Further north, there is a group of cottages again of varied character. The slope downhill provides an interesting roofscape and distinctive views. The meandering form of the road and hedged boundaries play an important role in providing interest and enclosure, reinforcing the rural character.



Fig.22 Warren Cottage, historic view down North Hill (copyright Little Baddow Heritage Centre)



Fig.23 Warren Cottage, recent view (Google images) compare to figure 22.



Fig.24 Hill Cottage and Florence Cottage Mid-nineteenth century.

57 North Hill acts as a focal point in the distance where North Hill turns. The former public house and shop set within a well treed setting.

The open lawn outside The Rodney and the smaller triangular green outside Cock Farm provide important settings to these buildings.

On the east side, Warren Farm is approached by a narrow track opposite Lower Pightle. The group of modern and traditional farm buildings emerge in the distance set around a courtyard, with the mid-sixteenth century farmhouse beyond. To the north another track provides access via Tofts Chase. The land provides an important rural setting to North Hill and Warren Farm, including a sequence of fine views and a number of important trees.



Fig. 25 Warren Farm viewed from the northwest.

Summary

History

- seventeenth centuries
- Infill and expansion from the nineteenth century

- Earliest buildings dating from the mid-sixteenth and
- Historic pack horse route
- Common and woodland



Key characteristics

- High standard of maintenance
- Sinuous curving road
- Landscape dominates
- Views across the valley
- Hedged boundaries, picket fences and mature trees
- Modest buildings within a landscape setting
- Mainly residential uses, also with The Rodney and St Andrews Church
- Render and timber weatherboard
- Orange clay plain tiles and slate roofs
- Ancillary scale outbuildings

Buildings and spaces

- Mixture of cottages of various ages
- Spaces between buildings and landscape setting reinforce rural character
- Important green spaces to the front of Cock Farm and The Rodney

Public Realm

- Verges and small green spaces
- Highway
- Extensive footpaths and woodland beyond

Opportunities for enhancement

- Boundaries
- Landscaping
- Management of future change

Proposed boundary

The proposed boundary takes in the historic core of North Hill lining the road and also the significant open spaces to the east and west.

The northern boundary excludes the modern development at Javis Field and Wickhay Cottages. The verge and trees on the north side of Tofts Chase and the paddocks, hedges and trees flanking Holybread Lane are included. The modern development to the north form a defined boundary where the strong rural character changes.

To the south St Andrews Church is the outer extent. Beyond this point the houses are more closely grouped, predominantly modern and the landscape setting is less dominant. This change in character marks a logical termination of the boundary.

To the east Warren Farm and the adjacent paddocks and fields are included as a historic farmstead and important part of the rural setting. To the west the woodlands and open space are included up to the modern development at Rysley and High Pasture.

To both the east and west the rural landscape extends further, but there is a need to provide a boundary which includes the land which makes the greatest contribution to the character of the area, defined by logical features on the ground.





Fig. 26 Aerial view of proposed Conservation Area



RECOMMENDAITONS FOR ENHANCEMENT AND MANAGEMENT OF THE CONSERVATION AREA

Traffic and Parking

Highway signage and road makings are minimal within the area, reflecting its rural character. It is important that future highway works continue to be discreet and minimal.

The majority of houses have on plot parking. This is often to the sides of buildings with narrow driveways and hedged boundaries, with minimal impact on the wider streetscape. Where wider frontage parking is created this has a greater visual impact and erodes the rural setting. Where possible native hedged boundaries should be maintained, parking areas with narrow accesses and surfaces reflecting the rural character (such a bound gravel).

Little Baddow has no notable village gateways at present, as are found at other historic Essex villages. There could be a gateway to North Hill and/or the parish itself to reinforce legibility and local distinctiveness, as well as providing traffic calming.



Figs 27 and 28 Village gateway examples

Development Pressure

Old photographs show that there has been little change on North Hill over the last 100 years. Most of the recent change in the area has been in the form of new houses from the latter twentieth century. There is pressure for new development, extensions, alterations and outbuildings.

New development should acknowledge its context and take that as its starting point. The most significant green spaces, including private gardens, should be protected from development. Alterations and extensions, as well as any new build, should be carried out to a high standard of design, as required by local and national planning policies. Account should be taken of the materials and features of the Conservation Area which contribute strongly to its character. Design criteria are set out in the Neighbourhood Plan and its Design Guide.

Public Realm

There is limited public open space within the area, although there is an extensive network of public footpaths and publicly accessible woodland in the locality.

Two small green spaces flank the road adjacent to Wood Haven and Cock Farm. At Wood Haven there is a public footpath post and sign, bin, grit bin, 30mph speed sign and post, as well as a sign for Heather Hills nature reserve. These features could be rationalised. At Cock Farm there is a low railing on concrete posts which could be improved or redecorated.



Figs.29 and 30 Green spaces





There is a group of notice boards adjacent to the bus stop to the northern end of North Hill. Midway up the hill there is a bench and there is a further tree seat towards the southern end of the area. There are litter bins and road grit bins on North Hill also. Given the limited public space there is no obvious scope for further street furniture. It would be desirable to explore if another bench could be provided as a resting point midway up North Hill, if the opportunity became available. Where bins, notice boards or other features require replacement they should be sensitive to the rural setting.

A footway is provided on the east side of North Hill, which is tarmac edged with concrete kerb stones. The road surface is dressed aggregate, which gives a finish which reflects the rural setting.

Boundaries

Hedged boundaries are predominant, enclosing lanes and

gardens, which reinforces the character of the area. Picket fences are also a feature of the area. Where occasionally walls and higher fences have been used, they give a urban character.

Trees, Hedges and Landscaping

Native hedges and trees are an important part of the areas character, giving considerable seasonable variation.

New planting of native trees and hedges would provide succession planting and reinforce the rural character of the area. Where laurel hedges and conifer trees have been used, they are unsympathetic to the area and do not provide the seasonal variation of native planting.

Additional bulb planting to verges and green spaces would help to provide spring colour and local distinctiveness.

The Conservation Area Boundary

The proposed boundary takes in the historic core of North Hill lining the road and also the significant open spaces to the east and west. Review of the boundary in future, every 5 years or so, would provide the opportunity to reduce or enlarge the boundary where justified.

Further Planning controls

Conservation Areas provide limited control over unlisted buildings. They can be reinforced by Article 4 Directions which can be drafted to remove permitted development rights over such things as replacement front doors, windows, roof coverings, and external painting. These things do not at present seem to be a cause for concern in the Conservation Area. At present, such extra controls do not seem necessary, but could be considered as necessary in the future.



Fig. 31 North Hill native hedged boundary and trees



Glossary

Archaeological interest: There will be archaeological interest in a heritage asset if it holds, or potentially may hold, evidence of past human activity worthy of expert investigation at some point.

Article 4 direction: A direction made under Article 4 of the Town and Country Planning (General Permitted Development) (England) Order 2015 which withdraws permitted development rights granted by that Order.

Conservation (for heritage policy): The process of maintaining and managing change to a heritage asset in a way that sustains and, where appropriate, enhances its significance.

Designated heritage asset: A World Heritage Site, Scheduled Monument, Listed Building, Protected Wreck Site, Registered Park and Garden, Registered Battlefield or Conservation Area designated under the relevant legislation.

Heritage asset: A building, monument, site, place, area or landscape identified as having a degree of significance meriting consideration in planning decisions, because of its heritage interest. It includes designated heritage assets and assets identified by the local planning authority (including local listing).

Historic environment: All aspects of the environment resulting from the interaction between people and places through time, including all surviving physical remains of past human activity, whether visible, buried or submerged, and landscaped and planted or managed flora.

Historic environment record: Information services that seek to provide access to comprehensive and dynamic resources relating to the historic environment of a defined geographic area for public benefit and use.

Local planning authority: The public authority whose duty it is to carry out specific planning functions for a particular area. All references to local planning authority include the district council, London borough council, county council, Broads Authority, National Park Authority, the Mayor of London and a development corporation, to the extent appropriate to their responsibilities.

Local plan: A plan for the future development of a local area, drawn up by the local planning authority in consultation with the community. In law this is described as the development plan documents adopted under the Planning and Compulsory Purchase Act 2004. A local plan can consist of either strategic or non-strategic policies, or a combination of the two.

Open space: All open space of public value, including not just land, but also areas of water (such as rivers, canals, lakes and reservoirs) which offer important opportunities for sport and recreation and can act as a visual amenity.

Setting of a heritage asset: The surroundings in which a heritage asset is experienced. Its extent is not fixed and may change as the asset and its surroundings evolve. Elements of a setting may make a positive or negative contribution to the significance of an asset, may affect the ability to appreciate that significance or may be neutral.

Significance (for heritage policy): The value of a heritage asset to this and future generations because of its heritage interest. That interest may be archaeological, architectural, artistic or historic. Significance derives not only from a heritage asset's physical presence, but also from its setting.



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Texts

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Legislation

National Planning Policy: National Planning Policy Framework 2024 Town and Country Planning Act (General Permitted Development Order 2015) Planning (Listed Buildings and Conservation Areas) Act 1990

Guidance

Historic England 2019 Conservation Area Appraisal, Designation and Management Second edition, Historic England Advice Note 1 Swindon. Historic England. Local Planning Policy: Chelmsford Local Plan; Our Planning Strategy 2013-2036 Chelmsford Register of Buildings of Local Value

Archives

Essex Record Office Historic England Chelmsford Museum Little Baddow Heritage Centre



APPENDIX 1 – LISTED BUILDINGS

Pilgrims, Holybread Lane (grade II)

A C17 timber-framed and plastered house, renovated in the C20. It comprises a main block of 2 storeys and a rear block of 1 storey and attics. The front has C20 pargetting and C20 fenestration. The windows are casements with glazing bars. Roof tiled, the main block is gabled and the rear wing is half hipped, with 1 gabled dormer window to each side. (RCHM 9).

Cock Farmhouse, North Hill (grade II)

A late C18 or early C19 timber-framed and weatherboarded house. 2 storeys. 3 window range, double-hung sashes with glazing bars. There is a central doorway with a gabled porch. Roof tiled.

The Rodney Inn, North Hill, Fern Cottage and Cock Farmhouse with Hillside Cottage, The Return and No 57 form a group. (North Hill, Fern Cottage and Hillside Cottage are buildings of local interest).

57 North Hill (grade II)

A late C18 or early C19 timber-framed and plastered cottage adjoining The Return. 1 storey and attics. 2 window range, double-hung sashes with glazing bars. A central boarded door. Roof tiled, mansard, with 1 gabled dormer.

The Rodney Inn, North Hill, Fern Cottage and Cock Farmhouse with Hillside Cottage. The Return and No 57 form a group (North Hill, Fern Cottage and Hillside Cottage] are buildings of local interest).

The Rodney Inn, North Hill (grade II)

Originally a C17 timber-framed and plastered house, much altered in the C18 and later. Renovated in the C20. The front has roughcast panels. 2 storeys. 2 window range on both the north and east fronts. The north front has double-hung sashes with glazing bars (except for 1 C20 casement window on the ground storey). The east front has C20 casements. Roof tiled, hipped. (RCHM 7).

The Rodney Inn, North Hill, Fern Cottage and Cock Farmhouse with Hillside Cottage, The Return and No 57 form a group. (North Hill, Fern Cottage and Hillside Cottage are buildings of local interest).

Warren Farmhouse, North Hill (grade II)

House. Mid C16, extended in C17 and C19. Timber framed and plastered and under-built in brick on north front. Red plain tile roof hipped at west end. 2 storeys, T-shaped plan. 4 window range modern vertical sliding sashes and casements. C16 and C18 red brick chimney stacks. Brick underbuilding is in 2 stages, late C16 and C17, with flared headers in diaper pattern. Internally the original frame is virtually complete with stop chamfered beams, jowled storey posts and crown post roof.

Walters Cottage, Tofts Chase (grade II)

A C18 brick house with a parapet and a moulded string course. Now whitewashed on the front. 2 storeys. 3 window range, double-hung sashes with glazing bars, in plain reveals, with segmental arched heads. A central C20 glazed door has a doorcase, with slender plain 'Tuscan' columns and an open pediment porch. Roof tiled, double pitched, hipped.



APPENDIX 2 – BUILDINGS OF LOCAL INTEREST

St Andrews Church, North Hill

Former National School for boys and girls, now church. Built c.1851 for 70 pupils. School closed in 1960. Gable to roadside with tall window, bell and fleur de leys finial. Original building the two bay section on the north side. Red brick, with moulded arches to openings. Gabled roofs clad in clay plain tiles, stepped detail to road side verge, parapet to north end, dormer to south end. Original outbuilding to the rear.

Significance

Architectural and historic interest, community value as former school and now church

Yew Hedges, North Hill

House. Gault brick front, timber frame to the rear with plastered finish. Early nineteenth century front, eighteenth century or old core. Red brick chimney stacks to end walls. Sash windows. Significance Architectural and historic interest. Group value with the cottages to the north.

Stanhill, North Hill

Pair of cottages, now one house. Timber framed, late eighteenth/early nineteenth century in origin. Catslide roof to rear with dormers. Plaster and weatherboard clad walls. Central chimney stack. Modern bay windows and side extension. Significance Group value with the adjacent cottages.

Rose Cottage, North Hill

Cottage mid nineteenth century. Brick, now plastered. Low pitched gable roof clad in slate with large red brick chimney stack. Modern additions to the rear. Significance Group value with the adjacent cottages.

Coppins, North Hill

House, possibly two cottages originally. Nineteenth century. Gabled plain tiles clad roof. Roughcast rendered brick walls. Sash windows. Significance

Group value with the adjacent cottages.

1-3 Hillside Cottage, North Hill

Three cottages. Timber framed and clad in white painted timber weatherboard. Late nineteenth century. Slate clad roofs, central porch clad in pan tiles. Significance

Group value with the adjacent cottages.



Warren Cottage, North Hill

Timber framed cottage, eighteenth century origins. Plastered walls, plain tile clad roofs. Casements windows. Modern bay windows and side extension. Significance

Architectural and historic interest. Group value with the adjacent cottages.

Claren Cottage, North Hill

Originally a pair of cottages, now one house. Early nineteenth century. Timber frame, with plastered walls. Hipped slate covered roof. Dormer windows to side. Leaded-light windows. Significance Architectural and historic interest. Group value with the adjacent cottages.

The Return, North Hill

Originally a pair of early nineteenth century timber framed cottages, now one cottage. Plastered with a slate roof and gault brick chimney stack. Casement windows. Bay window to the north elevation. Shown clad in weatherboard in photographs c.1900. Significance

A humble cottage of vernacular construction. Group value with 57 North Hill (grade II listed), The Rodney (grade II listed), Cock Farm (grade II listed), Fern Cottage and Pledgers Cottage.

Little Walters, North Hill

Cottage of eighteenth century origins. Timber framed, plastered walls. Plain tiles clad roof. Name associated with Walter Mildmay (1523-1589). Significance Architectural and historic interest. Group value with Walters Cottage (grade II listed).

Pledgers Cottages, North Hill

Early nineteenth century brick cottage, now rendered. Sash windows with small panes. Plain tile clad roof with catslide to rear. Open porch to front. Bay window to side. Significance

Architectural and historic interest. Group value with Cock Farm (grade II listed) and Ferm Cottage (see below).

Fern Cottage, North Hill (adjacent to Cock Farm)

Cottage. Eighteenth century, possibility with an earlier core. Timber framed with plastered finish. Casement windows. Significance

Architectural and historic interest. Group value with Cock Farm (grade II listed) and Pledgers Cottage (see above).



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Chelmsford Policy Board 13 March 2025

Feedback from the Waterways Working Group meeting on 29 January 2025 - Chelmsford Flood Resilience Partnership

- 1. Chelmsford City Council Policy Board set up the Waterways Working Group in 2019 to investigate and examine ways to improve:
 - participation and river use
 - the river environment
 - connectivity and access
- 2. This culminated in the production of a Plan for Improving the Rivers and Waterways in and around Chelmsford, agreed at Policy Board on 14 July 2022.
- 3. One of the priorities identified in this Plan was to develop a comprehensive approach to mitigate the risk of flooding in Chelmsford, exploring current and future flood prevention measures, including devices to retain water in the City Centre all year round and improving navigation and recreational use of rivers, whilst also considering the impact these may have on the river environment.
- 4. Concurrent to this a new approach to improve the flood resilience in Chelmsford was being developed in partnership with the Environment Agency. These aims have now been brought together with the intention that the Waterways Working Group act in the role of a steering group to 'oversee and support this wider project'.
- 5. The Waterways Working Group, representatives from the Environment Agency, officers and interested community representatives met on the 29 January 2025. The purpose of the meeting was to receive a briefing by EA representatives on the outcomes of the flood risk modelling that has been undertaken to date and the emerging proposals to improve flood resilience in Chelmsford. This will form the basis of an 'Outline Business Case' to be presented to the Environment Agency in due course.
- 6. The summary provided by the Environment Agency included:
 - a) The Flood Resilience Project for Chelmsford has been established to investigate flood risk and where feasible implement a technically, and economically viable, affordable, and sustainable option to reduce fluvial flood risk for the project area, (defined at Strategic Outline Stage). The project is a partnership between Chelmsford City Council and the

Environment Agency with a common objective to reduce flood risk in Chelmsford and create a better place for everyone.

- b) Chelmsford is located in the catchment of the River Chelmer (area 417 km²) and lies at the confluence of three rivers, the Wid, the Can and the Chelmer. The Can/Wid and Chelmer flow through the city centre, joining just west (upstream) of the Chelmsford Sluice Gate structure. There are large areas of functional floodplain downstream of the city centre, and to a lesser extent upstream. The Rivers Chelmer, Can and Wid have flooded on many occasions over the years with severe flooding occurring in 1947 and 1958.
- c) The Chelmsford Flood Resilience project has been commissioned to consider alternatives to the previously proposed scheme to significantly reduce flood risk in Chelmsford (Project Appraisal Report, 2010). The only part of the previously proposed scheme completed was a flood defence embankment to protect Chelmer Village (cost £1.8M). The other parts, including an upstream flood storage and control dam at Margaretting on the River Wid, was prevented from being implemented due to landowner difficulties.
- d) A Strategic Outline Case (SOC) for the project was completed in 2023 and the project is now at Outline Business Case (OBC) stage. The 'optioneering phase' is now underway.
- e) The technical note and presentation at the Waterways Working Group meeting provided the long-list measures and options to reduce flood risk that are being considered for appraisal at the Outline Business Case stage. The options already assessed at SOC stage will be reconsidered at OBC stage, and further appraisal work is planned to determine if other measures can be packaged into options that together provide more effective resilience.
- 7. Chelmsford Policy Board is invited to note the discussions that have taken place at the recent Waterways Working Group.

CHELMSFORD POLICY BOARD WORK PROGRAMME

	13 March 2025
-	Updated Essex Parking Standards Guidance (recommendation to Cabinet)
-	Feedback from the Waterways Working Group
	Proposed new North Hill Little Baddow Conservation Area – Agreement to consult on Character Appraisal
	26 June 2025
	Review of Local Plan - Consideration of Pre-Submission Local Plan (Regulation 19) and Integrated Impact Assessment (IIA) consultation feedback
	Revised Draft Planning Obligations Supplementary Planning Document – consultation feedback
-	Homelessness and Rough Sleepers Strategy (recommendation to Cabinet)
	25 September 2025
-	Reports tbc
	6 November 2025
	Review of Local Plan - Agreement to submit the Local Plan (Regulation 22) and Integrated Impact Assessment (IIA) for Independent Examination (recommendation to Full Council)
	15 January 2026
-	Reports tbc
	19 March 2026
-	Reports tbc
	Standing or other items not currently programmed
	Recommendation and referral to Full Council to adopt the review of Local Plan (Regulation 26)
	Recommendation to adopt the revised Planning Obligation SPD (Regulatior 14)
	Agreement to consult on new and updated Supplementary Planning Documents